> INSTITUTIONAL STRENGTH

## INTEGRATED ANNUAL REPORT 2023

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## CONTENTS

The Development Bank of Southern Africa is one of Africa's leading development finance institutions. It is wholly owned by the government of the Republic of South Africa. The DBSA has a mandate to promote inclusive and sustainable economic development and growth, human resources and institutional capacity development, support development projects and programmes in the region, and promote regional integration through infrastructure development that improves the quality of life for people in Africa.

The DBSA has a 40-year track record of successfully supporting development in Southern Africa, with investments in projects across the region of over R100 billion on 31 March 2023, accelerating job creation, improving access to education and healthcare, and reducing poverty.

The DBSA is committed to working with the private sector, governments and civil society to achieve its goals. It is a trusted partner for development and its work is making significant difference in the lives of people across Southern Africa.

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## NAVIGATION

Our reporting suite for the year ended 31 March 2023 consists of three reports:



SR

DESA Sustainability

Review

Throughout our 2023 Integrated Annual Report (IAR), we use the following icons to connect information:





Links to the web for more information.

Our strategic focus areas (refer to pages 62 to 64 for our strategy)





ŚRĊ

**NC** 

Í IC

Strategic Rest of Africa lens



Our capitals (Refer to pages 20 and 21 for further details of the capitals and how we use them to create value for our stakeholders)



SOCIAL AND RELATIONSHIP CAPITAL



NATURAL CAPITAL

INTELLECTUAL CAPITAL



MC MANUFACTURED CAPITAL

FINANCIAL SECTOR

JSE, ratings agencies,

commercial banks and

Our stakeholders (refer to pages 40 to 46 for further details of how we engage our key stakeholders)



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2023

INTERNAL STAKEHOLDERS

shareholder, employees, the Board of Directors and management

GOVERNMENT Regulators and other organs of state



other DFIs

**CLIENTS** both in South Africa and across the African continent COMMUNITIES

as well as partners and

other providers of funding

INVESTORS

civil society, the media and academic institutions



DBSA INTEGRATED ANNUAL REPORT 2023

## **OPERATIONAL PERFORMANCE**

## R60.2 billion

#### Total infrastructure development supported

R14.2 billion	R13.7 billion	<b>R4.8 bi</b>
Funds catalysed	Total loans and bonds disbursements	Infrastruc implement support deli

	DEVELOPMEI
2 208	Learners benefitted from two

29 555	Learners benefitted from 117
1 524	Local SMMEs and subcontrac
R3.8 billion	Value of infrastructure delivered by black women-or
R0.8 billion	Benefit accrued to local smal subcontractors employed in t
68 687	Learners benefitting from co schools
10 362	Temporary and permanent jo

FUND MANAGERS CONTRIBUTION					
3 842 965	144 519	14 006	8	48 008	
Tonnes of food and food-related products delivered to date	Total smallholder farmers and micro- entrepreneurs impacted	Permanent jobs sustained in the agricultural sector	Kilometres of road and rail network built	Kilometres of fibre laid	

We welcome your feedback on this report. Send your comments to the Head of Corporate Strategy at corporatestrategy@dbsa.org or submit them to the DBSA premises at 1258 Lever Road, Headway Hill, Midrand, Gauteng.



# PERFORMANCE **HIGHLIGHTS**

▶ 06

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#### llion R25.4 billion R2.1 billion

cture ntation livered

Value of prepared projects approved

Infrastructure unlocked for under-resourced municipalities

## NT IMPACT

o newly built schools

refurbished schools

actors employed in the construction of projects

ered by black-owned entities, R1.4 billion of which was wned entities

all, medium, and micro enterprises (SMMEs) and the construction of projects

onstruction and upgrade of sanitation facilities in 177

obs created



## FINANCIAL PERFORMANCE

#### Total assets (R billion)



Sustainable earnings and net profit (R billion)



Cash generated from operating activities (R billion)



Net profitSustainable earnings

#### RATINGS AND ACCREDITATIONS

- A Ba3 foreign currency rating by Moody's
- An AA rating by AADFI PSGRS
- Global Environmental Facility accreditation
- Green Climate Fund EU 6-pillar accreditation

### GOVERNANCE

- Received unqualified audit opinion since its inception
- Boasts a robust, ethical and diverse leadership
- Reported R111 000 in irregular expenditure during the financial year under review (FY2021/22: R nil)

## ACCOLADES AND AWARDS

The DBSA won the following awards in the year ended 31 March 2023:

- Chartered Governance Institute of Southern Africa's Integrated Reporting Awards 2022: Best Integrated Report in the State-owned Company category
- Bonds, Loans and ESG Capital Markets Africa Award for Local Currency Sovereign, Supra and Agency Bond Deal of the Year: 2022



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PERFORMANCE HIGHLIGHTS

# **INTRODUCTION TO** THE INTEGRATED REPORT

## **ABOUT OUR 2023 INTEGRATED REPORT**

The aim of our IAR is to offer a fair and well-rounded analysis of the DBSA's capacity to generate and maintain value in the current operational environment.

The DBSA is a DFI governed by the DBSA Act, No. 13 of 1997 (Amended Act No. 41 of 2014) and is wholly owned by the government of the Republic of South Africa.

Our mandate, as well as the constitution and conduct of our Board of Directors, is prescribed by the DBSA Act. Our leadership is also guided by the King IV Report on Corporate Governance for South Africa<sup>1</sup> (King IV) and the Protocol on Corporate Governance in the Public Sector. The Bank is regulated in terms of the Public Finance Management Act No 1 of 1999 (PFMA).

This Integrated Annual Report outlines the performance of the Bank for the financial year ended 31 March 2023 in the context of its operating environment, risks and opportunities, our key stakeholders, stakeholder, strategy and internal operations and governance.

Our reporting suite for the year ended 31 March 2023 consists of three reports.

The report aligns to the International Integrated Reporting <IR> Framework. The disclosures included in the report are guided by the principle of materiality; and we disclose information about all aspects that have an impact on our ability to create sustainable value in the short-, mediumand long term.

Financial performance information included in the Integrated Annual Report is drawn from the Bank's Annual Financial Statements, which are prepared in accordance with:

- The Development Bank of Southern Africa Act, No. 13 of 1997 (Amended Act No. 41 of 2014) (DBSA Act) The PFMA
- International Financial Reporting Standards (IFRS)
- Sections 27 to 31 of the Companies Act of South Africa, No. 71 of 2008 being the relevant and corresponding sections of those specified in the DBSA Act
- JSE Debt Listings Requirements



For the full Annual Financial Statements, visit https://www.dbsa.org/investor-relations.

## ASSURANCE

The DBSA applies a combined assurance model with clear accountability for managing and overseeing the effective execution of the assurance function. We believe assurance strengthens the credibility of reporting and helps improve internal information-gathering systems and processes, providing comfort to our key stakeholders. Our combined assurance approach relies on shared oversight and responsibility for the assurance process by drawing on risk management, compliance and internal audit teams and external audit and other assurance providers.

As a state-owned entity (SOE), the DBSA is subject to the Public Audit Act, which mandates external assurance on the fair presentation of the Annual Financial Statements. In the year under review, the Auditor-General of South Africa reaffirmed the DBSA's clean audit status by providing external assurance on the fair presentation of the annual financial statements.

## **APPROVAL BY THE BOARD**

While the reporting process was delegated to a sufficiently skilled and experienced reporting team, the Board takes ultimate responsibility for the integrity of the Integrated Annual Report, supported by the Audit and Risk Committee as well as the DBSA Executive Management. The DBSA's leadership oversees the reporting process and significant thought is dedicated to articulating the DBSA's valuecreation story. In the Board's opinion, this report represents all material matters accurately and complies with the International Reporting <IR> Framework. The Board of Directors approved this report on 29 June 2023.

Prof Mark Swilling Chairman of the Board

Ms Martie Janse van Rensburg Chairman of the Audit and Risk Committee

Ms Boitumelo Mosako Chief Executive Officer



INTRODUCTION TO THE INTEGRATED REPORT <

Within the South African macroeconomic landscape, the impact of a dwindling global economic recovery is exacerbated by domestic headwinds related to loadshedding, increasing interest rates and weak economic fundamentals. Persistent and prolonged loadshedding has significantly affected the economy. Furthermore, disruptions to freight and logistics networks compound the challenges faced by industries relying on smooth transportation. In addition, households find themselves under mounting pressure as a result of the escalating cost of living, while unemployment remains unacceptably high.

Amid these circumstances, it is crucial to highlight the backdrop of climate change and the imperative for collective efforts towards decarbonisation. The generally accepted consensus towards achieving net-zero targets by 2050 has ushered in a wave of policy and trade harmonisation, aiming to establish clear decarbonisation objectives. The successful implementation of the climate change agenda is crucial in preventing Africa from falling further behind, as the risk of trade exclusion and carbon taxes could create additional obstacles to economic growth. As South Africa has committed to the Paris Agreement<sup>1</sup>, plans for decarbonisation must be ramped up to meet the country's emissions reduction targets.

The DBSA is committed to playing a leading role in addressing the challenges of climate change and sustainable development. The Bank has developed a number of initiatives to support the transition to a low-carbon economy, including the Climate Finance Facility and the Green Fund. The DBSA is also working to promote inclusive growth by supporting projects that benefit women, youth and people living in rural areas.

The importance of infrastructure development for South Africa cannot be overstated. The Economic Reconstruction and Recovery Plan emphasises the critical role infrastructure investment plays in supporting higher economic growth, job creation and poverty alleviation. The Infrastructure Fund – a key initiative that is central to the DBSA's plans – received a budget allocation of R24 billion over the medium term to improve the scale, speed, quality and efficiency of infrastructure development. Total allocations for 2028/29 will amount to R100 billion. Collaborative efforts among the government, the private sector, multilateral development banks and DFIs to more effectively fund infrastructure projects is key.

## INTRODUCTION BY THE **MINISTER OF FINANCE**

**Mr Enoch Godongwana** Minister of Finance

The DBSA is strategically positioned to play a pivotal countercyclical role in the market, effectively addressing economic, social and environmental development challenges while driving structural transformation. In an era of complexity, volatility and uncertainty, the global environment presents a formidable backdrop against which organisations must navigate and thrive. The COVID-19 pandemic and the Russia-Ukraine conflict have had a major impact on the global economy, altering the geopolitical landscape and redefining trade dynamics, technological advancements and societal norms. These factors have further dampened the global economic outlook, with Africa particularly vulnerable.

The DBSA is strategically positioned to play a pivotal countercyclical role in the market, effectively addressing economic, social and environmental development challenges while driving structural transformation. The DBSA has a strong track record of delivering infrastructure that improves the quality of life for people across South Africa, the SADC region and on the African continent. The Bank continues to invest in infrastructure projects, creating jobs and stimulating economic growth. The DBSA has also supported the development of renewable energy projects, reducing South Africa's reliance on fossil fuels and contributing positively to energy security.

1 The Paris Agreement is a legally binding international treaty on climate change under the United Nations Framework Convention on Climate Change (UNFCCC).

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▶ 08

Over the past year, the DBSA has continued to play a pivotal role in advancing infrastructure development, financing and capacity building, both within South Africa and across the African continent. With a strong focus on balancing financial sustainability and developmental impact, the DBSA has consistently demonstrated its commitment to addressing key socio-economic challenges and contributing to inclusive growth. The DBSA's stellar financial results are truly meaningful when considered in conjunction with the commensurate development impact.

I am proud of what the DBSA achieves year after year, not just in fulfilling the tenets of its mandate by delivering financial sustainability and noteworthy development impact, but for the Bank's institutional strength, fostered over decades, which encompasses a high standard of governance, leadership and commitment to the mandate at every level of the Bank.

On behalf of the shareholder, I applaud the DBSA for an excellent performance achieved this year, in both performance against targets and development impact. I would like to thank the Board of Directors, the Executive Management team and the staff of the DBSA for their hard work and dedication. Your steadfast commitment to delivering infrastructure that improves the quality of life for people across our country, the SADC region and on the rest of the continent is admirable.

I would like to take this opportunity to also thank Mr Patrick Dlamini for his decade-long tenure as Chief Executive Officer (CEO) of the DBSA. His leadership and dedication have been instrumental in the organisation's success. Under his leadership, the DBSA has become a leading DFI in Africa and has played a significant role in improving the lives of millions of people across the continent. As ever, the Board has steered the entity with a great sense of responsibility and stewardship.

I am confident the DBSA will strive and continue to achieve great things under the leadership of the Board and the new CEO, Ms Boitumelo Mosako. I wish them all the best in their future endeavours.

**Mr Enoch Godongwana** Minister of Finance

INTRODUCTION TO THE INTEGRATED REPORT <

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# UNDERSTANDING THE DBSA

## WHO WE ARE

The DBSA is mandated to promote economic development and growth and regional integration by mobilising financial and other resources from the national and international private and public sectors for sustainable development projects and programmes in South Africa, SADC and the wider African continent. Our role and responsibility as a DFI is to address the infrastructure and capacity development challenges facing the African continent.

The institutional strength of the DBSA is its greatest asset and the foundation of the Bank's resilience and sustainability.

## Our mandate at a glance

The Bank's mandate is outlined in the DBSA Act and Shareholder Compact and requires that we:

- promote economic development and growth, human resource development and institutional capacity building
- enhance and protect the financial sustainability of the Bank
- embed and monitor a robust
  governance framework and systems
  of control
- mobilise financial and other private and public sector resources for sustainable development projects and programmes
- appraise, plan and monitor the implementation of development projects and programmes
- provide technical assistance in the identification, preparation, evaluation, financing, implementation and management of development projects and programmes
- mobilise funding for initiatives that minimise or mitigate the environmental impact of development projects or programmes
- encourage regional integration and achieve an integrated developmental financing system
- address the developmental requirements
   of the SADC region and the rest of
   <u>Africa</u>
- promote regional integration to support South Africa's commitments to trade agreements with countries across the continent.

**DBSA** INTEGRATED ANNUAL REPORT 2023

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▶ 05

Our purpose, vision, mission and values are the foundation that supports DBSA's delivery of its mandate. The Bank operates from a strong values-driven foundation with clear direction and commitment to apply financial resources, technical expertise, global experience and innovative thinking to address developmental challenges.



To build Africa's prosperity



A prosperous and integrated resource-efficient region progressively free of poverty and dependency



The DBSA's mission is to advance development impact in the region, by expanding access to development finance, and effectively integrate and implement sustainable development solutions to:

- improve the quality of life through the development of social infrastructure
- support economic growth through investment in economic infrastructure
- support regional integration
- promote sustainable use of scarce resources

The DBSA seeks to effect economic growth that is correlated to the improvement in the quality of the lives of our people.



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**Shared vision:** We share and keep the sustainability, strategic intent and mandate of the DBSA top of mind in all our decisions and actions.

**Service orientation:** We deliver responsive and quality service that speaks to the needs of our clients and continuously build relationships that result in mutually beneficial outcomes.

**Integrity:** Our deals, interactions and actions are proof of transparent and ethical behaviour that shows respect and care for all our stakeholders (employees, clients, shareholder and communities).

**High performance:** We are enabled, empowered and inspired to deliver consistent quality, effective and efficient results for which we are accountable and rewarded.

**Innovation:** We challenge ourselves continuously to improve what we do, how we do it and how well we work together.



## **Our development position**

The DBSA's development position outlines its ethos and is the departure point from which we deliver on our mandate. It informs our long-term trajectory of the Bank by defining the boundaries of its direction on development and development impact.

Our development position and strategy align with the South Africa's Vision 2030 "National Development Plan (NDP)", the African Union (AU)'s Agenda 2063, the United Nations' Sustainable Development Goals (SDG) and the Paris Agreement on Climate Change.

#### To bend the arc of history towards shared prosperity

The DBSA contributes to a Just Transition towards a renewed and inclusive economy and society that embodies resilience, regeneration and transcends current trajectories.

As a sanctuary for development practitioners, the DBSA holds this to be the transformative change needed to realise a prosperous, integrated and resource-efficient continent.

This stance progressively advances the common goals for sustainable and equitable wellbeing. The DBSA will work in partnerships to co-produce impactful development solutions and the sustained platforms of an enabling environment for participation, a sense of purpose, empowerment and deep connections.

The DBSA will bend the arc of history through our continued multifaceted investments in sustainable infrastructure and human capacity development.

#### Our strategic objectives



For further details on our strategy, see pages (

Financial sust
Accelerating develo
Future-fit I
Smart partn

The delivery of our strategy is directly linked to our corporate culture and our proactive, solution-oriented and dynamic approach across the value chain.

Guided by our strategic objectives, we strive to maximise our development impact through infrastructure build, financing and capacity development in South Africa and across the African continent.

### Our culture

We are focused on embedding a culture that is led by our purpose, driven by our values, and characterised by high performance. The periodic review of how close we are to this culture helps us to make timeous interventions.

### Our history

Our ability to create value is greatly influenced by the external environment in which we operate. As the environment surrounding the DBSA has evolved, our approach to addressing Africa's transformation and socio-economic development needs has also evolved. We consistently review our position and closely monitor trends within our environment. Our aim is to be agile and respond effectively to the challenges we face, while seizing new developmental opportunities to ensure the delivery of our mandate, our sustainability, building resilience and reimagine our relevance.

#### Total assets grew to R16 billion

- Role and function of the DBSA transformed to a DFI with a sharp focus on infrastructure development in Southern Africa, enshrined in the DBSA Act
- Responded to the needs of the broader postapartheid South African society



#### Development loan book grew from R186 million to R4.6 billion

- Established as a policy instrument of public finance to facilitate infrastructure development within the homeland constitutional dispensation that prevailed
- Professor Wiseman Nkuhlu became the first African to assume the Chairmanship of the DBSA

#### Total portfolio grew to R26.5 billion with a SADC portfolio of R4 billion by 2006

- Intensified focus on development impact
  Enhanced position as a
- knowledge institution
- Reinforced risk managementEmbedded a robust governance
- framework

#### Total asset portfolio grew to R45 billion

- Expanded infrastructure delivery efforts in response to an increased drive for accelerated delivery from government and development partners
- Landmark projects such as the Gautrain, stadium construction in preparation for the 2010 Soccer World Cup, airport refurbishments, roads expansion and similar defined this era
- First renewable energy projects funded by the DBSA

## •

2007

2010

## 2010

#### Development loans grew to R76 billion with the Rest of Africa (ROA) portfolio accelerating to R17 billion exposure

2016

4

- Expanded investment mandate to include regional infrastructure development to enable the socio-economic imperative of regional integration
- Enhanced the diversification of the portfolio
- Expanded energy sector exposure

1 to 64

tainability lopment impact DBSA nerships

## In 2020, the DBSA's total assets exceeded the R100 billion mark

 Evolved from a traditional financing DFI to a DFI involved in the entire project life cycle from planning and preparation to financing, building and maintaining to enhance the developmental impact in the context of a challenging operating environment by catalysing investments by the private sector into public infrastructure





## Our integrated approach to infrastructure development

The DBSA works across the entire infrastructure development value chain, focusing on key long-term strategic interventions. Our customer-centric integrated, responsive and adaptable service offering is structured to best respond to the demands of the market.

	Activities	Strategic value
Plan Prepare	<ul> <li>Infrastructure needs assessment</li> <li>Bulk infrastructure plans</li> <li>Infrastructure planning advice</li> </ul> Project identification <ul> <li>Feasibility assessment</li> <li>Technical assistance</li> <li>Programme development</li> <li>Project preparation functions</li> </ul>	<ul> <li>Build a project pipeline, strengthening the sustainability of the Bank</li> <li>De-risk projects and catalyse investment positions to crowd-in third party capital</li> <li>Increase available bankable projects</li> <li>Provide infrastructure planning to municipalities to attract private and public sector funding</li> <li>Address a lack of capacity and capability in capital projects planning</li> <li>Attract private capital flow into infrastructure investments in the region</li> <li>Provide viable infrastructure plans that enable municipalities to unlock budget allocation from the fiscus</li> <li>Assist Infrastructure Fund with project development to an advanced stage</li> </ul>
Financing	<ul> <li>Long-term senior and subordinated debt</li> <li>Corporate and project finance</li> <li>Mezzanine finance</li> <li>Structured finance solutions</li> <li>Equity support for black economic empowerment entities</li> </ul>	<ul> <li>Generate revenue streams from the net interest margin</li> <li>Build a quality loan book</li> <li>Protect credit quality of our assets and offset non-performing loans</li> <li>Contribute to the achievement of the SDGs and the goals of the NDP through projects financed</li> <li>Finance projects for municipalities in South Africa, the private sector, state-owned companies, sovereigns and public private partnerships (PPP) across the continent</li> </ul>
Build	<ul> <li>Manage design and construction of projects in social and economic sectors</li> <li>Project management support</li> </ul>	<ul> <li>Assist government with the procurement, construction and maintenance of infrastructure</li> <li>Enhance service delivery and improve the quality of life of the people in South Africa</li> </ul>
Maintain	<ul> <li>Supporting the maintenance/ improvement of social and economic infrastructure projects</li> </ul>	<ul> <li>Accelerate planned infrastructure development, supporting job creation, advancing the green economy and ensuring the delivery of value-for- money infrastructure</li> </ul>

## **Special mandates**

#### Infrastructure Fund

The Infrastructure Fund was mandated to create blended finance solutions to significantly crowd-in private sector investment in the implementation of infrastructure programmes and projects in South Africa, thus contributing to increased gross fixed capital formation. Its primary objective is to facilitate the effective execution of socioeconomic infrastructure programmes and projects in the country. The fund is designed to address the pressing need for investment in key infrastructure sectors such as energy, transport, water, telecommunication and social infrastructure. By providing long-term financing and technical expertise, the Infrastructure Fund enables the implementation of sustainable infrastructure projects that drive economic growth, promote social development and enhance regional integration.

The DBSA established the fund as a ringfenced unit and manages it on behalf of National Treasury, in partnership with the Department of Public Works and Infrastructure South Africa. The DBSA and National Treasury each finance 50% of the operational costs of the fund.

#### Independent Power Producers (IPP) Office

South Africa's NDP emphasises the importance of robust economic infrastructure, with energy infrastructure as a key component. The IPP Office plays a crucial role in sourcing electricity from renewable and non-renewable sources. The IPP Office focuses on achieving national renewable energy capacity goals, securing electricity capacity from independent power producers, and providing advisory services for programme and project planning.

The DBSA continues to support the IPP Office, ensuring the procurement of renewable energy providers through the Independent Power Producers Procurement Programme.

#### **Regional Mandate**

South Africa maintains various binational and trade agreements with countries across the continent to support broader regional integration in line with the SADC Integrated Infrastructure Development Plan, the Programme for Infrastructure Development in Africa and AU Africa Agenda 2063.

The majority of the DBSA's balance sheet is focused on South Africa, at approximately 71%, while the remaining assets are directed towards funding our RoA clients. These investments are predominantly aimed at the SADC region and include countries outside of SADC in the regional economic communities of the Common Market for Eastern and Southern Africa (COMESA), and the UN Economic Commission for Africa (UNECA), as well as the development corridor.

The DBSA's regional investments contribute to the socio-economic development and integration in Southern Africa. We strategically allocate resources to finance key infrastructure projects across the region, including energy, transport, water, telecommunication and social infrastructure. By investing in regional initiatives, we aim to enhance connectivity, stimulate economic growth and promote sustainable development. These investments support the creation of employment opportunities, improve access to essential services and strengthen regional cooperation.



## **DBSA's exposure and footprint**

#### Loan exposure of key sectors excluding South Africa as at 31 March 2023



## **HOW WE CREATE VALUE**

We create value for various stakeholders by enhancing the development landscape to ensure a prosperous, integrated and resource-efficient continent. We collaborate with multiple stakeholders to maximise value creation.

#### **External environment**

The global economy is slowly recovering from multiple shocks, but nations of the African continent are facing additional challenges. Volatile markets and high debt-to-gross domestic product (GDP) ratios are making it difficult for African countries to attract investments and grow. In addition, high levels of poverty, unemployment, ageing infrastructure and an ongoing power crisis are further straining an already weakened economy.

#### Stakeholders

We create value for various stakeholders by enhancing the development landscape to ensure a prosperous, integrated and resource-efficient continent. Ultimately, we cannot create value on our own, so we collaborate with multiple stakeholders to maximise value creation.

#### Top risks

- Credit risk
- Cyber risk
- Liquidity risk
- Reputation risk
- Business environment and operations risk
- People and culture risk

#### Opportunities

- Leveraging opportunities presented by the green economy
- Crowding in private sector investment in collaboration with the Infrastructure Fund
- · Growing black industrialists in the infrastructure sector

#### Material issues

#### Governance

- Strong balance sheet
- People and culture
- Institutional knowledge
- Navigating the Just Transition
- Liquidity and capital management
- Scaling-up and fast-tracking infrastructure development
- Equity funding for transformation and increased economic access
- High cost of funding
- Long-term business cycle
- Low B-BBEE rating

Refer to pages 37 and 38 for further details on our external environment

Refer to pages 40 to 46 for more information on our stakeholders



Refer to pages 47 to 55 for more information on how we manage our risks and opportunities

nomy n with the Infrastructure Fund r



Refer to page 56 to 59 for more information on how we identify and manage our material issues

ent omic access



## **OUR VALUE CREATION MODEL**

OUR VISION, PURPOSE, MISSION, VALUES, MANDATE AND DEVELOPMENT ARE SUPPORTED BY A CORE OF STRONG GOVERNANCE, ETHICS AND INTEGRITY:



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### OUR OUTCOMES

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	OUR OUTCOMES				
	Facilitating the <b>Just Transition</b> through increased investment in renewable energy				
Ø	Safeguarding the Bank's financial sustainability				
$\bigcirc$	Promoting energy security, tackling water scarcity, facilitating economic activity and enhancing quality of life on the continent				
	Facilitating <b>regional integration</b> to stimulate economic growth in Africa				
	Augmenting service delivery through financial support and capacity building for <b>municipalities and government</b> <b>departments</b>				
Ę	Facilitating <b>jobs</b> creation and supporting black businesses				
E-OFF					
EUTUDE	6				
I OTOKE	<b>6</b>				
	<b>6 5</b> 80				

## What differentiates the DBSA

Our **institutional strength** drives resilience and effectiveness and these are factors that contribute to the DBSA's stability, sustainability and ability to make an impact while achieving our purpose.

Our institutional strength is underpinned by:

- A **robust governance** framework, effective leadership, a commitment to ethical practices and a culture of accountability.
- Stability in leadership at Executive and Board level.
- **Strong balance sheet** and a solid financial position, with appropriate financial management systems in place, sustainable revenue streams and prudent risk management practices to ensure long-term financial viability.
- Well positioned in countercyclical market, meeting economic, social and environmental development challenges and enhancing structural transformation.
- Sound value proposition that delivers a customer-centric integrated, responsive and adaptable service offering enables us to deliver our mandate within our focus areas and activities.
- **Continuous focus on improving operational efficiency**: We continually assess and improve our operational practices to achieve desired outcomes.
- **Human capital**: People are the core of what we do, of carrying out our mandate and upholding the highest levels of governance.
- **Risk management**: Our robust risk management practices ensure effective risk identification, assessment and mitigation strategies to proactively manage and monitor risks to anticipate and prevent potential threats and ensure continuity of operations.
- **Stakeholder relationships**: We have strong, collaborative, positive relationships with our stakeholders, including clients, customers, partners and the community. We engage in open and transparent communication, maintain confidentiality, listen to feedback and incorporate stakeholder perspectives into our decision-making processes.
- **Compliance and legal framework**: We have strong compliance frameworks, internal controls and risk mitigation processes to ensure legal and regulatory compliance.
- Partnership and our position in the global DFI universe: Partnerships both locally and internationally – with the private and public sectors are critical to the mobilisation of funds for infrastructure development.













Prof Mark Swilling Chairman

At the core of DBSA's value proposition is to bend the arc of history through an integrated approach to investing in sustainable infrastructure development. I think we have delivered on that.

#### Introduction

At the end of another challenging year, I am proud that the DBSA has achieved and, in some cases, even surpassed its targets. It has proven once again that the organisation is ready, willing and sufficiently capacitated to tackle the mammoth infrastructure challenges facing Africa.

**MESSAGE** 

**FROM OUR** 

**CHAIRMAN** 

At the core of DBSA's value proposition is to bend the arc of history through an integrated approach to investing in sustainable infrastructure development. I think we have delivered on that. Our focus is investments that tick all the boxes, not just financial returns. Positive social environmental impact means accepting slightly lower returns on investments and higher risk as well as making sure we have the capability to leverage co-funding. One would expect this combination to erode our margins, but the judgment calls made by the Bank have proven successful, as is evident in the significant surplus. This supports the case that we align our investments with our value proposition and do so with integrity. Despite the challenges facing the broader public sector, the success of the DBSA demonstrates that it is possible to build and improve the impact of a state-owned entity. The DBSA has partnered with a large number of government departments, provinces and local government, addressing governance challenges to facilitate procurement and enable the formulation and execution of plans and projects.

#### Considering our impact

We define development as an inclusive process towards enriched and sustainable livelihoods in which collective aspirations drive us towards shared prosperity, while building platforms as a means to transformative change. This responds to requirements for economic growth, lowering unemployment, inequality and poverty.

The DBSA has substantially improved the lives of South Africans through infrastructure investments that are relevant and can be maintained over time. The Bank employs a programmatic approach to ensure a secure and scaled development trajectory while contributing to creating inclusive and sustainable socio-economic growth. This has been successful in the energy sector and plans are underway to extend this approach to the water and sanitation sector. The DBSA has successfully set up the Infrastructure Fund to mobilise private sector capital to increase total investment in infrastructure. The role of the DBSA in the successful establishment of the Infrastructure Fund is very encouraging.

The Bank recognises that it has a vital role to play in addressing the energy crisis in South Africa, and beyond that to Africa's overall energy transition. Over the years, we have made large investments in renewable energy, but we continue to participate in energy across the spectrum. As such, we have a responsibility to be part of the solution, one which we take seriously. We play a leading role in the fight against climate change. We have committed to playing an active role in a Just Transition that achieves net -zero carbon emissions by 2050.

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### Governance and leadership

During the year under review, the Board performed extremely well. We have a broad range of competent Board members who effectively participated in the various committees. The Board, CEO and the executive team worked well together as we navigated our way through the external challenges of the past year as well as paying attention to the internal organisational culture in the face of hybrid working conditions. A deeply embedded culture of collective accountability, a productive relationship between the Board and the Executive team, as well as strong systems safeguard the Bank's reputation, performance and operational success.

We start the new financial year with a new CEO, Boitumelo Mosako. We are proud to have recommended an appointment from within the Bank and now have the first black woman in the role. It is really testament to the strength of the institution as a sanctuary for development practitioners.

We continue to implement the succession strategy that spans the Executive team and new Board members. During the year, we appointed new directors to enhance the Board's skills and experience in areas of leadership, investment banking and socio-economic development, and extensive public sector experience in areas of intergovernmental relations, procurement and stakeholder management.

I welcome Dinao Lerutla, Ebrahim Rasool and Kenneth Brown to the Board. I thank Maseapo Kganedi, who resigned as an independent Non-executive Director of the Board, for her valuable contribution to the Bank.

## Strategy review

The COVID-19 pandemic and the global economic crisis created a challenging context for the DBSA. The Bank's strategy was impinged by the volatile global economic conditions, the continued impact



of the Land Bank contagion and the deepening economic crisis in the country. The Board and Executive team reviewed the strategy in light of the deteriorating economy, globally and domestically. The growth strategy, formulated in 2019, was adjusted to include interventions that respond to changes in our operating context, globally, regionally and nationally. We emphasise scenario planning, to enhance the organisational agility in dealing with the current turbulent, uncertain, novel and ambiguous environment.

The Board of Directors held a retreat and undertook strategic work with the Executive team to review and test the strategy. The Board has been planning for this transition for some time and we are confident that the succession strategy has been successfully implemented.

#### Aligning our performance reporting to **ESG** indicators

The DBSA has been able to make a profit and strengthen its institutional capacity to mobilise additional capital from various public and private sources. While a positive social and environmental impact are at the core of our value proposition, delivering on our development focus as well as the necessary financial underpinning could not be achieved without a foundation of robust governance.

With the rise of environmental, social and governance (ESG) factors we recognise that we need to review how we measure and evaluate our impact on society and the environment. To address our ESG position the Bank has appointed a dedicated ESG specialist

and is planning to appoint a board member with ESG expertise. In the year ahead, our approach to ESG will be crystallised and measurement benchmarks identified.

#### Appreciation

On behalf of the Board, I would like to thank our shareholder representative, the Minister of Finance, and his team for their commitment and efficiency as well as the trust in the DBSA. I also extend our appreciation to our partners in the international and African capital markets for their support. Thank you, to Team DBSA, executives, heads, practitioners and experts, and administration, for your contribution to the performance this year.

For the past 10 years, Patrick Dlamini has been at the helm of the Bank, leading with conviction, integrity and humility; cultivating the institutional strength and credibility that set the DBSA on the path to success. Patrick has been a very effective strategic thinker and team builder, with a strong ethical backbone and a facilitator of really collaborative relationships.

Thank you Patrick for your service to the DBSA, your country and for the positive impact you have had on every single person at the DBSA.

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**Prof Mark Swilling** Chairman

## **OUR LEADERSHIP**

### **Board of Directors**

#### Chairman



#### Prof Mark Swilling (63)

Co-director, Centre for Complex Systems in Transition, Stellenbosch University Independent non-executive director effective 1 August 2014

#### Expertise:

#### Academic qualifications:

- BA, Wits University

#### **Deputy Chairman**

Dr Gaby Magomola (79)

Director of Companies Independent Non-executive Director effective 2 October 2020

#### **Expertise:**

• Strategic leadership, credit risk

#### Academic qualifications:

- London Banking School (Credit)
- Diploma (Management of R&D, Innovation and Technology), Massachusetts Institute of Technology, USA

#### Shareholder representative



## Mr Kenneth Brown (61)

Expertise:

procurement)

#### Academic qualifications:

- BA Honours (Economics), University of the Western Cape
- BA, University of the Western Cape
- Primary Teachers Diploma, Perseverance Training College

Human Resources and Remuneration Committee

Infrastructure Delivery and Knowledge Management Committee

B Board Credit and Investment Committee



• Socio-economic development, development finance, academic

• PhD, Department of Sociology, University of Warwick, UK BA Honours, Department of Political Studies, Wits University

• PhD Economics (Honoris causa), University of Zululand • BCom (Accounting and Economics), University of South Africa • MBA (International Finance), Ball State University, USA

• Athens (Greece) Banking School (Foreign Exchange)

Non-executive director effective 30 November 2022

• Investment banking and public sector (intergovernmental and

• MSc (Public Policy), University of Illinois at Urbana-Champaign

Nomination Committee S Social and Ethics Committee A Audit and Risk Committee

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Independent non-executive directors

## **Executive Directors**



#### Mr Patrick Dlamini (53)

Outgoing Chief Executive Officer and Managing Director DBSA staff member and CEO effective 1 September 2012 until 31 March 2023

#### Expertise:

• Strategic leadership, human capital development, finance

#### Academic qualifications:

- MSc in Global Finance (MSGF), HKUST-NYU Stern
- Advanced Executive Programme, Kellogg School of Management, USA
- EDP, University of the Witwatersrand's Business School
- Advanced Specialist Financial Management Programme, Business Studies Unit, Natal Technikon
- BCom, University of KwaZulu-Natal



#### Ms Boitumelo Mosako (44)

Chief Financial Officer until 31 March 2023 Incoming CEO and Managing Director effective 1 April 2023 DBSA staff member and Group Executive effective 1 April 2018 and executive director effective 1 June 2018

#### Expertise:

• Strategic leadership, auditing, financial management

#### Academic qualifications:

- Advanced Management Programme, Harvard Business School
- Chartered Accountant (SA)
- Higher Diploma in Auditing, Accounting Professional Training
- Postgraduate Diploma in Accounting, University of Cape Town
- BCom Accounting, University of Cape Town



#### Ms Martie Janse van Rensburg (66)

Director of Companies Independent non-executive director effective 1 January 2016

#### Expertise:

corporate governance and risk management

#### Academic qualifications:

- University Business
- Chartered Accountant (SA)
- BCompt Hons, Unisa
- BCom, University of the Free State

#### Ms Dinao Lerutla (42)

Managing Partner, Maia Capital Partners Independent non-executive director effective 30 November 2022

#### Expertise:

• Investment banking, capital and financial market

#### Academic qualifications:

- Chartered Financial Analyst (CFA)

#### Mr Petrus Matji (57)

Managing Director of Lion Infrastructure Africa Independent non-executive director effective 2 October 2020

#### Expertise:

• Infrastructure development, funding

#### Academic qualifications:

- MBL, University of South Africa

- Witwatersrand

#### Dr Blessing Mudavanhu (51)

Founder and President of Dura Capital Ltd Independent non-executive director effective 1 August 2017

#### Expertise:

Credit risk, strategic leadership

#### Academic qualifications:

- PhD Mathematics, University of Washington, USA
- MSc Financial Engineering, University of California at Berkeley, USA
- MSc Applied Mathematics, University of Washington, USA
- BSc Honours Mathematics, University of Zimbabwe

B Board Credit and Investment Committee

Human Resources and Remuneration Committee

Infrastructure Delivery and Knowledge Management Committee

Nomination Committee S Social and Ethics Committee

A Audit and Risk Committee





Committees:

BOS







**Committees:** 

· Infrastructure development, funding, financial management/audit,



• Executive Programme in Strategy and Organisation, Stanford

Committees:



 Masters in Development Finance, Stellenbosch Business School • Bachelor of Business Science (Honours), University of Cape Town

 Advanced Management Programme, Wits Business School • MSc (Engineering Sciences, Civil Engineering), Stellenbosch University • BSc (Hons) Computational Fluid Dynamics, University of the

• BSc (Physics and Applied Mathematics), University of the North • Certificate (Project Management), Damelin Management School • Diploma (Business Management), Varsity College

**Committees:** 



**Committees:** 





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Management overview



#### Ms Patience Nosipho Ngeto (65)

Director of companies Independent non-executive director effective 1 August 2017

#### **Expertise:**

• Business administration, strategic management

#### Academic qualifications:

- MBA, University of Charles Sturt, Australia
- Honours (Economics), University of South Africa
- BCom, University of Transkei



## Mr Bongani Nqwababa (57)

Director of companies Independent non-executive director effective 2 October 2020

#### Expertise:

• Financial management/audit and risk management, funding, strategy

#### Academic qualifications:

- FCA, Institute of Chartered Accountants of Zimbabwe
- MBA with merit, jointly awarded by universities of Wales, Bangor and Manchester
- BAcc (Hons), University of Zimbabwe



#### Mr Ebrahim Rasool (60) Founder of the World for All Foundation

Independent non-executive director effective 30 November 2022

### **Expertise:**

• Socio-economic development (social), strategic leadership

Committees:

Committees:

BHA

**Committees:** 

BOS

**Committees:** 

BBA

#### Academic qualifications:

- Doctorate of Humane Letters (Honoris Causa), Roosevelt University in Chicago, USA
- Doctor of Public Service (Honoris Causa), Chatham University in Pittsburgh, USA
- BA and a Higher Diploma in Education, University of Cape Town



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### Ms Anuradha Sing (52)

Director of companies Independent non-executive director effective 1 August 2014.

#### Expertise:

• Investment banking, capital and financial market

#### Academic qualifications:

- Advanced Management Programme, INSEAD
- MBA, Wits Business School
- BSc Eng (Mechanical), University of Natal (Durban)

B Board Credit and Investment Committee

Human Resources and Remuneration Committee

- Infrastructure Delivery and Knowledge Management Committee
- Nomination Committee
- S Social and Ethics Committee
- Audit and Risk Committee

-	itakeholder gic Partnerships	-
	Company S	ecretary
Ļ	$\downarrow$	Ļ
Chief	Infractructure	Einoneir

Chief Investment Officer (vacant)	Infrastructure Delivery Division	Financing Operations	Chief Risk Officer	Chief Financial Officer	Treasury and Balance Sheet Management	Corporate Services
Product Innovation	Business Development and Stakeholder Management	Credit and Portfolio Management	Enterprise Risk Management (ERM) Compliance	Finance	Treasury	Human Capital
Innovation and Culture	Business Planning, Performance and Reporting	Business Support and Recoveries	Credit and Market Risk	Supply Chain Management	Balance Sheet Management	Facilities Management
	Construction and Maintenance	Credit Lab	Legal	Information Technology		Protection Services
	Programme Management		Internal Audit		_	Communications, Marketing and
	Infrastructure Procurement			_		Events
	Legal and Contracting					

Client Coverage	Project Preparation	Transacting
RSA Metros and Bankable Cities	Project Development Support	SOEs, Governments and Corporates
Local Government Support	Planning	Project Finance
Energy, ICT and Environment	Programme Development	Municipalities and Water Boards
Transport, Logistics and Bulk Water	Climate and Environmental Finance	
SADC		
Banks and Global DFIs		

Social, Health and Education

DBSA INTEGRATED ANNUAL REPORT 2023

utive	Officer	

Chief Exec

▶ 05

▶ 06



▶ 07

▶ 08



## **Executive Committee**



#### Mr Ernest Dietrich (59)

Group Executive: Treasury DBSA staff member effective 2 January 2001 Group Executive effective 1 January 2016

#### Academic qualifications:

- CFA Charter
- MBA, University of Cape Town
- MSc (Mathematics), University of Western Cape
- HDE, University of Western Cape



#### Academic qualifications:

Mr Michael Hillary (53)

- MBA, University of Witwatersrand
- BCom Hons, University of Witwatersrand
- CAIB (SA), Institute of Bankers



### Ms Catherine Koffman (52)

Group Executive: Project Preparation DBSA staff member and Group Executive effective 1 February 2021

Group Executive: Financing Operations effective 1 October 2012

#### Academic qualifications:

- Admitted Attorney
- Master of Laws, University of the Witwatersrand
- Bachelor of Laws, University of the Witwatersrand
- BA (Law), University of the Witwatersrand
- MBA: London School Economics; New York Business School Stern; HEC Paris



### Mr Mpho Kubelo (46)

Group Chief Risk Officer DBSA staff member effective 1 November 2007 Group Executive effective 6 October 2017

#### Academic qualifications:

- Executive Development Programme, GIBS
- MBA, University of the Witwatersrand: Business School
- CFA Charter
- Postgraduate Diploma in Business Administration, University of KwaZulu-Natal
- BSc Electrical Engineering, University of the Witwatersrand
- MS Risk Management, Stern Business School (New York University)



#### Ms Ntombizodwa Petunia Mbele (51)

Acting Chief Financial Officer effective 1 April 2023

#### Academic qualifications:

- Chartered Accountant (SA)
- Bachelor of Accounting Science Honours, Unisa
- Baccalaureus Paedonomia, University of Zululand

#### Mr Mpho Mokwele (44)

Acting Group Executive: Transacting DBSA staff member effective 10 October 2016 and Acting Group Executive effective 1 April 2023

#### Academic qualifications:

- Chartered Accountant (SA)

#### Ms Sheila Motsepe (53)

Group Executive: Human Capital DBSA staff member and Group Executive effective 1 February 2019

#### Academic qualifications:

- University
- BSocSc (Social Work), North West University

#### Mr Chuene Ramphele (49)

Group Executive: Infrastructure Delivery DBSA staff member effective 1 June 2010 Group Executive effective 1 November 2018

#### Academic qualifications:

- MBL, Unisa Graduate School of Business Leadership
- Baccalaureus Technologiae: Public Management, Unisa
- - Transvaal





DBSA staff member effective 10 August 2017 and Acting Chief Financial Officer

 Advanced Management Programme, Harvard Business School Executive Development Programme, University of Stellenbosch Business School • Management Advanced Programme, Wits Business School Certificate in International Treasury Management ACT (UK)

 Bachelor of Commerce in Accounting (Honours), University of the Witwatersrand • Bachelor of Commerce in Accounting, University of the Witwatersrand

• MBA, Gordon Institute of Business Science (GIBS), University of Pretoria • MSc (Clinical Psychology), Sefako Makgatho Health Sciences University • BSc Honours (Psychology) (Cum Laude), Sefako Makgatho Health Sciences

 Advanced Management Development Programme, University of Pretoria • National Diploma: Public Management and Administration, Technikon Northern





**Mr Mohan Vivekanandan (49)** Group Executive: Coverage DBSA staff member and Group Executive effective 24 March 2014

#### Academic qualifications:

- MSc in Global Finance, HKUST-NYU Stern
- MBA, Kellogg School of Management, USA
- BA (Honours) in Economics and Mathematical Methods in the Social Sciences (MMSS), Northwestern University, USA
- Project and Infrastructure Finance Programme, London Business School

## **Company Secretary**



## Ms Bathobile Sowazi (51)

Company Secretary DBSA Company Secretary effective 1 May 2010

#### Academic qualifications:

- LLB, Rhodes University
- BA Law, University of Swaziland
- Advanced Banking Law, University of Johannesburg
- Project and Infrastructure Finance Programme, London Business School
- Transition to General Management Programme, INSEAD





# CONSIDERING OUR OPERATING CONTEXT

## **OUR EXTERNAL ENVIRONMENT**

The DBSA's resilience is evident in its capacity to anticipate and adapt in the face of ongoing turbulence and uncertainty within its operating context. This resilience is rooted in its robust governance system, which spans all levels of the organisation, from employees to the Executive team, the Board and the shareholder. The DBSA also benefits from leadership stability and a compelling value proposition.

Outlook

Outlook

#### A precarious global macroeconomic backdrop

- Emerging complex and unpredictable geopolitical landscape
  Russia-Ukraine conflict reverberating across
- the world and interrupting the economic recovery
- Global commodity prices rose significantly, led by energy and food prices
- Accelerating inflation in most advanced, emerging market and developing economies
- Effects of COVID-19 on supply chains and economies still impacting developing economies
- Higher sub-Saharan Africa's sovereign debt ratios, spurred by exchange rate depreciations and tighter monetary policy
- African nations vulnerable to global shocks, exacerbating poverty, lack of infrastructure and weak energy supply leading to poor energy access and other unique challenges facing the continent

#### A troubled domestic landscape

- Weak growth prospects, low business and consumer confidence
- Severe energy constraints, intensified loadshedding putting strain on the economy
- Logistical infrastructure challenges hindering
- KwaZulu-Natal flood damaging infrastructure
- South African Reserve Bank raised interest
- South Africa grey listed by the Financial Action Task Force
- Credit ratings downgrade by S&P Global
- Sustained higher food prices
- Unemployment remains exceptionally high
- Challenges in the construction sector
- Domestic and regional macroeconomic weakness curtails pipelineIncreased competition in the municipal finance environment
- Construction environment and vandalism impede DBSA-funded
   infrastructure

The DBSA is an important beacon of hope in these turbulent times. Our contribution to socio-economic growth directly improves the quality of lives of African people.

The International Monetary Fund forecasts a deceleration in global growth to 2.8% in 2023, from 2.9% in the January 2023 forecast, followed by a moderate increase to 3.0% in 2024

- Ongoing gradual recovery from the COVID-19 pandemic and the Russian invasion of Ukraine
- Robust resurgence of China's economy following its reopening Abating supply chain disruptions
- Alleviation of energy and food market disruptions arising from the Russia-Ukraine conflict
- Sub-Saharan Africa's growth rate upwardly revised in 2024, from 4.1% to 4.2%, but downwardly revised from 3.8% to 3.6% for 2023

#### How this impacts us

- Surging energy and food prices bolstered global inflation, impacting South Africa's inflation rates
  - Increased cost of living and doing business
  - After responding to COVID-19 many clients were heavily indebted The Russia-Ukraine conflict impacts on inflation, raising debt limits for governments on the continent
- 2024 general election likely to emerge with a coalition government
  Infrastructure at the centre of South African government's economic recovery agenda
- Economic Reconstruction and Recovery Plan shifted focus to accelerated implementation
- The Infrastructure Fund provisionally allocated a budget of R24 billion over the medium term to improve the scale, speed, quality and efficiency of infrastructure spending
- Municipal market is shrinking owing to inherent weaknesses

#### How this impacts us

- Loadshedding, increased fuel prices, rising cost of raw materials or stock have increased cost of operations
- Inadequate energy supply to support sustainable economic growth Innate structural problems in the economy are beginning to disrupt progress



#### Infrastructure development

- creation, increased GDP and improved living

- infrastructure directly supports its growth and Increasing emphasis on involving the private sector in infrastructure

#### Climate change

#### Outlook

- · Initiatives such as the African Continental Free Trade Area aim to create a single market for goods and services, facilitating the movement of people and promoting trade within the continent
- Over the past decade, weak growth, rising spending pressures, inefficient delivery and the financial support provided to stateowned companies have constrained government's ability to invest in new infrastructure
- Private-sector investment has also fallen for a variety of reasons. As a result, total capital investment has been adversely affected
- The NDP has a 30% investment-to-GDP ratio target by 2030. To reach this target, public-sector investment in infrastructure would need to grow from 3.8% of GDP in 2021 to 10% of GDP by 2030. Private-sector investment would need to grow from 9.3% of GDP in 2021 to 20% in 2030

#### How this impacts us

- Infrastructure development gap in the African continent across all the DBSA sectors provides an opportunity
- DBSA is well positioned to play a role in resolving the infrastructure aap
- development in Africa

#### Outlook

- · Risk of trade exclusion and carbon taxes creating additional hindrances to economic growth
- National Treasury developed a green finance taxonomy that will support the process of transitioning the DBSA's portfolio

#### How this impacts us

- DBSA is well positioned to play a role in supporting the development and implementation of the climate change agenda to ensure the continent is not further left behind
- Offering climate and environmental finance facilities

## **OUR CONTEXT IN GLOBAL, REGIONAL AND NATIONAL DEVELOPMENT LANDSCAPE**

### **UN's SDGs**

The United Nations developed 17 SDGs to support its 2030 Agenda, aiming to end poverty and inequality, protect the planet, and ensure peace and prosperity. As a DFI with a domestic and continental footprint, SDGs 6, 7, 9, 11, 13 and 17 are our main priorities, while SDGs 1, 3, 4 and 5 are indirectly supported by our core activities.



Refer to pages 82 and 83 for details on how we support the SDGs.

### SADC's Vision 2027

Regionally, SADC's Infrastructure Vision 2027 establishes a strategic framework to guide the development of a seamless, cost-effective and transboundary infrastructure within Southern Africa. This vision is anchored on six pillars: energy, transport, information and communication technologies (ICT), meteorology, transboundary water resources and tourism. The vision is brought to action by the SADC Regional Infrastructure Development Master Plan. The objectives of both AU's Agenda 2063 and Vision 2027 inform the Bank's investment decisions.

## AU's Agenda 2063

Agenda 2063 is the AU's master plan to transform Africa into the global powerhouse of the future. Signed in 2015 by various African heads of state, Agenda 2063 is a strategic framework to realise the socio-economic transformation of the African continent over the next five decades. While Agenda 2063 focuses on Africa's aspirations for the future, it also identifies critical flagship programmes to boost Africa's economic growth and development, ultimately leading to the rapid transformation of the continent. The DBSA supports the Africa Continental Free Trade Agreement and the North-South Corridor, among others.

## South Africa's NDP (Vision 2030)

The NDP Vision 2030 sets out an integrated strategy for accelerating economic growth, eliminating poverty and reducing inequality in South Africa. Accelerated economic growth, a key objective of the NDP, will enable the country's social and economic transformation. The DBSA contributes to the NDP through large-scale infrastructure projects in the energy, transport, water and ICT sectors, as well as by resolving social infrastructure bottlenecks and expanding regional integration.



Refer to pages 82 and 83 for details on how we contribute to the NDP.



## **STAKEHOLDERS**

### Our stakeholder universe

The DBSA's business environment involves multiple internal and external stakeholders, with varied needs, interests and levels of influence. We are committed to an inclusive stakeholder approach that embeds engagement with stakeholders into our valuecreation process. Engagement with our stakeholders is geared towards responding to material relationship issues, supporting business strategic goals, managing risks, improving the business operating environments and ensuring a sustainable value proposition. Through various means of communication, the Bank consults and collaborates with stakeholders to align mutual interests, reduce risk, advance financial governance, social and environmental performance and incorporate views of stakeholders in compiling content that addresses sustainable development.

## How we identify and analyse our stakeholders

We operate our business in wide-ranging contexts in which stakeholders have varied interests and levels of influence. We identify and rank our stakeholders into groupings and sub-groupings according to our strategic intent, prevailing risk factors and the current business environment. Identifying who our stakeholders are, undertaking in-depth analysis and mapping their influences and interests are pivotal to our stakeholder relationship management framework. We are mindful that stakeholders may not have uniform concerns, opinions and priorities, despite being in the same stakeholder group.

The interests and influence of our stakeholders are dynamic and require continuous monitoring in line with our stakeholder matrix illustrated.



We determine value for our stakeholders and ourselves and address stakeholder relationship risks through our integrated business engagement processes and procedures, as well as by seizing opportunities identified.

### How we engage with our stakeholders

To ensure strategic alignment and congruence with our vision, the DBSA engages with parties that have vested interest in the organisation's planning and deliberations to foster involvement, understanding, internalisation, a common mission, strategic goals and business continuation in its programmes, deals and business practices. Our relationship with stakeholders has evolved from traditional interactions with employees, clients/customers, investors and regulators to broad engagements with communities, civil society organisations and various interest groups. We engage stakeholders on issues that include corruption, socio-economic impacts, environmental impacts, health risks, human rights and supply chain conditions.

Actively engaging with stakeholders informs our decision-making and improves the Bank's performance. The DBSA uses various engagement platforms to get perspectives, opinions, insight and ideas from parties that have a vested interest in the success of the organisation. Our strategic stakeholders include employees, clients/ customers, the shareholder, government/s, media, civil society organisations, regulators/industry bodies and rating agencies.

Stakeholders	Contribution to value creation	Key issues	How we engage	Capitals impacted	Strategic focus areas
Government (shareholder representative)	<ul> <li>Provides the link to ensure alignment of the DBSA with national priorities</li> </ul>	<ul> <li>The DBSA's developmental role and social responsibility</li> <li>Long-term sustainability</li> <li>Financial performance</li> <li>Shareholder compact</li> <li>Policy implementation and regulation</li> </ul>	<ul> <li>Regular and proactive engagement with the Minister of Finance and National Treasury</li> <li>Quarterly meetings and presentations</li> <li>Quarterly reports in compliance with the PFMA</li> <li>Informative sessions on strategy progress update</li> <li>Integrated Annual Report presentation</li> </ul>		
Government departments	<ul> <li>Their business provides the basis for our continued growth</li> <li>To understand our clients' and partners' needs and enhance our development impact</li> </ul>	<ul> <li>Engagement on issues of water, energy, transport, health and education</li> <li>Demonstrate will and capacity to act to address service delivery issues</li> </ul>	• Regular one-on-one meetings		



Stakeholders	Contribution to value creation	Key issues	How we engage	Capitals impacted	Strategic focus areas
Clients and partners	• Mutual cooperation to provide capacity building and innovative financing solutions to enhance service delivery to municipalities	<ul> <li>Client needs (funding and non- funding support)</li> <li>Implementation support (non- funding support)</li> <li>Perceptions and expectations</li> <li>Job creation</li> <li>Environmental impact</li> </ul>	<ul> <li>Quarterly engagement sessions and interaction, including regular meetings scheduled according to our individual programme/ project governance agreement with clients</li> <li>Client and partner surveys</li> </ul>		
Investors	<ul> <li>Obtain concessional and grant capital</li> </ul>	<ul> <li>These entities provide for lines of credit and they must therefore be kept informed about significant changes, particularly those with financial impact</li> </ul>	<ul> <li>Quarterly feedback sessions</li> <li>One-on-one interaction with the DBSA Treasury Division on a regular basis</li> </ul>	FC	
Providers of finance	Provide     investment     opportunities	<ul> <li>Financial performance</li> <li>Market trends and issues</li> <li>Future prospects and organisational sustainability</li> </ul>	<ul> <li>Meetings with analysts and rating agencies</li> <li>Investor roadshows</li> <li>Announcement of results</li> <li>DBSA website</li> </ul>	FC	
International partners	<ul><li>Funding</li><li>Technical skills</li><li>Advisory</li></ul>	Return on     investments and     development     impact, increase     level of trust	<ul> <li>Engagement through one-on-one meetings</li> <li>Annual partnership workshops</li> <li>Bilateral meetings at conferences and symposia</li> <li>DBSA newsletter/ website</li> </ul>		
African partners	<ul> <li>Deal flow</li> <li>Investment</li> <li>Exchange of skills</li> </ul>	<ul> <li>Mutual cooperation in respect of regional integration, economic development within the region, as well as local point of project identification and financing</li> </ul>	<ul> <li>Engagement through one-on-one meetings</li> <li>Periodic partnership workshops</li> <li>Bilateral meetings at conferences and symposia</li> <li>DBSA newsletter/ website</li> </ul>	SRC	

Stakeholders	Contribution to value creation	Key issues	How we engage	Capitals impacted	Strate
Community	<ul> <li>Communities are ultimately a key beneficiary of our services and they provide a deeper understanding of our social responsibility expectations, including job creation and environmental impact</li> <li>Social facilitation of community participation in infrastructure delivery</li> <li>Assist in maximising development impact</li> </ul>	<ul> <li>Strengthened cooperation with civil society to enhance the Bank's work and achieve greater impact investment in socio-economic development</li> <li>Access to basic services</li> <li>Local labour opportunities</li> </ul>	<ul> <li>Engagement through community projects and forums</li> <li>Social facilitation and steering committees</li> <li>Project implementation</li> <li>Community surveys</li> <li>Marketing campaigns</li> <li>Website</li> </ul>	SRC NC	
Regulators	Provide the enabling regulatory framework within which we operate	<ul> <li>Compliance requirements</li> <li>Needs and expectations</li> <li>Feedback on performance and human capital matters, governance, financial control and risk</li> </ul>	<ul> <li>Regular communication and report-back meetings with:</li> <li>Standing Committee on Finance</li> <li>Select Committee on Finance</li> <li>National Treasury</li> <li>Financial Intelligence Centre</li> <li>Department of Employment and Labour</li> <li>Johannesburg Stock Exchange</li> </ul>		
Media	<ul> <li>Raise public awareness of our strategy, products and services as well as our operational</li> </ul>	<ul> <li>Key strategic initiatives</li> <li>Project information</li> <li>Operational and financial performances</li> </ul>	<ul> <li>Media briefings and interviews</li> <li>Press conferences, releases</li> <li>DBSA website and social media platforms</li> </ul>	SRC	



Stakeholders	Contribution to value creation	Key issues	How we engage	Capitals impacted	Strategic focus areas
Employees	To enhance employees' engagement and commitment as their efforts contribute to our success		<ul> <li>Staff engagements at numerous levels</li> <li>Training and development needs analysis</li> <li>Results presentations</li> <li>Performance reviews</li> <li>Internal newsletter and emails</li> <li>Whistle-blowers hotline</li> <li>Staff surveys</li> </ul>	HC SRC FC	
Suppliers	<ul> <li>Our objectives         <ul> <li>Can be achieved             only if we enjoy             the loyal support             of our suppliers</li> <li>Suppliers             provide the             valued expertise,             products and             services required             to maintain our             business and             facilitate growth</li> </ul> </li> </ul>	Contract and service agreements and performance	One-on-one meetings and presentations	SRC	

## Stakeholder relationship quality

To guide our interactions with key stakeholders, we regularly assess the quality of our relationship with them to identify areas of concern and respond with corrective action. This is done as part of our brand health survey.

#### Advocacy

The advocacy component of our bi-annual survey, computed by using the net promoter score (NPS) methodology, indicated that the majority of respondents are advocates of the brand.

24.86	
NPS	

A positive NPS suggests high customer satisfaction and a great customer experience.

#### Relationship quality overview

The scale indicator is out of 100 for each of the stakeholder categories.







## **Client satisfaction**

To measure and monitor how well the Bank is fulfilling the needs and expectations of our clients and inform remedial steps to address potential gaps, the DBSA conducts an annual client satisfaction survey.

#### **Client satisfaction score**



The results show DBSA clients are largely satisfied with the Bank's products and services. The score increased by 0.1% in 2023, largely thanks to efforts to become more client-centric in our business undertakings. However, the high cost of funding, communication glitches, interrupted service and support, and the perception of longer turnaround times continued to be pain points for clients. This warranted a study to investigate the causal factors that underpin these persistent sources of client dissatisfaction. We commissioned a diagnostic study with clients through frontline and back-office employees on pricing, reviewing our internal processes for operational efficiencies and other important matters to improve client experience outcomes.

## Key focus areas for FY2023/24

- Aligning stakeholder framework to the new strategic initiatives emanating from the strategic review
- Commissioning the diagnostic study
- Continuous improvement of client experience
   outcomes
- Undertaking the bi-annual stakeholder quality assessment

## MANAGING OUR RISKS AND OPPORTUNITIES

Risk is defined as the 'effect of uncertainty on objectives'. This effect can be positive or negative. The role of risk management is thus to enable value creation by taking advantage of upside risk and mitigating downside risk.

The DBSA's risk management framework is a fundamental enabler of value creation and preservation. The global and local macroeconomic context remained turbulent, complex and uncertain and we expect this to prevail in the short and medium term. The DBSA's posture towards risk is conservative regarding business and operational risk, and risk seeking in terms of strategy, as evidenced by the countercyclical investment role it plays in the market.

The Board provides oversight of the DBSA's risk management framework, policies and processes and is ultimately accountable for managing risk

**Risk governance** 

Enables a structured

environment for decision-making

and oversight related to the

management of risk.



#### An overview of our enterprise risk management framework

Risk

Enables monitoring of the management of risk at the DBSA from several points of view to inform enhancements that will increase the adequacy and effectiveness of the internal control environment of the organisation.

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and monitoring opportunities. The Risk Appetite Framework ensures we take a holistic view of the risks inherent to the Bank's strategy, business and operations. Our approach to enterprise risk management is based on the requirements of King IV, the South African Corporate Governance Code of Conduct. The Audit and Risk Committee is accountable for risk, governance and oversight of the risk management system, approving risk policy, determining the appropriate levels of risk appetite and tolerance, and setting of annual limits.

Risk and opportunity management is entrenched in all facets of the Bank's planning and decisionmaking processes. Risk awareness, ethical behaviour, legislative and regulatory compliance, and sound accounting practices ensure the organisation has a strong risk culture and effective governance of risk.

#### **Risk assurance**

#### **Risk process**

Enables the assessment of risk and informs the DBSA's responses to manage uncertainty in pursuit of strategic, business and operational objectives.



considering our operating context  $\,<\,$ 

## **Risk appetite**

Our risk appetite statement outlines the amount of risk the Bank would take in achieving its objectives. The statement contains specific metrics with thresholds in the following areas:



In general, the risks of the Bank were managed within this framework throughout the financial year, responding with mitigation plans if the thresholds were exceeded.

## **Combined assurance**

The DBSA's combined assurance model delineates the roles and responsibilities for risk management within the Bank, emphasising every employee's collective responsibility for monitoring and mitigating risk.

Business Unit	Line management and employees control and monitor risk as part of normal business operations
Group Risk Assurance	Group Risk Assurance – comprising compliance, ERM, business continuity management, legal and credit and market risk monitoring - develops policies and adopts best practice standards for managing risk exposures
Internal and external auditors	Internal and external audits provide independent assurance on the effectiveness of risk management within the DBSA
Executive Committee	The Executive Committee is responsible for providing oversight of the DBSA activities and ensuring implementation consistent with the business strategy and policies approved by the Board
Board	The Board oversees the activities of the DBSA and is held accountable by the shareholder for strategy and performance of the DBSA. The Audit and Risk Committee is mandated to oversee the implementation of the DBSA's ERM framework

## **Overview of our principal risks**

Principal risks are the most significant risks in the organisation and are derived through synthesis of top-down Board and the Executive Committee's discussions and bottom-up risk assessments from the divisions. The principal risks reflect a prioritisation of risk rather than an exhaustive list.

The DBSA's principal risks are monitored throughout the year – the various risk teams adjust our approach as issues emerge. The DBSA Board and management team continuously review the principal risks to ensure an appropriate response.

#### Credit risk

An increase in the ability of clients to honour debt obligatio

#### Cyber risk

2 Unauthorised or erroneous use of ICT systems, data and/or breaches of data and information security

#### Liquidity risk

Inability of the Bank to have sufficient funds to meet its mat 3 disbursement commitments

#### **Reputation risk** 4

Arising from any fact of the Bank's actual or perceived cond

#### Business environment and operations

5 Failure to maintain adequate responsiveness and agility to environment, leading to underperformance

#### People and culture risk

Potential decrease in staff morale, adverse impact on work 6 development and wellness



	Velocity	Strategic focus area
ons	$\bigcirc$	FS
or infrastructure leading to	$\triangle$	FS OS
turing obligations and		FS OS
duct and performance	$\bigcirc$	FS OS SS ES
respond to the changing	$\bigcirc$	FS OS ES
<pre>c productivity, employee</pre>	$\bigcirc$	os

	Financial sustainability	FS
ategic	Operational sustainability	os
ocus ireas	Social sustainability	SS
	Environmental sustainability	ES



## Our Top Risks

Principal risk description	Strategic focus areas	Risk response	Tactical opportunities	Res 2021	idual risk r 2022	ating 2023
<ul> <li>1. Credit risk</li> <li>The inability of clients to honour debt obligations</li> <li><i>Experimental</i></li> <li>Increasing ratio of non-performing loans</li> <li>Increase in impairments leading to a negative impact on sustainable profit</li> <li>External drivers</li> <li>Increasing requests for payment deferrals and grace periods from clients</li> <li>Possible material loss arising from the possible non-performance of a single large credit exposure or multiple exposures that are closely correlated</li> <li>Increasing trend of prepayments by clients, which lessens this risk but may present a financial sustainability issue down the line</li> </ul> Outlook Although the global economic conditions are set to worsen, the likelihood of credit risks affecting the business is expected to remain unchanged or marginally increased owing to the ability to 'work out' non-performing loans through restructures and other arrangements with our clients		<ul> <li>accompanied by high-level credit confirmation of no material change to the credit profile of the client</li> <li>Ensured that all financing documents that are still being negotiated include appropriate clauses for market disruption and economic failure, including repricing</li> <li>Routinely monitored loans through day-to-day monitoring and annual credit reviews, conducted rapid risk reviews when indicators showed rapid deterioration of loans or when material adverse changes are experienced or foreseen</li> <li>Placed Stage 1 loans showing early signs of distress on our operational watchlist through the Portfolio Committee, which communicates early warning signals and actions into the Investment Committee (IC), and Board Credit and Investment Committee (BCIC), to assess the overall risk of default. We took relevant actions to cure the loans at all three stages, during which required DBSA executives engaged with their counterparts</li> <li>Placed loans showing a significant increase in credit risk (stage 2) on the watchlist. Depending on their risk of default, some may be handed over to the Business Support and Recovery Unit (BSRU) at Stage 2</li> </ul>	<ul> <li>Optimise capital by allocating capital in line with our new Capital Management Framework</li> <li>Integrate our approach to growth, liquidity, solvency management and value creation through developing a clearly defined growth model</li> <li>Explore organic or acquisitive growth opportunities in the trade finance area</li> </ul>	High	High	High
<ul> <li>2. Cyber risk</li> <li>Unauthorised or erroneous use of ICT systems, data and/or infrastructure leading to breaches of data and information security</li> <li>Key impacts <ul> <li>Non-compliance to the Protection of Personal Information Act if data security is breached and personal information is compromised</li> <li>Business disruption</li> <li>Adverse impact on reputation</li> <li>Increased costs to insure against cyber incidents</li> </ul> </li> <li>External drivers <ul> <li>High levels of phishing attacks, malicious spam and ransomware attacks occurring globally</li> </ul> </li> <li>Outlook</li> <li>The risk is expected to remain high for the foreseeable future due to the ever-increasing sophistication of technology and attacks modes</li> </ul>		<ul> <li>ongoing training and awareness using the DBSA brief and virtual training</li> <li>Implemented the Information Security Management System and Cybersecurity strategy. Cybersecurity risk simulation is in progress and remedial actions are underway following management feedback</li> <li>A third-party service provider was appointed to conduct ongoing threat monitoring</li> <li>Implemented a managed portfolio process (business case evaluation and project prioritisation)</li> <li>Implemented the ICT governance framework.</li> <li>Tested the backup and restore functions</li> <li>Continually revising resilience planning processes and testing them and equipping crisis management teams with skill sets and experience to manage under intense pressure</li> </ul>	<ul> <li>Protect the integrity of stakeholder data including client and employee data, by implementing appropriate measures and processes, including building robust cyber-defence capabilities</li> <li>Invest extensively towards improving and enhancing our business continuity and systems performance to minimise downtime</li> <li>Safeguard the data we collect in line with our fiduciary duty and comply with relevant data protection and privacy legislation</li> <li>Maintain the stability of our systems to secure the trust of our clients and broader stakeholder groups</li> <li>Protect the personal information of stakeholders by adhering to all legislative prescripts</li> <li>Perform regular penetration testing in controlled environments to identify potential vulnerabilities</li> <li>Host regular, mandatory employee awareness and training programmes</li> <li>Implement appropriate levels of cyber-insurance cover</li> </ul>	High	High	High

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Principal risk description	Strategic focus areas	Risk response T	actical opportunities	Residual risk rating 2021 2022 2023
<ul> <li><b>B. Liquidity risk</b></li> <li>nability of the Bank to have sufficient funds to meet its maturing obligations and disbursement target</li> <li><b>Cey impacts</b> <ul> <li>A temporary downward cycle in core lending performance</li> <li>Adverse impact on financial sustainability</li> <li>Reduced ability to raise affordable funding</li> <li>Being unable to achieve our mandate and development impact targets</li> </ul> </li> <li><b>External drivers</b> <ul> <li>Currency volatility</li> <li>Increase in the cost of funding</li> <li>Contagion impact of other SOEs (Land Bank)</li> </ul> </li> <li><b>Dutlook</b> This risk is expected to improve in the short term as liquidity ratios improve in line with edemptions. However, significant economic shocks could lead to market dislocations as experienced in early 2020 </li> </ul>		<ul> <li>Engaged with key investors for them to understand our funding requirements and funding strategy</li> <li>Monitored prudential limits to ensure they remain within the risk appetite</li> <li>Pursued additional facilities with other lenders such as DFI/multilaterals for access to green finance pools</li> <li>Scheduled quarterly meetings with internal clients to understand their disbursement needs or requirements. We developed a full year schedule of disbursements by currency, split into committed versus uncommitted transactions</li> <li>Rolled over maturing liabilities although terms such as amounts and pricing may change as a result of market conditions</li> <li>Used existing operational hedging instruments against interest rate and currency risk swaps</li> <li>Raised long-term funding through bond issuances and long-term bilateral loans</li> <li>Secured an increase in the foreign currency borrowing limit for FY2021/22 and FY2022/23</li> <li>Regularly forecast cash flow and keep unused facilities in place</li> <li>Maintained access to the repo market</li> </ul>	Diversify our funding sources with a key focus on green funding to reduce our overall weighted cost of capital	Moderate Moderate Moderate
<ul> <li>4. Reputation risk</li> <li>Arising from any facet of the Bank's actual or perceived conduct and performance</li> <li>Key impacts <ul> <li>Loss of stakeholder goodwill</li> <li>Increasing oversight by the shareholder</li> <li>Ongoing negative mainstream and social media coverage</li> <li>Municipalities may change or delay their plans on infrastructure spending</li> <li>Uptake of green economy projects may be deprioritised in the market</li> </ul> </li> <li>External drivers <ul> <li>Insufficient deal flow may negatively affect overall development impact</li> <li>Allegations of inappropriate governance in the media</li> <li>Any perception of greenwashing or inadequate progress on ESG objectives</li> <li>Standing Committee on Public Accounts inquiry into governance at the DBSA</li> <li>Perceived misalignment to global standards and SDGs</li> </ul> </li> <li>Internal drivers <ul> <li>Any significant delays or disruptions in the implementation of the District Delivery Model and/or the Infrastructure Fund</li> <li>Inability of the DBSA to honour all disbursements</li> </ul> </li> <li>Outlook</li> </ul>		<ul><li>communicate our mandate and performance outcomes</li><li>Used the development position and related development index to align stakeholder</li></ul>	Opportunity to highlight the work of the organisation and market the organisation through mainstream media and social media campaigns Opportunity to partner with reputable organisations on infrastructure projects and/or public relations initiatives	Moderate Moderate Moderat

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	Strategic focus areas	Risk response	Tactical opportunities	Residual risk rating 2021 2022 202
<ul> <li>Business environment and operations</li> <li>ailure to maintain adequate responsiveness and agility to respond to the changing nvironment</li> <li>Adverse impact on support functions as they have not yet scaled up to match increasing demand from frontline divisions</li> <li>Adverse impact on financial performance of the Bank Inability to achieve social-economic growth goals</li> <li>xternal drivers</li> <li>High debt-to-GDP ratios in key markets Increasing inflation and increasing interest rates globally Potential shifts in priorities of governments in the region Depressed deal pipelines in South Africa and the region (changes in governmental budgeting)</li> <li>Ability to attract, train and retain strategic job groups may be hampered in the current environment</li> <li>Conflict between Russia and Ukraine poses significant risk to growth and inflation globally</li> <li>Insurers are increasingly concerned with the ESG performance of their clients with a likely impact on insurance premiums or extent of cover</li> </ul>		<ul> <li>Investigate a business case to develop advisory capabilities for the Bank</li> <li>Investigate a business case for trade finance</li> <li>Scale up new products, such as the High Impact Investment Portfolio</li> <li>Increased focus on the non-core lending aspects of the business such as breakthrough agenda initiatives, Infrastructure Delivery Division and District Development Model</li> <li>Investigated options to reshape the loan book from fewer larger deals to increased volumes of smaller deals</li> <li>Strengthen partnerships and increase collaboration with other DFIs</li> <li>Increased digitalisation in operations</li> <li>Improved the effectiveness of learning and development initiatives to build adequate skills</li> <li>Improved strategy alignment and execution through an enhanced balanced scorecard process</li> </ul>	<ul> <li>Pursue sector and geographic diversification of our local and Africa businesses to reduce concentration risk</li> <li>Focus on innovation and improving our products, pricing and services to attract and retain clients in low-growth environments</li> <li>Identify and pursue further growth opportunities, particularly those emanating from the Just Transition – carbon markets and green hydrogen</li> <li>Gender mainstreaming, looking at transforming the infrastructure sector through the support of women-owned businesses</li> <li>Contractors working capital financial instruments</li> <li>Scaling up digitisation as a means to harness changing economic</li> </ul>	Moderate High Hig
Global and domestic inflation continues to accelerate above target levels, exacerbated by rising energy and food prices  nternal drivers Increasing need for digitisation Optimisation of resources The business is growing rapidly in the frontline divisions to implement the DBSA's strategic initiatives such as the Infrastructure Fund and District Delivery Model without similar growth in the middle- and back-office functions Increasing pressure on the workforce in a volatile 'new normal' where work and personal life are integrated  Dutlook This risk is expected to remain unchanged or deteriorate depending on the global conomic prospects  . People and culture risk  Potential decrease in staff morale and adverse impact on work productivity, employee levelopment and wellness	<u></u>	<ul> <li>Activated the business resumption plan strategy to initiate our work from home policy</li> <li>Created platforms where employees can engage on COVID-19-related queries</li> </ul>	<ul> <li>Attract and retain the best available person in every role and drive recruitment initiatives that attract and retain the best talent in</li> </ul>	Moderate Moderate Mode
<b>Xey impacts</b> Adverse impact on the organisation's performance operationally and financially <b>nternal drivers</b> Increasing pressure on the workforce in a volatile 'new normal' where work and personal life are integrated Ability to attract, train and retain strategic job groups Improving the effectiveness of learning and development initiatives to build adequate skills		<ul> <li>Made the Employee Wellness Programme available to employees for any type of support and counselling</li> <li>Adopted a flexible hybrid working model (time- based/purpose-based)</li> <li>Conducting an organisational review</li> <li>Assess capability across all units and the feasibility of moving staff</li> <li>Assess our corporate culture</li> <li>Developing a senior succession plan</li> <li>Developing succession plans for critical skills</li> </ul>	<ul> <li>critical segments</li> <li>Unleash the best in our people through challenging work, digital enablement, transparent performance management systems and learning experiences</li> <li>Build highly motivated teams that embody the DBSA culture</li> <li>Create a work experience that positions the DBSA as an employer of choice</li> </ul>	

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### **Our material issues**

#### How we determine materiality

Our material issues highlight matters that have a significant impact on our value creation model in the short, medium, and long term. These matters are determined through a review of the Board's focus areas during the year, interviews with our Executives, feedback from our stakeholders and matters raised in the process of developing our annual corporate plan, a three-year operating and financial plan that state-owned companies are required to submit to National Treasury on an annual basis. In FY2022/23 the following issues were raised in the materiality process.

Board	Executive	Corporate Plan
<ul> <li>Reputation matters</li> <li>Shareholder alignment</li> <li>Just Transition</li> <li>Approach to scaling up and fast-tracking infrastructure development</li> <li>Board succession and executive management succession</li> </ul>	<ul> <li>People and culutre</li> <li>Institutional knowledge</li> <li>Culture</li> <li>Governance</li> <li>Strong balance sheet</li> </ul>	<ul> <li>Worsening global economic outlook</li> <li>Political uncertainty in South Africa</li> <li>Climate events (floods, drought)</li> <li>Supporting the just energy transition regionally and locally</li> <li>Infrastructure development gap</li> <li>Pressure to decarbonise loan book</li> <li>Strong financial base</li> <li>Lending plateau</li> <li>Digitalisation</li> <li>New way of work</li> <li>Investigation of DBSA regulation and shareholding structures</li> <li>Equity funding</li> <li>Cost of funding</li> <li>Business cycle</li> <li>Liquidity and capital managemnet</li> </ul>
Stakeholder engagement		

- social responsibility
- Long-term sustainability
- Financial performance •
- Shareholder Compact •
- Policy engagement on issues of 
   Local labour opportunities water, energy, transport, health • Compliance requirements and education
- act to address service delivery issues
- Client needs (funding and non-• funding support)
- Implementation support (non-• funding support)
- Perceptions and expectations •
- Job creation .
- Environmental impact .
- Financial performance •
- Market trends and issues .

- DBSA's developmental role and
   Prospects and organisational sustainability
  - Strengthened cooperation with civil society to enhance the Bank's work and achieve greater impact investment in socio-economic development
  - Access to basic services

  - Needs and expectations
- Demonstrate will and capacity to
   Feedback on performance and human capital matters, governance, financial control and risk





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considering our operating context < 57

## Our material issues

lssue	Relevance	Associated risks	Associated opportunity	Associated stakeholders
Governance	Good governance enables the DBSA to perform well in challenging circumstances and thereby safeguarding the value creation model of the organisation	Business environment and operations risk	-	(2) (1) (2) (1) (2)
Strong balance sheet	Enables DBSA to make countercyclical investments as the global economic outlook worsens	Business environment and operations risk	Finance projects and initiatives that close the infrastructure gap across the continent Leverage availability of climate finance Support a Just Transition	
People and culture	Enable the DBSA to respond adaptively to changing conditions and continue to improve the value creation model	People and culture risk Business environment and operations risk	-	Image: Civil society
Institutional knowledge	Enables the DBSA to design programmes that suit the market and enhance value creation	Business environment and operations risk	Developing partnering solutions in the municipal space	
Navigating the Just Transition	Increasing need to move away from fossil fuel-based energy- intensive activities and investments from key stakeholders This may improve our access to capital markets	Reputation risk Business environment and operations risk	Identify and pursue further growth opportunities, particularly those emanating from the Just Transition – carbon markets and green hydrogen	Image: Civil society
Liquidity and capital management	Optimising our liquidity allows us to continue providing solutions to our clients to enable infrastructure development	Liquidity risk Business environment and operations risk	Diversify our funding sources with a key focus on green pools of capital to reduce our overall weighted cost of capital	Providers of funding

Issue	Relevance	Associated risks	Associated opportunity	Associate stakeholde
Scaling-up and fast-tracking infrastructure development	Allows us to continue to achieve our mandate and aids economic and social development in our active markets	Liquidity risk Business environment and operations risk	Focus on innovation and improving our products, pricing and services to attract and retain clients in low- growth environments	Providers of funding Civil societ
Equity funding for transformation and economic access	Increasing our development impact	Business environment and operations risk	-	Providers of funding
High cost of funding	This reduces our competitiveness in the market by pricing us out of deals	Business environment and operations risk	Diversify our funding sources with a key focus on green pools of capital to reduce our overall weighted cost of capital	Providers of funding
Long-term business cycle	This may reduce the number of opportunities in the market or slow the growth and performance of our loan book in the short to medium term but increase it in the long term	Credit risk Business environment and operations risk	Integrate our approach to growth, liquidity, solvency management and value creation through a clearly defined growth model Explore organic or acquisitive growth opportunities in the trade finance area	Providers of funding Rating agencies
Low B-BBEE rating	This reduces our competitiveness in the market through failing to meet minimum bidding criteria of municipalities	Business environment and operations risk	Development of a DFI-centric B-BBEE scorecard in collaboration with the Department of Trade, Industry and Competition	

## **OUR STRATEGY**

#### Our strategic intent

The DBSA has adopted a purposeful strategy focused on maximising development impact by enabling and financing infrastructure development and upholding our financial sustainability through balanced growth, increased income and cost optimisation.

Our strategy recognises the challenging operational environment and the urgent need for accelerated infrastructure development as a catalyst for bringing about structural change within the South African economy and the rest of Africa, while promoting inclusive transformation.

The strategic intent of the DBSA is to create world-class infrastructure catalysing capabilities in an ever-increasing competitive and uncertain environment, shape the infrastructure investment market through leveraging our dynamic capabilities in conceptualising, catalysing and implementing sustainable infrastructure projects, capitalising on our position and expertise as well as engaging in and cementing smart partnerships.

Conceptualiser	Catalyse	Implementer	Response to dynamic environment
DBSA identifies development programmes that direct the concerted action by a diverse range of actors to foster an enabling environment, as well as to craft and coordinate interventions that solve socio-economic challenges	The DBSA plays a role in raising investment levels through innovative catalytic mechanisms, which allows us to play a much larger role in stimulating the economy and having a material impact on GDP growth	The DBSA places a firm focus on the implementation of key priority projects to deliver tangible solutions that build Africa's prosperity	The DBSA's strategy addresses key factors in the macro- and micro- environments while capitalising on the successes and strengths of the Bank. Our aim is to build the resilience and relevance of the Bank for the future

Our strategy aims to maximise our competitive advantages, which include:

- · Comprehensive offering across all segments of the infrastructure delivery value chain
- Proactive, solution-oriented, efficient and dynamic approach throughout the entire value chain
- Understanding of the complexities of the environment

# CREATING SUSTAINABLE VALUE **THROUGH OUR STRATEGIC RESPONSE**

creating sustainable value through our strategic response < 61

### Our strategy in action





## Strategic objectives

Financial sustainability	Accelerating development impact
<ul> <li>Grow quality and profitable disbursements</li> <li>Increase self- originated disbursement opportunities</li> <li>Improve operational efficiencies for cost optimisation</li> <li>Achieve disbursement targets to secure the Bank's asset base</li> </ul>	<ul> <li>Prioritise investments in projects and activities that ultimately reduce poverty, unemployment and inequality</li> <li>Employ a programmatic approach to accelerate infrastructure development and ensure a secure and scalable development trajectory</li> <li>Increase the development impact of disbursements and projects in core sectors and South African municipal districts</li> <li>Create an integrated development throughout the value chain to effectively respond to rapid changes in the environment</li> </ul>
	Relevant mat
<ul> <li>Governance</li> <li>Strong balance sheet</li> <li>People and culture</li> <li>Institutional knowledge</li> <li>Liquidity and capital management</li> <li>High cost of funding</li> <li>Low B-BBEE rating</li> </ul>	<ul> <li>Navigating the Just Transition</li> <li>Scaling up and fast- tracking infrastructure development</li> </ul>

#### Future-fit DBSA

▶ 06

### fsuccess

▶ 05

- Tailor products, services and organisational capabilities to better meet customer needs
  - Improve
  - collaboration and
- integration internally
- Shift towards digitalisation is
  - required to align
  - with the changing
  - landscape and
  - technological
- advancementsFocus on team
  - performance and
  - outcomes
- Cultural shift
  - towards growth and
  - innovation

erial issues

- Review the Bank's
   operations, structure
  - and perspectives of employees

Nurture purpose-

Smart partnerships

▶ 08

▶ 07

- driven collaborations that co-create development solutions and enhance private sector participation in infrastructure projects Promoting
- Promoting partnerships that foster inclusive growth by facilitating private sector involvement and addressing bottlenecks in infrastructure development
- Cultivate partnerships that assist public sector entities in overcoming obstacles that hinder accelerated infrastructure development
- Pursue partnerships both within and outside of South Africa
- Equity funding for transformation and economic access
- Long-term business
   cycle



## Strategic enablers

The following key enablers underpin our strategy:

#### Funding optimisation:

- Diversified funding options •
- Managing cost of funds
- Maintaining healthy liquidity levels .

#### **Operational excellence:**

- High-performance and accountability culture
- Attracting and developing strategic job families
- Bolstering core banking and developmental . skills
- Collaborative teamwork for successful strategy execution

#### Key partnerships:

- Nurturing strategic partnerships
- Mutual benefit in achieving the mandate
- Relationships with other DFIs, SOEs, public and • private sectors
- Strong relationships with strategic investment partners
- Enhancing infrastructure pipeline and reputation as one of the leading African DFIs

#### Strong and effective corporate governance:

- Cultivating a culture of integrity
- Positive performance and sustainable business outcome
- Good governance to meet stakeholder . expectations
- Continuous improvement in governance and risk management

## Strategic pillars

Inclusive economic recovery in South Africa -Achieving meaningful growth in South Africa and building on existing initiatives while adapting to current changing market conditions. Agility and focus on the development mandate are critical to the successful attainment in this focus area. Inclusive economic recovery requires strong governance and the strengthening of institutions, which is a by-product of various DBSA initiatives. This pillar incorporates both economic access and transformation. The latter emphasises patterns of ownership of the South African economy. Appropriate interventions have been identified to accelerate meaningful black economic transformation and gender mainstreaming in the infrastructure space.

Strategic Africa lens - Aimed at growing and maintaining a strong position on the rest of the continent while still aligning with the mandate statement, maintaining strong profitability and ongoing liquidity and credit risk management. A sound rest of Africa strategy includes ongoing management of nonperforming loan risk and continued collaboration with in-country partners.

Doing things differently – Achieving and creating a future-fit and resilient DBSA, an organisation that is relevant and digitally enabled with efficient processes, strong governance and appropriate accountabilities.

## **OUR PERFORMANCE FOR** FY2022/23

The DBSA's strategy pursues the maximisation of development impact while maintaining financial sustainability. The balanced scorecard translates key strategic objectives into measurable outcomes approved by the Board of Directors. The balanced scorecard is the key instrument used to implement and monitor the achievement of predetermined strategic objectives.

The DBSA worked towards achieving exceptional results even in the extremely difficult global, regional and domestic economic conditions during FY2022/23, meeting 89% of its targets. Notable achievements include both financial outcomes -such as the return on sustainable earnings, total disbursements, costto-income ratio (financing business) and value of infrastructure delivered – and development outcomes achievements, which include projects approved for funding by DBSA's existing climate and environmental facilities, development laboratories (DLabs) outputs and empowerment support. The value of prepared projects approved was overachieved and is attributed to the earlier delays experienced in the finalisation of the renewable energy projects and risk mitigation Independent Power Producers Procurement Programme from the previous year.

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The targets for the following key performance indicators were partially achieved:

- Number of jobs facilitated: The underperformance is largely attributed to the number of estimated jobs to be created from the financing business, which are calculated based on South African project commitments not reaching expectations for the financial year under review and as a result we missed the annual target by 1060.
- Number of student beds through the Student Housing Infrastructure Programme: The underperformance is attributed to 312 student beds not completed by year end because one of the constructors experienced cash flow problems and was thus unable to complete the final work to deem the building complete and ready for occupation through a completion certificate from the municipality.
- Number of transactions through the High Impact Investment Portfolio: The underperformance is attributed to delays in converting projects from approval to commitment stage during the financial year. It is anticipated that greater traction will be realised in the new year as uptake increases.
- Provide strategic and operational support to the Infrastructure Fund to execute its mandate: Two of the six targets contained in the approved business plan were not met owing to project cancellations and delays by project sponsors.

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# OUTGOING CEO's REVIEW

Mr Patrick Khulekani Dlamini Outgoing Chief Executive Officer

After 10 years at the helm of the DBSA. Patrick Dlamini's tenure as CEO of the Bank came to an end on 31 March 2023, the end of the year under review. Patrick leaves a formidable legacy that stretches deep and wide. Boitumelo Mosako was appointed to take over the reins as CEO, effective 1 April 2023, following a five-year term as CFO of the Bank.

This year, the CEO review will have two parts: A review and reflection on the year from Patrick Dlamini and looking ahead from Boitumelo Mosako. Looking back on 2022/23, I take pride in our collective achievements as we harnessed our institutional strength to deliver a record performance that represents improving the lives of Africans.

#### The DBSA's role and responsibility as a DFI

South Africa is facing a multitude of challenges, including alarming rates of unemployment, poverty and income inequality. This has been exacerbated by sustained low levels of investment and growth. In addition, the country is now facing loadshedding, rising interest rates and high inflation.

As a DFI, the DBSA has a responsibility to address these challenges to the best of its capabilities. This is at the very core of the DBSA's purpose and existence. The Bank has a thorough understanding of the hurdles facing South Africa as well as the rest of the African continent and has a contribution to make in the global arena. The Bank has the institutional strength to deploy financial resources, expertise and innovative solutions to provide countercyclical financing and investments. Through proactive measures, the DBSA can contribute to stabilising economies, stimulating recovery and contributing to long-term sustainable development in challenging market conditions.

While achieving growth and maximising impact may be tough, it is the DBSA's role to be countercyclical and focus on the long term, and to invest when others shy away. Sustainability plays a fundamental role in DBSA's strategy. The DBSA partners with global partners throughout the world to ensure it is positioned to play this rightful role.

The DBSA has always internalised the principle that sound corporate governance is a prerequisite to unlocking shareholder value and creating a necessary platform for increased investor confidence and achieving maximum development impact. The DBSA places a huge premium on good corporate governance and this permeates every facet of the Bank's activities. Our Board's oversight role is critical for the strength of the Bank and is executed with excellence.

#### Review of FY2022/23

Looking at the Bank's performance in the year under review, we not only achieved most of our targets. We also exceeded them, surpassing expectations in certain areas. There are promising initiatives on the horizon such as strategic water projects and human settlement projects and these are close to being realised.

I was also extremely proud of how we responded to the COVID-19 pandemic, providing a sense of care to our own employees and playing a meaningful role in the country and the region. This was a collective effort from the Board, Executive and Team DBSA as well as our partners.

The Infrastructure Delivery Division showed a pleasing recovery after the restraint of the COVID-19 years, delivering R4.8 billion in infrastructure, with a development impact that included a transformation dividend. It has been pleasing to see the division identifying and overcoming critical constraints in a complex market to achieve projects with minimal disruptions. The DBSA made significant progress in supporting black-owned and black women-owned entities in FY2023, exceeding all our targets. We will continue to work with our partners to ensure black economic empowerment is achieved in South Africa.

#### Capitalising on opportunities

Amid all the challenges and change we are facing are massive, strategic opportunities. To take advantage of these we must be future orientated, making sure our employees are capacitated, our operations are efficient, systems are in place and we are open to cooperating with our partners. The culture and values of the Bank are vital to ensure the highest standards of governance and continuous innovation.

DBSA is well positioned to benefit from the move to a green and inclusive economy with a proven track record and established partnerships in green finance. The Just Energy transition remains a critical work area for greening of our loan book and in embedding actions towards achieving the net-zero path. New technologies such as green hydrogen and the investment required will be the focus of the initiative alongside the development of a Just Transition strategy.

### **Farewell DBSA**

It has been an amazing privilege and an honour to have been entrusted with leading such an august institution. I have appreciated the support and wise counsel of various Board members, colleagues and ministers at National Treasury and fellow members of the DFI community.

As an institution, we chose to be a learning organisation, providing opportunities of selfdevelopment and capacitation of employees at highly regarded global and local institutions. I firmly believe great institutions are made of great people. Leading with humility and appreciation, and valuing our colleagues and every member of the organisation set the tone and build a solid foundation.

### Welcome to our new CEO

I extend my congratulations to Boitumelo Mosako on her appointment as CEO. We are proud to see one of our colleagues appointed into the position. I am confident she will continue to hold the flag of this institution high and will be a capable, caring leader.

Mr Patrick Khulekani Dlamini **Outgoing Chief Executive Officer** 





# **INCOMING** CEO's REVIEW

Ms Boitumelo Mosako Incoming Chief Executive Officer and Managing Director

The challenges we face as a country are enormous. However, in this sluggish environment, our ability to provide and leverage finance countercyclically comes to the fore. The DBSA is well positioned to heed a call to action

The inherent weakness in our socio-economic environment reinforces the importance of the DBSA's role in Southern Africa. Although our economy was showing signs of recovery in the aftermath of COVID-19, addressing poverty, unemployment and inequality in South Africa is more difficult than ever as the energy crisis, among other factors, takes a toll on economic growth. Consumers are also weighed down by rising interest rates and high inflation. The challenges we face as a country are enormous. However, in this sluggish environment, our ability to provide and leverage finance countercyclically comes to the fore. The DBSA is well positioned to heed a call to action.

#### Performance review

The Bank recorded an exceptional performance in FY2022/23, heralding a recovery to pre-COVID-19 levels much sooner than expected. Given the subdued environment, this to some extent reflects the resilience of the organisation. The high interest rates and weak currency contributed to the financial result. In terms of development impact, we met most of our key performance indicators, a highlight being exceeding our disbursement levels for the year. Disbursements also represent the extent to which we are making a difference on the ground to the people of Africa.

We supported the key social and economic infrastructure sectors. We concluded several energy transactions that will contribute to energy security. Another key focus area is water and sanitation. Our Project Preparation Division established a water programme office. Providing finance to the cities of Johannesburg, Ekhurhuleni and eThekwini will alleviate some of the chronic service delivery backlogs and pressures that these metros face. The funds will enable expansion or refurbishment of critical infrastructure such as wastewater treatment plants, landfill sites, roads and electrical substations.

Our Planning Unit continued to provide underresourced municipalities and other qualifying clients with infrastructure planning support drawing on the annual non-lending development subsidy (capacitybuilding and support grant) budget, unlocking R2.1 billion in infrastructure during the year.

Despite challenges in the construction sector, which affected parts of KwaZulu-Natal and Gauteng, our implementing team delivered critical projects during the year and is assisting in the planning phase of rebuilding the Parliament building.

These achievements demonstrate the DBSA's commitment to supporting black economic empowerment. The Bank is working to increase the participation of black-owned entities and black women-owned entities in the South African economy by providing them with access to finance, project preparation funding and procurement opportunities. The DBSA is also working to support the development of SMMEs, which are a key driver of economic growth and job creation.

#### Strategic review

During the year, the Bank reviewed one of the corporate strategy pillars and adopted the following five strategic initiatives to underpin the strategy. From a strategic perspective, these accelerators require short-term prioritisation to achieve long-term success.

#### Achievement of a Just Transition

As our current loan book reflects the carbon-intensive energy sector, we have prioritised developing a Just Transition strategy, which will focus on the transition to clean energy as well as the 'Just' element. This entails addressing issues relating to the transition such as ensuing poverty, unemployment and inequality,

which will enhance our development impact. Some of the key focus areas are supporting clients in scaling up renewable embedded generation and energy security and transmission grid development.

#### **Elevating development impact**

The DBSA contributes to the development of South Africa and drives transformation and sustainability by leveraging its strong balance sheet and reputation. There is a misperception that the Bank is a profitdriven institution. To address this, we will focus on stronger communication of our development impact as well as reviewing the monitoring and evaluation function.

#### Integrated municipal approach

We are introducing a new innovative and comprehensive approach for supporting municipalities. This new approach entails intervening in a programmatic manner across the full infrastructure development value chain, the development of the financial resource requirements and budgeting for the Partner-a-District model as a driver of the integrated municipal approach.

### Fit-for-purpose DBSA

Key actions aimed at achieving a fit-for-purpose DBSA include enhancing the management of culture and stakeholder as well as reviewing the organisational structure and implementing a digital transformation strategy. We will also review the post-lockdown working model.

### Shareholder alignment and policy/ regulatory matters

To enhance the Bank's cost of capital, we are investigating how the Bank is regulated. As we fall under the DBSA Act and not in the regulatory ambit of the South African Reserve Bank (SARB), we are regulated under this Act and the PFMA and are thus categorised as a state-owned entity. Recently, this has proved problematic as we suffered some contagion after the default of a local SOE.

Regulation by SARB will strengthen our reputational position, aid international deals and provide international credibility.


#### **Outlook**

The operating environment is expected to remain tough in the near future, which will continue to limit the Bank's ability to raise funding. South Africa's political uncertainty is likely to continue until well after the 2024 elections, creating challenges in navigating the municipal space. On the upside, we expect the DBSA's role in supporting the energy transition - both regionally and at a municipal level - and decarbonising its loan book to have a direct impact on the Bank's performance going forward. We will continue to build strong partnerships with key industry players to enhance our reach.

#### **Appreciation**

I would like to thank our Board for its valuable guidance during the year and the support during the leadership transition. A special message of gratitude to Patrick. Thank you for your support and guidance over the years. It is an honour to fill your shoes.

Once again, I commend our Executives and all our employees for their dedication to the DBSA and for achieving our purpose, especially in the face of the prevailing uncertainty and unease.

Ms Boitumelo Mosako **Incoming Chief Executive Officer and Managing Director** 

## **OUR DEVELOPMENT OUTPUTS** - THE VALUE WE CREATED IN FY2022/23

#### **Our development impact**

#### Total infrastructure support

For the year ended 31 March 2023, the DBSA facilitated total infrastructure support to the value of R60.2 billion across the entire infrastructure development value chain, as shown in the following graph.

#### Total infrastructure support (R billion)



Planning support

• Value of third party funds catalysed by DBSA

Disbursements

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Infrastructure delivered

Project preparation



#### **PROJECT PREPARATION**

Value of funds catalysed for infrastructure delivery (R billion)



Project preparation pipeline: Commitments - by funder (%)



Value of projects approved and committed for funding by the DBSA (R billion)



Third-party funds committed to deliver the DBSA's development mandate (R million)



Value of projects for black-owned entities approved for project preparation funding (R billion)



Project preparation pipeline - by geography (%)



Value of projects prepared but funded by third parties (R billion)



**FINANCING** 

Total disbursements (R billion)



Total disbursement sector split between South Africa and Rest of Africa on the graphs below

Total South Africa disbursements (R billion)



South Africa disbursements: Primary sectors (R7.2 billion) - (%)



South Africa disbursements: secondary sectors (R494 million) - (%)



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Total disbursements for the rest of Africa, excluding South Africa (R billion)



Rest of Africa disbursements: Primary sectors (R4.4 billion) – (%)



Rest of Africa disbursements per country – (%)





#### Third-party funding

Value of third-party funds catalysed in South Africa (R billion)



Value of third-party funds catalysed in the rest of Africa (R billion)



#### **Overview of sectors supported**

The DBSA collaborates with national, provincial and local governments and state-owned companies in South Africa to deliver against government priorities across sectors.

#### South Africa municipal disbursements per sector (%)







#### Rest of Africa disbursements - (%)



#### Local government sector

The DBSA has extensive expertise in financing municipal and local government infrastructure. In this sector, we focus on supporting the development and maintenance of basic household infrastructures to deliver services such as water, sanitation, electricity and human settlements.

The Bank also supports community services and enables infrastructure that promotes economic growth and sustainability. The DBSA provides financial and non-financial products to municipalities, which play a crucial role in regional economies. Infrastructure is key to unlocking their sustainability.

City of Johannesburg, City of Ekurhuleni and eThekwini metros were the beneficiaries of DBSA funding during the FY2022/23 financial year. The funding will help alleviate some of the chronic service delivery backlogs and pressures that these metros are experiencing. Critical infrastructure such as wastewater treatment plants, landfill sites, roads and electrical substations will receive expansion capital or much-needed refurbishments.

#### Secondary and under-resourced municipalities

#### **R** billion

unlocked

Top five metros Small and intermediate cities Total Planning support to secondary and under-resourced mur

#### Supporting under-resourced municipalities with infrastructure plans

Through its Planning Unit, the DBSA provides under-resourced municipalities and other qualifying clients with infrastructure planning support. Such infrastructure planning support includes the development of infrastructure master plans, sector plans, management plans for the reduction of non-revenue water and electricity and other asset management plans (e.g. operations and maintenance plans). The support service draws on the annual nonlending development subsidy budget, a capacity building and support grant. The value of infrastructure unlocked during 2022/23 was R2.1 billion compared to an annual target: of R1.3 billion.

For the period under review, the DBSA's total development expenditure on capacity building and support grants amounted to R25 million. Below is a table that depicts both the beneficiaries and quantum of grants and planning interventions undertaken on behalf of or for the benefit of under-resourced municipalities and other clients:

Number of municipalities supported (local and district) Number of infrastructure plans completed

#### Outcomes

Implementation support to municipalities (non-lending)

Number of households that received access to new and water, sanitation and electricity COVID-19 intervention projects completed Temporary jobs created Number of infrastructure projects completed



	2023		
	Target Actua		
	R2.5	R4.0	
	R0.5	R0.03	
	R3.0	R4.03	
nicipalities: Infrastructure			
	R1.3	R2.1	

2022	2023
17	64
13	13

	2023	2022
improved services in	93 428	205 470
	-	30
	375	158
	9	10

#### **Education**

DBSA's support to the education sector contributes to the improvement of educational infrastructure, quality of education and capacity building, thereby fostering social and economic development in the Southern African region.

	2023	2022	2021	2020	2019
New schools built	2	1	11	4	8
Schools refurbished	117	104	51	110	107
Construction and upgrade of sanitation facilities	177	237	68	-	-

#### Outcomes

	2023	2022
Learners benefitting from refurbished schools	29 555	56 958
Learners benefitting from newly built schools	2 208	931
Learners benefitting from new ventilated pit latrines	68 687	77 585
Learners benefitting from water, sanitation, fencing and modular structures at schools	6 497	491

#### Social

We support the South African government in financing and accelerating the implementation of infrastructure programmes in the social sectors of education, health and human settlements, as well as various municipal infrastructure programmes. This includes supporting government to refurbish and upgrade key infrastructure and state buildings for safety and security, sports, arts and culture, as well as military operations. The DBSA collaborates with national, provincial and local governments to deliver against priorities in these sectors. The government reprioritised funding to accelerate the provision of social services, bolster public health programmes and mitigate the increasing costs of higher education for students from low- and middle-income households. We support key national programmes such as the Accelerated Schools Infrastructure Delivery Initiative for the eradication of inappropriate school structures, National Health Insurance and Ideal Clinic Programme, national human settlements programmes and the Student Housing Infrastructure Programme.

Mandate programmes	2023 target	2023 actual
Infrastructure delivered	R4.2 billion	R4.8 billion

Sphere of government	Sector	Number
National and provincial	Education	New = 2
		Refurbishment = 117
	Tourism	Refurbishment = 25
	Public works facilities	Refurbishment = 8
	Agriculture	Refurbishment = 15
	Health	Refurbishment = 2
Municipal	Water and sanitation	New = 3
	Health	New = 2

	2023	2022	2021	2020	2019
Houses completed	-	-	-	200	-
Health facilities	2	-	6	2	48
Department of Basic Education COVID-19 mobile toilets in Eastern Cape					
and KwaZulu-Natal	-	237	55	-	-

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#### Student Housing Infrastructure Programme (SHIP)

Despite termination of this programme, the DBSA team - in collaboration with the Infrastructure Fund continues to work on the development activities and recently applied to the budget facility for Infrastructure Fund to raise about R2.7 billion to support the development of 14 898 beds targeted at eight post-school education and training institutions. During the 2022/23 financial year, 5 936 beds were completed and 312 beds were at the final stages of completion.

#### Outcomes

Total households impacted

Water (includes reticulation and provision of water) Sanitation (includes reticulation and upgrading) Energy (includes upgrading of substations and electrificat Roads and drainage

#### Energy

We take a holistic approach to providing long-term energy stability, both in South Africa and across the rest of Africa, supporting with transition and green funding for projects on the continent.

#### The Greater Tzaneen Local Municipality Electricity Infrastructure Rehabilitation Project

The Greater Tzaneen Municipality (GTM) faced challenges in providing reliable electricity due to aging infrastructure. GTM prioritized rehabilitating old suburbs' infrastructure for a steady supply, safety, and revenue. DBSA's Coverage and Transacting Division assessed GTM's capacity for external debt and identified critical projects to stabilize the network and reduce revenue losses. DBSA secured R10 million capital grant from IIPSA, aiding refurbishment of the Greater Tzaneen Main Substation. The R100 million programme finished within budget, with six months ahead of schedule, saving R1.8 million for reallocation to another project. DBSA also provided grant funding for a revenue-enhancement program to address electricity losses caused by various issues.

	2023	2022
	36 631	28 490
	48 307	36 500
ation of households)	945	20 541
	514 235	23 242

#### Transport

The transport sector is a crucial driver for economic growth and social development, as well as a fundamental component of the continent's competitiveness in global markets.

#### **Port Namibe and Port Sacomar**

The Ministry of Finance Angola engaged the DBSA to provide funding for the expansion of Port Namibe and the rehabilitation of Port Sacomar as part of a regional integration project that will contribute to the SADC's regional transport corridor. It will help to diversify the economy away from oil by providing a gateway for neighbouring landlocked countries.

#### **ICT**

Investing in ICT, such as broadband infrastructure, is essential to support economic growth, increase competitiveness, create decent work, and improve nation-building and social cohesion for local, national and regional integration. Connectivity infrastructure across the SADC region has expanded significantly in the past decade, augmented by the undersea cables that connect Africa with the rest of the world. Africa's sea cables cover four connectivity corridors: Africa-Europe, Africa-Latin America-US, Africa-Asia and Africa-in region. Enhanced global connectivity has stimulated opportunities to address the gaps in the access network, also known as the 'last mile infrastructure'. Rural areas and some areas with high population density lack sufficient connectivity. The Bank is driving opportunities through projects such as the Internet 4All Programme in Africa, SA Connect and municipal connections.

The DBSA's investments in ICT infrastructure are helping to bridge the digital divide in Africa. These investments are creating jobs, boosting economic growth and improving the quality of life for millions of Africans.

	2023 target	2023 actual
Disbursements support activities		
Economic infrastructure	R4.9 billion	R4.4 billion

#### **Projects in the Rest of Africa**

#### Lower Usuthu Smallholder Irrigation Project (LUSIP)

LUSIP II, launched in 2003 by Eswatini, aims to reduce poverty by transforming subsistence farmers into commercial farmers in irrigated areas producing cash crops, mainly sugar cane. The project benefits households and agricultural producers in the Usuthu Basin. Phase I (6,500 ha) was completed in 2012, and Phase II (5,000 ha) is ongoing. LUSIP involves constructing three dams (Mhlathuzane, Golome, South Saddle) to store water from wet season flood flows in the Lower Usuthu River. This provides irrigation for 11,500 ha of land owned by Smallholder Farmer Companies, benefiting 2,600 farm households (15,300 people), improving income, food access, employment, and reducing soil erosion. The DBSA is co-financing the Mhlathuzane Dam.

#### Laúca Hydroelectric Power Project

In 2017, the Angolan government launched a USD20 billion energy expansion program, including the construction of power stations, transmission networks, and refurbishment of infrastructure. Among the projects was the Lauca Hydroelectric Power Plant (LHPP), a 2,070 MW plant on the Kwanza River, completed in 2018 at a cost of USD4.4 billion. The LHPP contributed over USD2.5 billion to the economy, creating employment in the community services sector. The DBSA's involvement included USD75 million for Phase III's electromechanical component. The resettled villagers expressed satisfaction with improved housing and access to amenities like schools and clinics

#### SADC Gas Master Plan

Following the huge gas resource discovery in Mozambique, the DBSA teams, working with the national gas utility Empresa Nacional de Hidrocarbonetos (ENH), and the SADC Secretariat, embarked on developing a SADC Gas Master Plan. The plan evaluates opportunities for regional gas trade, as well as domestic gas monetisation opportunities. It is therefore important for the region to look beyond national borders and identify potential demand and uses for natural gas throughout the SADC region. The plan will be implemented in two phases, with the Industrial Development Corporation (IDC) and the DBSA as lead partners.

#### Southern Africa Power Pool

The Southern Africa Power Pool-DBSA initiative was established to address the challenge of financing generation projects in the SADC region as the deterioration of economic conditions for regional sovereigns made their national power utility power purchase agreements unbankable. This initiative entails the design, implementation and operationalisation of this facility to accelerate power supply in the region. The project is at terms of reference stage and financing is envisaged to come from DBSA's internal funding pool.

#### Southern African Railways Association

This partnership will assist in aligning with and leveraging off strategic partners to boost organisational deal flows that meet the DBSA objectives and targets. There is an existing memorandum of understanding with the Southern African Railways Association in which we jointly identify viable projects and opportunities that require project preparation and/or investment funding to catalyse economic growth in Southern Africa. This partnership will assist in sharing information, skills and expertise, and will use the DBSA's Pan-African Capacity Building Programme to provide targeted subsidised capacity building.

#### **Southern African Postal Operators Association**

The SADC team has collaborated with the Southern Africa Postal Operators Association to identify three subinitiatives that will revive the transport, logistics and information technology infrastructure of postal operators in the region. This will include the preparation and financing of the following projects:

- Financial inclusion national transaction and switch infrastructure for the SADC region postal services
- E-commerce digital track-and-trace system for the region's mail services
- Logistics revitalisation and rehabilitation of the postbus services

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#### **INFRASTRUCTURE DELIVERY**

#### Number of projects completed



#### Value of infrastructure delivered (R billion)



2023 Breakdown	
National	R2.69 billion
 Provincial	R2.08 billion
Municipal and donors	R0.05 billion
Total	R4.82 billion



#### Value of funds under management (R billion)





#### Other outcomes

<b>79</b> %			36%		R	8.8 billio	n
Procurement spend on blac owned suppliers for IDD third- fund		Procurement spend on black women-owned suppliers for IDD third-party fund		Infrastructure projects delivered b B-BBEE entities			
		2	023	2022	2021	2020	2019
Job opportunities created	Numbe	er 9	951	9 230	8 190	9 758	8 344
SMMEs benefitted	Numbe	er 1	524	1543	1 0 3 1	1 219	1 0 8 7
Value of spend allocated to SMMEs and subcontractors	R millio	n	785	914	611	948	536

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Anticipated direct and indirect construction jobs Anticipated direct and indirect operational jobs

#### Infrastructure Fund

Since inception, the Infrastructure Fund has packaged 13 mega blended finance projects/programmes that have been approved, a capital value of R57.7 billion across several sectors. National Treasury considers the budget facility for infrastructure, which as approved R217 billion of aggregated capital costs of these projects/programmes, out of the R100 billion provisionally allocated to the fund over 10 years.

The Infrastructure Fund is currently working with the project sponsors to blend the government contribution with financing from the private sector, including DFIs, commercial banks, institutional investors and multilateral development banks. The fund is working on achieving financial close for projects worth about R57.8 billion.

Overall, the Infrastructure Fund pipeline that is being prepared for submission for future budget facility windows comprises projects/programmes from various sectors, with a consolidated capital cost of R244.4 billion.

#### **Development impact**

The approved projects/programmes in the human settlements sector will provide water and sanitation to about 35 500 housing units. Water projects will deliver 381 395 megalitres per annum. The current phase of the student accommodation programme is anticipated to provide 9 500 on-campus student beds when completed.

1 040	1031	1215	1007
914	611	948	536
		2023	2022
		10 080	19 380
		1970	1870



## **HOW WE SUPPORT THE NDP AND SDGs**

Globally, in Africa and at a national level, there exists a renewed commitment towards sustainable development, especially in this time of crisis brought about by the COVID-19 pandemic. The initiatives the DBSA is aligned with - including the SDGs, Agenda 2063 and the NDP - are broadly focussed on people, prosperity, planet, peace and partnerships.

The DBSA supports eight of the 17 SDGs and, consequently, the South African government's efforts to the nationally determined contributions of the Paris Agreement. The Paris Agreement calls on countries to reduce their carbon emissions incrementally to collectively meet the global target of limiting the increase in the global average temperature to 1.5%. We have also linked our SDG contributions to several NDP outcomes. The DBSA's overall contribution to these initiatives shows our commitment to sustainable national and global development.

SDGs	NDP outcomes	The DBSA's contribution
3 GOOD HEALTH AND WELL-BEING AND WELL-BEING MARKET AND WELL-BEING MARKET AND WELL-BEING AND WELL-BEING MARKET AND WELL-BEING AND AND AND AND AND AND AND AND AND AND	<b>NDP Outcome 2</b> A long and healthy life for all South Africans	<ul> <li>Funding one private healthcare group</li> <li>Implementing infrastructure projects on behalf of the Department of Health, including construction, refurbishment and maintenance of hospitals, clinics and nursing facilities</li> </ul>
4 QUALITY EDUCATION Ensure availability and sustainable management of water and sanitation for all	<b>NDP Outcome 1</b> Quality basic education	<ul> <li>Implementing infrastructure projects on behalf of the National Department of Basic Education and provincial education, including schools under construction, school sanitation, student housing</li> <li>Supporting early childhood development facilities in rural and peri-urban areas as our primary corporate social investment programme</li> <li>Funding three student accommodation projects</li> </ul>
6 CLEAN WATER AND SANTATION To availability and sustainable management of water and sanitation for all	NDP Outcome 8 Sustainable human settlements and improved quality of household life	<ul> <li>Funding of bulk water, reticulation and sanitations infrastructure</li> <li>Post-implementation reviews</li> <li>Manage design and delivery of water and sanitation infrastructure</li> <li>Manage delivery of school sanitation infrastructure</li> </ul>



#### NDP outcomes NDP Outcome 6

An efficient, competitive and responsive economic infrastructure network

Ensure access to affordable, reliable, sustainable and modern energy for all



#### NDP Outcome 6

An efficient, competitive and responsive economic infrastructure network

Build resilient infrastructure, promote inclusive and sustainable industrialisation, and foster innovation



#### NDP Outcome 8

Sustainable human settlements and improved quality of household life

Make cities and human settlements inclusive, safe, resilient and sustainable

### 13 CLIMATE ACTION



#### NDP Outcome 10

Protecting and enhancing our environmental assets and natural resources

Take urgent action to combat climate change and its impacts



#### NDP Outcome 11

Create a better South better and safer Africa in a

Strengthen the means of implementation and revitalise the global partnership for sustainable development

Africa, contribute to a better world

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Tł	ne DBSA's contribution
•	Preparation and funding of independent power producers Preparation and funding of renewable energy programmes Providing planning and implementation support to under-resourced municipalities Funding of various water, sanitation, renewable energy, mass transit and ICT projects Supporting government with the rehabilitation of industrial parks
•	Managing the revitalisation of industrial parks
•	Housing Impact Fund Support to urban development programmes Financing of municipal infrastructure Implementing agent for municipal and provincial human settlement programmes
•	Funding of independent power producers Regional hydroelectric projects
•	Partnerships with global and regional DFIs Association for African Development Finance Institutions International Development Finance Club



## **ESG AND SUSTAINABILITY APPROACH**

The DBSA Board-approved sustainability framework illustrates commitment towards mainstreaming and promoting environment and social considerations in the Bank's operations. The framework is informed by the DBSA development definition and position, which articulate the DBSA's role in contributing to "a just transition towards a renewed and inclusive economy and society that embodies resilience, regeneration and transcends current trajectories" and highlights the centrality of sustainability, equitable well-being, and resource efficiency in the Bank's strategy and operations.



**Track Progress Against Targets** 

Over the past financial year and due to progressive ESG demands in the market, the DBSA has undertaken to review and enhance both strategic and investment levels ESG related policies, strategies, and tools. Whilst we have undertaken to align our reporting to the GRI - we are in the process of reviewing other supplementary reporting mechanisms such as the Task Force on Climate Related Financial Disclosures (TCFD).

We recognise that there is an increasing amount of regulatory and compliance type mechanisms being devised. It is encouraging that for the past few years there has been heightened emphasis on stakeholder capitalism. We aim to formalise a multi-faceted approach over the new financial year, to engage with our external stakeholders such as our Civil Society Organisations (CSO's) on ESG matters more proactively. We will also commence work around climate risk scenarios as well as climate related stress tests.

Climate transition risks materialise on the asset side for us as lenders where losses are incurred through exposures to clients/ entities with business models not built around the economics of a lowered carbon emission trajectory.





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# **MANAGING FINANCIAL CAPITAL**

Our financial capital includes our equity, debt and funding from investors and clients. While our main source of revenue takes the form of profit from operations, we also derive funding from local and international financial markets.

### **Financial capital inputs**

R47.6 billion	R5.1 billion	R5.2 billion	R58.5 billion
Capital and reserves	Cash generated from operations	Net profit	Financial market liabilitie
alue created for	stakeholders		
		<b>PO</b> 4	D0 2
alue created for R5.2 billion	stakeholders R0.9 billion	R0.4 billion	R0.3 billion

R47.6 billion	R5.1 billion	R5.2 billion	R58.5 billion
Capital and reserves	Cash generated from operations	Net profit	Financial market liabilitie
alue created for	stakeholders		
alue created for R5.2		R0.4	R0.3
alue created for R5.2 billion	stakeholders R0.9 billion	R0.4 billion	R0.3 billion

### Key factors impacting the Bank's financial capital

Associated key risks	Strategic focus areas	Material issues	Stakeholders
• Credit risk		Governance	
<ul> <li>Cyber risk</li> </ul>	7.6	<ul> <li>Strong balance sheet</li> </ul>	
<ul> <li>Liquidity risk</li> </ul>		Liquidity and capital manager	ment
<ul> <li>Reputation risk</li> </ul>	R.R.	• Equity funding for transform	ation
<ul> <li>Business</li> </ul>		and economic access	
environment and		High cost of funding	
operations	<b>6</b>	Long-term business cycle	
People and culture		Low B-BBEE rating	
risk			

# **DELIVERING AND** PRESERVING VALUE

▶ 06



#### **Governance oversight**

Oversight of financial capital management is delegated to the Audit and Risk Committee and the Board Credit and Investment Committee.

#### **Board level oversight**

#### Audit and Risk Committee

The Audit and Risk Committee (ARC) oversees and advises the Board on the following matters:

- Income, expenditure and capital budget requirements
- Treasury arrangements and fund mobilisation . strategies
- Transfer pricing policies .
- Development loan impairments .
- Management of assets and liabilities .
- The DBSA's overall financial health and . sustainability

This committee oversees the internal control framework, and reviews and evaluates the integrity of financial reporting, risk management processes, compliance with legal and regulatory requirements and the internal and external audit functions.

#### **Board Credit and Investment Committee**

The Board Credit and Investment Committee (BCIC) is responsible for approving all transactions that would result in the DBSA's aggregate exposure being above the approval limits of the Investment Committee.

#### **Executive management oversight**

#### Investment Committee

The Investment Committee (IC) (at Executive management level) is responsible for approving transactions within the limits placed by the Board Credit and Investment Committee. Portfolio risks are monitored through the Investment Committee. Based on loans and equities portfolio reports received from management, the monitoring of the loan and equities portfolio is considered adequate.

#### Asset and Liability Management Committee

The Asset and Liability Management Committee assists the CEO in the prudent and effective management of the Bank's treasury, balance sheet activities and other associated activities. The Bank's treasury and balance sheet activities include funding, liquidity management, settlements, interest rate risk management, foreign currency risk management, funds transfer pricing and capital management.

#### FIVE-YEAR KEY FINANCIAL INDICATORS

#### Financial position (R million)

Cash and cash equivalents Financial market assets<sup>1</sup> Investment in development activities<sup>2</sup> Other assets **Total assets** Financial market liabilities<sup>3</sup> Other liabilities **Total liabilities Total equity** Financial performance (R million) Interest on development loans Interest on investments **Total interest received** Interest expense Net interest income Operating income<sup>4</sup> Operating expense<sup>5</sup> Sustainable earnings/(loss)<sup>6</sup> Profit for the year **Financial ratios** Total capital and reserves to development loans % Long-term debt/equity (excluding callable capital) % % Debt/equity (including callable capital)<sup>7</sup> Cash and cash equivalents to total assets % % Total capital and reserves to assets Financial market liabilities to investment in % development activities % Non-performing book debt as a % of gross book debt % Return on average total equity % Return on average total assets % ROE based on sustainable earnings Times Interest cover % Net interest income margin<sup>8</sup> % Cost-to-income ratio

#### Key:

- 1. Financial market assets include investment securities and derivative assets held for risk management purposes.
- 2. Development activities include development loans, development bonds and equity investments.
- under repurchase agreements and derivative liabilities held for risk management
- 6. Sustainable earnings/(loss): Net profit/(loss) before adjustments to foreign exchange movements and revaluations of financial assets and liabilities but includes revaluations on equity investments and fair value on development loans.
- 7. Measure includes R20 billion callable capital.
- 8. This ratio is calculated as net interest income (interest income less interest expense) as a percentage of average interest-bearing assets.

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2023	2022	2021	2020	2019
6 166	7 990	8 979	3 459	2 923
101 031	90 305	89 037	93 545	83 044
943	811	826	862	927
108 565	100 028	100 048	100 465	89 488
60 932	57 117	60 897	62 887	52 316
47 633	42 911	39 150	37 578	37 172
9 614				
1 067				
4 162			3 863	
6 518	5 793			
6 951	6 0 6 9			
5 210	3 825	1 423	504	3 097
50.8	51.0	47.3		
124.1	129.6	152.1	164.9	138.1
87.4	88.4		107.6	89.8
5.7			3.4	
43.9	42.5	39.1	37.4	41.5
ГОГ		<u> </u>	<u> </u>	640
				8.7
				3.5
			( )	6.5
				2.1
23.5	23.7	25.4	28.4	22.9
	<ul> <li>6 166</li> <li>424</li> <li>101 031</li> <li>943</li> <li><b>108 565</b></li> <li>59 082</li> <li>1 850</li> <li><b>60 932</b></li> <li><b>47 633</b></li> <li><b>47 633</b></li> <li><b>60 932</b></li> <li><b>47 633</b></li> <li><b>60 932</b></li> <li><b>47 633</b></li> <li><b>60 932</b></li> <li><b>47 633</b></li> <li><b>60 932</b></li> <li><b>47 633</b></li> <li><b>4 162</b></li> <li><b>6 518</b></li> <li>6 951</li> <li>1 312</li> <li><b>4 215</b></li> <li><b>5 210</b></li> <li><b>5</b> 50.8</li> <li>124.1</li> <li>87.4</li> <li>5.7</li> </ul>	6 1667 990424903101 03190 305943811108 565100 02859 08255 7101 850154660 93257 11747 63342 9119 6148 8321 0671469 6148 8321 0671469 6148 8321 0671469 6148 8784 16231866 9516 0691 31213074 2153 6105 2103 8256 9516 0691 31213074 2153 6105 2103 8256 9516 0691 31213074 2153 6105 30.851.0124.1129.687.488.45.78.0124.1129.687.488.45.78.05.8.561.53.84.711.59.39.38.89.38.89.38.86.62.8	6 1667 9908 9794249031 206101 03190 30589 037943811826108 565100 028100 04859 08255 71059 4921 85015461 40560 93257 11760 89747 63342 91139 15060 93257 11760 89747 63342 91139 15060 93257 11760 89747 6338 9788 3411 06714653510 6808 9788 3414 1623 1863 4496 9516 0695 1371 3121 3071 1546 9516 0695 1371 3121 3071 1544 2153 6102 3165 0.851.047.31 24.1129.6152.187.488.4100.75.78.09.043.942.539.158.561.566.83.84.77.711.59.33.75.03.86.02.62.82.46.66.25.3	6 1667 9908 9793 4594249031 2062 599101 03190 30589 03793 545943811826862108 565100 028100 048100 46559 08255 71059 49261 9181 8501 5461 40596960 93257 11760 89762 88747 63342 91139 15037 5789 6148 8327 8067 6281 06714653565810 6808 9788 3418 2864 1623 1863 4493 8636 9516 0695 1374 8221 3121 3071 1541 2704 2153 6102 316(587)5 2103 8251 4235048 7.488.4100.7107.65.78.09.03.443.942.539.137.458.561.566.866.23.84.77.77.211.59.33.71.35.03.81.40.59.38.86.0(1.6)2.42.82.42.1

3. Financial market liabilities comprise medium to long term funding debt securities, medium to long term funding lines of credit, funding

4. Operating income excludes net foreign exchange gain/(loss), net gain/(loss) from financial assets and liabilities and impairments.

5. Operating expense comprises personnel expenses, general and administration expenses and depreciation.





# CFO's **REPORT**

Ms Ntombizodwa Petunia Mbele Acting Chief Financial Officer

The DBSA remained strong and resilient, resting on firm foundations of financial stability, excellent governance and valuesled leadership. In an environment of muted economic growth, the DBSA remained resilient, reflecting our strong foundation of financial stability, excellent governance and values-led leadership. Despite a difficult environment, the DBSA's 2023 financial year featured a record financial performance compared to the previous year. Sustainable earnings of R4.2 billion significantly exceeded expectations, buoyed by a strong net interest income of R6.5 billion as a result of high interest rates and higher than anticipated loan disbursements for the year. Net profit further benefitted from the net foreign exchange gains owing to the significant depreciation of the rand against major foreign currencies. In addition, operating expenses of R1.3 billion were lower than expected.

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#### Building capacity and effectiveness through strong financial performance

#### Statement of financial performance for the year ended 31 March 2023

in thousands of rands

Interest income calculated using the effective interest rate Other interest income

#### **Total interest income**

Interest expense calculated using the effective interest rate Other interest expense

#### Total interest expense

Net interest income

Net fee income

Other operating income

#### Non-interest revenue

#### **Operating income**

Depreciation and amortisation Development expenditure

Grants

Impairment losses

Personnel expenses

Project preparation expenditure

Revaluation of development loans – unrealised

Revaluation of equity investments – unrealised

Other expenses

Sustainable profit

Net foreign exchange gains

Net revaluation of financial instruments

**Profit from operations** 

#### Profitability

The Bank's net profit increased by a healthy 36% year-on-year, rising from R3.8 billion in 2022 to R5.2 billion in the year under review. Sustainable earnings rose by 17% to R4.2 billion (2022: R3.6 billion).

#### Sustainable earnings (R billion)



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	2023	% change	2022
	10 422 335		8 831 969
	258 112		146 337
	10 680 447	<b>19</b> %	8 978 306
2	(4 159 075)		(3 085 112)
	(3 195)		(100 424)
	(4 162 270)	31%	(3 185 536)
	6 518 177	13%	5 792 770
	334 691	20%	279 794
	97 864	73%	56 523
	432 555	<b>29</b> %	336 317
	6 950 732	13%	6 129 087
	(31 557)	-14%	(36 684)
	(274 323)	283%	(71 687)
	(32 720)	19%	(27 412)
	(1 054 078)	5%	(1 004 940)
	(914 408)	5%	(867 998)
	(14 306)	-70%	(48 466)
	(16 219)	20%	(13 507)
	(31 887)	-31%	(46 349)
	(366 299)	-9%	(402 267)
	4 214 934	<b>17</b> %	3 609 777
	860 205	451%	156 130
	134 852	128%	59 250
	5 209 991	36%	3 825 157



#### Net profit (R billion)

delivering and preserving value <

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#### Net interest income management

Net interest income, which is essential to the Bank's sustainability and efficacy, rose by 13% year-on-year ending the 2023 financial year at R6.5 billion, up R0.7 billion compared to 2022 and 25% ahead of the year's target. While much of this net interest revenue growth resulted from increasing interest rates, this positive result enables the Bank to enhance its impact. The improved net interest income kept the DBSA's net interest margin on a clear upward trajectory, rising to 6.6% at the end of the 2023 financial year (2022: 6.2%).

#### Net interest margin on interest-bearing assets (R billions) (%)

Debt ratio (R billions)



#### Cost optimisation and efficiency

In addition to achieving strong revenue growth during the reviewed year, the Bank effectively managed operating costs within the intended levels, resulting in a consistent cost-to-income ratio of 24% (compared to 24% in 2022). Despite the increased operational activity, the Bank was able to maintain stable overall operating costs at R1.3 billion (2022: R1.3 billion)

#### **Balance sheet strengthening**

#### Statement of financial position as at 31 March 2023

in thousands of rands

#### Assets

Cash and cash equivalents at amortised cost Trade receivables and other assets Investment securities Derivative assets held for risk management purposes Other financial assets Development loans held at FVTPL Equity investments held at FVTPL Development bonds at amortised cost Development loans at amortised cost Property, equipment and right of use of assets Intangible assets **Total assets Equity and liabilities** Liabilities Trade, other payables and accrued interest on debt funding Derivative liabilities held for risk management purposes Liability for funeral and post-retirement medical benefits Debt funding held designated at fair value through profit or Debt funding held at amortised cost Provisions and lease liabilities Deferred income **Total liabilities** Equity Share capital Retained earnings Permanent government funding Reserve for general loan risk Other reserves

Total equity

Total liabilities and equity

#### **Development loans**

#### **Delivering on disbursement targets**

The Bank achieved development loans growth of R9.5 billion, mainly driven by disbursements of R12.7 billion, foreign exchange translation gains of R5.5 billion on foreign currency denominated loans and partly offset by capital repayments of R8.5 billion. The COVID-19 pandemic and consequent national lockdowns challenges eased in the year under review, with the DBSA exceeding its disbursement target by over R200 million.

	2023	% change	2022
	6 166 069	-23%	7 990 108
	402 066	55%	259 293
	359 881	-19%	444 287
	64 543	-86%	458 243
	40 452	-6%	43 067
	48 309	150%	19 309
	5 149 050	3%	4 976 507
	2 154 345	87%	1 151 903
	93 679 089	11%	84 177 054
	441 149	-1%	444 847
	59 626	-6%	63 423
	108 564 579	9%	100 028 041
Ig	1 088 791	22%	890 743
	612 920	1690%	34 240
	44 767	-8%	48 529
r loss	-	-100%	688
	58 469 380	5%	55 535 354
	173 858	89%	91 795
	542 819	5%	515 667
	60 932 535	7%	57 117 016
	200 000	0%	200 000
	33 158 903	15%	28 881 710
	11 692 344	0%	11 692 344
	2 792 384	51%	1 855 171
	(211 586)	-175%	281 800
	47 632 044	11%	42 911 025
	108 564 579	9%	100 028 041

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#### Top 10 and top 20 clients as % of total book



The top 10 and top 20 exposures comprised 61% (2022: 59%) and 73% (2022: 72%) of the total loan book respectively in the year under review.

#### Country exposures (excluding South Africa)



The Bank's total exposure outside South Africa increased slightly to R30.6 billion (2022: R25.6 billion). Zambia, Ghana and Angola constituted 60% (2022: 62%) of the rest of Africa exposure, while the other country exposures remained fairly constant over the year.

#### Exposure by sector



The Bank's exposure to the energy sector (excluding municipalities) increased to R39 billion (2022: R37 billion), representing 35% (2022: 35%) of the total portfolio. In the year under review, the direct loan exposure to municipalities (excluding bonds) increased to R33 billion (2022: R32 billion). Exposure to the roads and transport sector increased to R26 billion (2022: R20 billion).

#### Mitigating the risk of non-repayments and quality of the loan book

Loan repayments are a critical component of the DBSA's financial and operational sustainability. The development loan book continued to show its strength and guality, with 53.3% (2022: 60.9%) of the book in Stage 1 and 42.9% (2022: 33.3%) in Stage 2. The development loans in Stage 3 make up 3.3% (2022: 4.6%) of the gross development Ioan book, which amounts to R3.5 billion (2022: R4.4 billion). The total balance sheet provision for expected credit losses slightly increased to R12.3 billion (2022: R11.7 billion). Provisions against Stage 3 loans decreased to R2.4 billion (2022: R3.2 billion) and the Stage 3 coverage ratio decreased to 69.3% (2022: 73.2%). Provisions against stages 1 and 2 increased to R9.2 billion (9.1% of the stage 1 and 2 book), compared to R7.5 billion (8.3% of the stage 1 and 2 book) in 2022.

The Bank generated net fee income of R335 million, reflecting a 20% year-on-year increase of R55 million, which is largely attributable to the R95 million increase in IDD management fees, which rose as a result of the contribution of new programmes.

#### Liability management and liquidity enhancement

The Bank's funding liabilities increased by 6.3% to R59.1 billion (2022: R55.6 billion). Debt-to-equity ratio (including callable capital) improved to 87.4% (2022: 88.4%), mainly attributable to the growth in equity. The debt-to-equity ratio is well below the 250% prescribed by the DBSA Act.

#### Cash management

#### Statement of cash flows for the year ended 31 March 2023

in thousands of rands Net loss adjusted for non-cash items and items separately Interest received Interest paid Dividends received Net cash generated from operating activities Development loan disbursements Development loan principal repayments Equity investments disbursements Equity investments repayments Development bonds disbursed Development bonds repayments Grants, development and project preparation expenditure Movements in deferred income Increase in advances to national mandates Net cash used in development activities Net cash generated from/(used in) operating and developm Purchase of property and equipment Purchase of intangible assets Disposal of financial market instruments Net cash generated from investing activities Gross financial market liabilities repaid Gross financial market liabilities raised Net cash generated from financing activities Net increase in cash and cash equivalents Effect of exchange rate movement on cash balances Movement in cash and cash equivalents Cash and cash equivalents at the beginning of the year Cash and cash equivalents at the end of the year

		%	
	2023	change	2022
y disclosed	(905 410)		(450 478)
	9 493 770		7 653 072
	(3 501 903)		(2 750 437)
	24 756		11 324
	5 111 213	15%	4 463 481
	(12 687 028)		(12 919 784)
	8 530 596		11 308 037
	(47 910)		(246 514)
	459 383		177 823
	(1 000 000)		-
	41 667		-
e paid	(158 369)		(75 879)
	28 161		15 014
	(156 116)		(3 149)
	(4 989 616)	186%	(1 744 452)
nent activities	121 597	-96%	2 719 029
	(49 002)		(51 107)
	(10 100)		(9 078)
	89 790		38 636
	30 688	<b>-242</b> %	(21 549)
	(13 174 688)		(13 338 479)
	10 898 223		9 753 203
	(2 276 415)	-37%	(3 585 276)
	(2 124 130)	139%	(887 796)
	300 091		(100 704)
	(1 824 039)		(988 500)
	7 990 108		8 978 608
	6 166 069	-23%	7 990 108

DELIVERING AND PRESERVING VALUE

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Cash generated by operating activities (R million)



#### **Regulatory change**

The Bank has continued the process of updating its regulatory regime for increased effectiveness. The DBSA currently falls under the regulation of, and reports directly to, National Treasury. During the pandemic, we found this regulatory arrangement highly restrictive as, unlike other commercial banks (which do not fall under the PFMA), the DBSA was unable to apply to SARB for liquidity support. Repositioning the DBSA to being regulated by SARB would allow us to raise the DBSA's current 250% leverage ratio limit, thereby further underpinning our liquidity position, especially during times of economic upheaval, when good liquidity is vital.

#### Gratitude

We would like to express our sincere appreciation to all our stakeholders for their invaluable partnership throughout the previous fiscal year. We extend a special note of gratitude to the National Treasury for their continuous input and guidance. We are also thankful to our Board, investor community, strategic partners, clients and colleagues for their unwavering support and dedication in our mission to foster the growth and development of Africa, which we deeply cherish. Your commitment enables us to consistently evolve and improve the work of the DBSA.

Ms Ntombizodwa Petunia Mbele **Acting Chief Financial Officer** 

#### Treasury and balance sheet management review

#### Funding

The Bank maintains a funding strategy premised on balancing the dual requirements of optimising the cost of funds while containing refinancing and reinvestment risk within acceptable boundaries. Over the course of the year, despite bouts of excessive volatility and uncertainty fed by concerns over further sovereign credit downgrades, market conditions continued to improve, allowing the Bank to raise funding at increasingly favourable spreads.

Total new debt raised during the year ending 31 March 2023 amounted to R14.06 billion (2022: R9.8 billion) equivalent. with debt redeemed amounting to R16.4 billion (2022: R13.3 billion). The weakening of the rand, however, saw total outstanding debt increase by R2.3 billion.

JSE listed bonds amounting to R9.4 billion were redeemed and a total of R2.8 billion new bonds were issued during the year, bringing the outstanding amount under the Bank's Domestic Medium-Term Note (DMTN) program to R17.3 billion as at financial year-end 2023.

New bilateral loans with commercial banks totalling R7.9 billion were raised, with R5.0 billion repaid during the year.

The charts below depict the Bank's outstanding debt by source and by currency, respectively, as at 31 March 2023.

#### Outstanding debt by source (%)



#### Liquidity

Liquidity levels and ratios were maintained within the Bank's Board approved policy parameters, with liquid assets held primarily in the form of call deposits, money market investments and to a lesser extent, municipal bonds. Total liquidity excluding undrawn committed facilities as at financial year-end amounted to R6.3 billion (2022: R8.2 billion).

Liquid asset holdings are complemented with committed facilities from commercial banks in addition to sector specific committed lines of credit from international DFIs. As at financial year-end, contingent liquidity sources in the form of undrawn credit facilities amounted to R4.27 billion equivalent (31 March 2022: R1.9 billion).

#### Exchange rate risk management

Net of foreign currency liabilities naturally hedged through offsetting foreign currency assets, and prior to derivatives hedges the Bank as at financial year-end 2023 held a USD long open foreign currency position amounting to USD 453 million and a long euro open foreign currency position amounting to EUR 117 million. Derivatives positions entered to hedge the open positions, however, reduced the Bank's earnings sensitivity to movements in the exchange rate of the rand by some 71%.

#### Credit ratings

During the course of the year, Moody's revised the Bank's ratings outlook from negative to stable. The Bank's credit ratings remained unchanged during the year, in tandem with those of the sovereign.

The Bank's credit ratings as at financial year-end are summarised in the table below.

Agency	lssuer rating type	Short term	Long term	Outlook
Moody's	Global issuer	NP	Ba3	Stable
	National scale	P-1.za	Aa3.za	N/A <sup>1</sup>
Standard & Poor's	Foreign currency global	В	BB-	Stable
	Local currency global	В	BB	Stable

<sup>1</sup>Moody's national scale ratings do not carry outlooks.



# 74R EURO USD

#### Outstanding debt by currency (%)



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## MANAGING OUR INTELLECTUAL CAPITAL

Our intellectual capital is our brand, innovation capacity and industry-specific expertise and experience in infrastructure. It is derived from our institutional knowledge, reputation and relationships with global DFIs built over decades and based on extensive experience in infrastructure financing in Africa.

#### Intellectual capital inputs

- A leading African DFI with active exposures in 18 countries
- 40 years' experience in infrastructure development
- Strategic partnerships nationally, regionally and globally

- Knowledge derived from due diligence, project development, credit granting and post-investment processes
- Developing enabling financial products

#### Value created for stakeholders

- DLABs including post-DLABs financial and nonfinancial support interventions
- High-impact investment portfolio
- Angel investment for the previously disadvantaged
- New product development
- Investment in fourth industrial revolution technology and alternative infrastructure

#### Key factors impacting the Bank's intellectual capital

Associated key risks	Strategic focus areas	Material issues	Stakeholders
<ul> <li>Reputation risk</li> <li>Business environment and operations</li> <li>People and culture risk</li> </ul>		<ul> <li>People and culture</li> <li>Institutional knowledge</li> <li>Navigating the Just Transition</li> <li>Scaling-up and fast-tracking infrastructure development</li> </ul>	
	<b>*</b>		<u>A</u>

#### Governance oversight

The Board's oversight of the management of our intellectual capital is delegated to the Infrastructure Delivery and Knowledge Management Committee (IDKC).

#### **Board level oversight**

### Infrastructure Delivery and Knowledge Management Committee

This committee oversees strategic mandate programmes that will help with infrastructure delivery

and programme implementation support in South Africa and the region, including through knowledge and research programmes that establish the Bank as a centre of excellence in infrastructure development.

#### Innovation

Innovation forms part of the DBSA's core values, where a key focus is to ensure the Bank not only delivers on its development mandate, but also bends the arch of history for South Africa and the Southern African region. The Bank's Innovation Programme, or Moonshots, aims to drive disruption for greater development impact and social return. The Innovation Hub, DLAB Precincts, and High Impact Investment Portfolio are all Moonshots designed to solve existing problems in new ways by combining the Bank's experience and work across the infrastructure development value chain.

#### **Innovation Hub**

The Innovation Hub is an on-site DLAB situated at the DBSA Campus. Phases 1 to 5 have been successfully completed. Phase 1 was the initiation phase and entails project scope, site investigations and similar. Phase 5 brought us closer to completion with site handover back to the DBSA with a reconciliation of payment certificates and the issuing of practical completion certification. Owing to various unforeseen scope changes that required variance order approvals, the project completion date was pushed out to 31 March 2023.

#### **DLAB** Precincts

The Bank's Development Laboratories (DLAB) – one of the DBSA's Moonshots initiatives – present a potential solution for township economies and historically disadvantaged communities. They primarily use smart technologies and partnerships to create environments and opportunities that narrow the social divide without relocating people, positioning them as leading edge in the developmental space.

The DLABs Precinct programme is a scalable cosolutioning ecosystem that drives community Just Transitions, yields innovations for the green economy, creates pathways to employment opportunities, provides access to skills of the future, drives local economic development, facilitates linkages between the informal and formal economies, and builds resilience and wellbeing within marginalised township and rural economies.

The DBSA has established a platform comprising a network of approximately 30 key stakeholder partnerships across civil society, business, government and other like-minded groups that share common developmental goals. This partnership platform creates financial and non-financial opportunities within the DLABs Precinct ecosystem, mobilises and attracts investment inflows (through targeted investing), yields developmental returns (financial and non-financial) and stimulates the township economy. It has been key to the implementation successes. In addition to the five implemented and operating DLAB Precincts, four new DLABs have now been approved, which has stretched the programme's footprint across seven provinces. The strength and uniqueness of each precinct lies in the community-specific methods to innovative solutioning and the immediate inclusion and mobilisation of local individuals. These four new DLABs are in Mpumalanga, Tembalethu, Marikana and Zwide, to respond to some of the socio-economic challenges prevalent in these areas, with each driving key developmental outcomes through its unique value add.

### DLAB potential support for the South African Just Transition

Considering the lessons learnt, the evolution of the operating model and the country's evolving Just Transition needs, it is inevitable that a revised high-level strategy will be developed. A review of the programme, its impact measures, operating model, and capacity to scale has been commissioned and is scheduled for completion in early 2024. A formal social return on investment model will be created to assess the value proposition more comprehensively. By working with bodies like the Presidential Climate Change Commission and the DFI CEOs forum, there is potential to implement the 'just' aspects of the transition.

For more information about the DLAB outcomes, see our Sustainability Report.

#### **Product innovation**

The Bank, led by the Infrastructure Product Development team, recognised the need for smaller, emerging contractors to have access to working capital. These SMMEs often come to the project highly capable and with years of experience, but unable to access formal finance. In response, a working capital financial instrument was benchmarked against our peer DFIs and commercial banks before being approved in August 2021.

The new product was launched in the Eastern Cape with 47 Accelerated Schools Infrastructure Delivery Initiative contractors. The pilot has since been extended to the North West and Free State provinces.

Total contractors assisted to date	
Transactions approved	
Rand value	R58.9

While the Bank is relatively new to providing smaller, higher volume and more standardised finance in this manner, we are confident this initiative will have great impact in the coming financial year.



12

4

million

## **MANAGING OUR SOCIAL AND RELATIONSHIP CAPITAL**

Social and relationship capital is our relationships with key stakeholders, including the partnerships between private and public sectors that enable greater infrastructure development and impact.

### Social and relationship capital inputs

- 16 countries in which we have active exposures
- 87 municipal clients
- Relationships with government, DFIs, private . financers providing inputs to policy formulation

### Key factors impacting the Bank's social and relationship capital



### Governance oversight

The Board's oversight of the management of our social and relationship capital is delegated as follows:

#### **Board-level oversight**

#### Social and Ethics Committee (SEC)

The committee monitors stakeholder relations, ESG and corporate social investment. The committee is also responsible for ensuring management cultivates a culture of ethical conduct and monitors adherence to the ethicsrelated policies such as the Conflict of Interest Policy, Code of Ethics, Gift, Entertainment and Hospitality Policy and Whistle-blowing Policy.

### Value created for stakeholders

- Access to appropriately structured and affordable finance
- Technical skills and knowledge exchange
- Project management and execution .
- Partnership opportunities
- Deal flow
- Market opportunities •

#### Human Resources Committee, Nominations Committee and Social Ethics Committee

The Board of Directors established the Human Resources Committee (HRC), Nominations Committee and Social Ethics Committee (SEC) to support it in the execution of its duties regarding implementation of the human capital strategy, people management, social, governance and culture management.

### Strategic partnerships

Building smart partnerships is a key strategic enabler for the Bank. We are proud of our strong network of partnerships with key industry players, including various government departments and investors. The DBSA works with entities that can deliver bankable project pipelines for co-financing with commercial financial institutions and DFIs. The Bank also works with project sponsors such as South African metros, intermediate cities and SOEs. Our partners include key influential regional blocs, including SADC, the East African Community and the New Partnership for Africa's Development. Strategic partnerships are key to:

- Increasing access to finance: Partnerships with commercial financial institutions and DFIs increase the DBSA's ability to provide finance to projects
- Increasing expertise: Partnerships with government departments and investors provide the DBSA with access to expertise that it would not otherwise have
- Increasing impact: Partnerships with project sponsors and regional entities allow the DBSA to have a greater impact on development in South Africa and Africa



We work with our partners to deliver our infrastructure development mandate

Strategic partnerships enable the co-creation of fit-for-purpose solutions that are both scalable and sustainable, a core aspect of our programmatic approach. The DBSA's Coverage Division is responsible for strategic relationship management with investors and funders that contribute to our blended funding solutions for infrastructure financing. The Coverage team also contributes to regional integration by implementing our geographic mandate on the African continent.

In FY2022/23, the DBSA continues to build strategic partnerships with local and international organisations to improve its position as a partner of choice. During the year, the Bank cemented the following strategic partnerships and participated in engagements including:

 CEO led a climate delegation to COP27 in Egypt to address climate change and contribute to the broader low-carbon aspirations of South Africa and Africa.

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- Signed a partnership with the European Investment Bank to increase clean energy power generation and signed a Memorandum of Understanding with the West African Development Bank to foster inter-regional cooperation on climate change mitigation and adaptation.
- Participated in the Brazil-Africa Forum 2022 titled 'Sustainable Cities: Global Challenges, Local Solutions', identifying co-financing and investment opportunities for water and sanitation solution projects within Mozambique and Angola.
- Partnered with the Association of African Development Finance Institutions in a pre-launch roundtable series on creating world-class sustainable DFIs through embracing holistic sustainability standards.
- Partnered with Japan International Cooperation Agency to implement a number of projects in the field of nonrevenue water, including the construction of waterworks facilities through financial assistance and technical cooperation.

#### **Transformation**

The DBSA is committed to economic transformation, in line with national policy frameworks.

#### Supporting black- and black women-owned businesses

We made significant progress in supporting black-owned entities and black women-owned entities in FY2022/23, exceeding our targets. As of 31 March 2023, the DBSA had committed funding to seven black-owned entities transactions and four black women-owned entities transactions. The Bank approved R3.2 billion in project preparation funding for black-owned entities. In addition, the DBSA had achieved a procurement spend of 36% on black women-owned entities suppliers for IDD third-party funds. The DBSA had also approved seven transactions through the Emerging Contractors' Working Capital Facility and approved R250 million in funding for SMME lending. The DBSA had committed R666 million in funding from funds allocated for B-BBEE equity support.

Transformation analysis		2023	2022	2021	2020	2019
Value of funds disbursed to B-BBEE entities	R million	357	335	579	548	981
Value of infrastructure delivered by B-BBEE entities	R million	3 818	2 947	2 372	3 377	2 500
– B-BBEE entities	R million	3 033	2 033	1 761	2 429	1 964
– SMMEs and subcontractors	R million	785	914	611	948	536
Value of procurement spend by DBSA to B-BBEE entities	R million	273	106	175	117	83
Number of SMMEs and subcontractors benefitted	Number	1 524	1 543	1 0 3 1	1 219	1 097

We are proud to have exceeded our empowerment deal targets for the year.

	Target	Actual
Black-owned businesses	5	8
Black women-owned businesses	3	4

The DBSA targets specifically the social, energy and transport sectors to enact B-BBEE transactions. Some of the challenges in these sectors include protracted contract negotiations, the dominance of SOEs and small contractors' inability to package comprehensive deals. However, the Bank continues prioritising B-BBEE deals in the pipeline.

Sector	Number of deals	Rand value
Social sector	15	R2.2 billion
Transport sector	2	R0.5 billion
Energy sector	3	R4.9 billion

#### **B-BBEE** equity financing facility

The aim of the facility is to ring-fence capital, which will be utilised to increase the participation of B-BBEE entities in infrastructure projects and transactions by funding their own equity contribution. The facility was approved at the Board Credit and Investment Committee for a total value of R450 million. The facility received significant interest in the market and assessments of the numerous transactions that qualify are underway.

#### South African National Roads agency (Sanral) black contractor facility

The aim of this initiative is to facilitate a strategic partnership to provide financial and non-financial support to Sanral's B-BBEE and SMME contractors. The initiative was also meant to enable B-BBEE and SMME contractors to be competitive and sustainable through training, developmental programmes and access to short-term working capital finance. We are engaging with Sanral to get the project off the ground, with terms of reference signed off and the funding parameters defined.

#### Affordable housing sector entry

The objective of the programme is to generate transactions with black and women-owned entities owing to the low equity requirement and grant funding of approximately 65% of project capital expenditure from the Social Housing Regulatory Authority, an agency of the Department of Human Settlements.

Projects completed (boreholes) Projects completed (water treatment projects) Households benefitting Temporary jobs created

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2021	2022	2023	Total
30	10	-	40
14	22	9	45
23 545	970	93 428	117 943
236	29	375	640



## MANAGING OUR HUMAN CAPITAL

Our human capital includes our people, their development and the culture we foster. Our employees drive the overall performance and sustainability of our business.

#### Human capital inputs

- A total of 589 permanent and long-term contract employees
- R22 million spent on tertiary education for employees and their children, as well as training and development •

#### Value created for stakeholders

- Job creation
- Training and development
- Knowledge exchange •

Key factors impacting the bank's human capital

Associated key risks	Strategic focus areas	Material issues	Stakeholders
<ul> <li>Reputation risk</li> <li>Business environment and operations</li> <li>People and culture risk</li> </ul>		<ul> <li>Governance</li> <li>People and culture</li> <li>Institutional knowledge</li> <li>Navigating the Just Transition</li> <li>Low B-BBEE rating</li> </ul>	

#### **Governance oversight**

The Board's oversight of the management of its human capital is delegated to the Human Resources Committee, Nominations Committee, and the Social Ethics Committee.

#### **Board level oversight**

#### Human Resources Committee

The Board of Directors established the Human Resources Committee (HRC), Nominations Committee and Social Ethics Committee (SEC) to support it in the execution of its duties regarding implementation of the human capital strategy, people management, social, governance and culture management. The HRC provides the necessary oversight in respect of the Bank's performance and employee remuneration.

#### **Employee overview**

For the past two years, since the commencement of the COVID-19 pandemic, over 90% of DBSA employees continued working from home. In the year under review, the DBSA strived to maintain a stable work environment for our employees by ensuring they have the right tools, materials and support for working from home. The key for the DBSA was adjusting the work culture to better accommodate remote and onsite employees to ensure our employees are healthy and the performance of the organisation continues to grow and achieve the results as set out in our mandate.

#### Key initiatives in human capital management

- Capacitating the organisation with the employment of appropriate skills for the DBSA and agencies/mandate programmes, we recruited 120 employees.
- To create our own talent pool while responding to unsustainable youth unemployment, we initiated a 40-person strong graduate development programme.
- Aligning the work culture for remote working, including an increased focus on digitalisation.
- Reinforcing and aligning performance management for all levels within the organisation.

#### **Employee statistics**

Category	2023	2022	2021	2020	2019
Number of employees <sup>1</sup>	589	604	606	610	597
Employee turnover (%) <sup>2</sup>	8	8	6	7	6
Black representation (%) <sup>3</sup>	83	82	80	78	77
Women representation (%)	54	54	54	53	53
Total training spent (R million) <sup>4</sup>	22	22	10	20	23

#### Notes

- 1. Excludes agencies/mandate programmes (130 employees) and graduates/interns (40)
- 2. Controllable and uncontrollable turnover
- З. Black = African, coloured and Indian
- 4. Tertiary education for employees and their children and training and development for employees

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- Engagement and training with all staff on the cascading of corporate performance goals from divisional performance goals to individual goals.
- Talent and succession management framework and implementation.
- Training and development special focus was on:
  - Graduate and internship development programmes
  - Leadership development
  - Performance management -
  - \_ Specific technical skills
  - Labour relations
- Diversity management:
  - Employment equity three-year plan and implementation
  - Employment equity and B-BBEE reporting
- Employee wellness management

At year end, the DBSA employed 589 (2022: 604) permanent and fixed-term contract employees. This excludes the 130 employees recruited for key programmes, who are considered as non-headcount since these employees are appointed for the duration of the programmes in line with the memorandum of agreement between the DBSA and the funding stakeholders.



#### Succession management

Implementing our integrated talent management practices resulted in solid succession pipelines. In 2022, we reviewed the talent health of the Bank through various processes. The unit heads assessed the talent health of their units by reviewing the data from 2021. They identified their potential successors, key roles and high-potential employees within their business units. Through the talent analytics process, the Bank identified and monitored the brain drain and successors for key positions. For Group Exco succession planning, the unit heads were assessed and interviewed against the Group Executive (GE) job profiles. Feedback reports were compiled for all unit heads, highlighting strengths and areas of development as well as identifying if they have potential to be successors for Exco roles. All unit heads received verbal feedback on their reports and were requested to sign off for the information to be used and shared for succession management purposes.

The Bank held divisional talent discussions in which each GE assessed the talent health of their divisions by identifying areas of strength as well as opportunities for development for their direct reports (unit heads). The talent discussions also identified capability gaps within the divisions and the development initiatives required to address these.

#### Our working environment

We recognise that the future prosperity of the organisation depends largely on the competency and motivation of our employees. We therefore invest in and encourage a culture of continued development and advancement of the learning and training within the Bank. We are committed to creating and maintaining an environment that provides equal opportunities for all employees, with special consideration given to previously disadvantaged groups. We embarked on several talent management initiatives during the year. Our approach to talent management focuses on succession planning, career management and building the critical competencies required to achieve the strategy of the Bank.

#### Our culture

The Board sets the tone by leading the Bank ethically, effectively and responsibly. The Board has overall responsibility for the Bank, including overseeing management's implementation of strategic objectives, the governance framework and corporate culture. People are a key enabler towards effective strategy execution and delivery of our mandate. Our corporate cultural practices, processes, frameworks and governance structures are anchored in our value systems.

The DBSA organisational culture is characterised by employees who live our values of collaboration, professionalism and a strong customer orientation in service to our communities. It is further exemplified by employee behaviour that displays high moral conviction, accountability, responsiveness, proactivity and the ability to embrace change and innovation and lead by example. This is our winning organisational culture. In the past year, which was characterised by the work-from-home culture, interventions became critically important. Staff engagements and culture surveys assumed centre stage in achieving a highperformance culture that recognises and rewards superior performance equitably.

#### Career management

As part of promoting a learning culture and being an employer of choice, we provide opportunities for our people to grow and develop their careers within the DBSA. Our career management approach focuses on the development of employees' broader personal career goals, which are aligned with the DBSA's vision, mission and goals.

To assist employees with their career planning, the Bank facilitated career development workshops where toolkits were provided to assist them with managing their careers holistically. The Bank hosted its annual Women's Day career workshop in August 2022 and launched the first career workshop for men in November 2022. Employees also completed their career profiles, which will guide the career discussion with their respective line managers and ensure their aspirations and development gaps are captured in their annual personal development plans.

#### Investing in our people

Building capacity through the skilling and reskilling of our employees is imperative for building a high culture of performance and learning. We initiated and delivered training interventions at an individual level through personal development plans, an employee bursary scheme and employees' children scholarship.

The Bank successfully implemented over 70% of its identified corporate and divisional learning needs and successfully implemented a number of Bank-wide training initiatives. These initiatives included workplace harassment training for all employees and labour relations training for all line managers. In line with the Just Transition strategy, the Bank implemented a euromoney climate sustainability unlocked training platform where 200 licences were provided to identified frontline employees. A coaching programme was launched in April 2022, with 34 employees on professional coaching and nine on executive coaching.

The Bank ringfences a portion of the salary bill for training and development through various programmes or schemes.

#### Training intervention

Employee bursary Employees' children scholarship Employees on targeted training programmes Executive leadership programme Professional and executive coaching

#### In the 2022/23 financial year, the DBSA invested R22.61

Training, internships and employee development Tertiary education (employees and employees' children)

#### Long-term training and development metrics

#### Learning and growth spent tertiary support (R 000)

Tertiary training spend: Employees and employees' children



- Approximately R67.7 million was spent on employees and employees' children's tertiary education over the 11-year period
- Employees: 85 completed qualifications (estimation)
- Employees' children: 137 completed qualifications (estimation)
- The employee bursary uptake increased from 43 in FY2021/22 to 89 in FY2022/23
- in FY2022/23.

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Number
89
76
767
4
43

million in skills development	
	R15.2 million
	R7.4 million

The employees' children's bursary uptake went from 41 children in FY2021/22 to 76 children offered bursaries



#### Training and development (excludes bursaries) spent (R 000)



Approximately R145.8 million was spent on employee training and development over the past 11 years. Special focus on skills development is on developing depth enhancing critical skills requirements, leadership development (executive, management and junior management) and graduate and internships programmes.





#### Young talent initiatives

The DBSA currently has several young talent initiative, namely the DBSA Graduate Programme, International Public Policy Observatory (IPPO) Young Talent Programme, Infrastructure Development Division Work Integrated Programme (IDD WIL) and the Internal Audit Trainee (IAT) Programme.

The cohort of DBSA graduates successfully completed their first year of the 24-month programme and commenced with the second in July 2023. The graduates completed the Advanced Certificate in Management Practice (ACMP) from Henley Business School. They obtained a 100% completion rate and were recognised as the youngest qualifying group to have completed this programme during their graduation in October 2022. The IPPO graduates successfully completed their 12-month programme and completed the ACMP programme with Henley Business School. The success of the programme resulted in IPPO absorbing the graduates on a 12-month fixed-term contract.

The IDD WIL was launched in August 2022 and provided eight students with the opportunity to apply the basic theoretical and practical knowledge gained at university in a work environment. It helped them to develop the necessary ethics, professionalism and competencies required for construction-related practices and enterprises within the construction industry. The learners were placed on various site projects around Gauteng and Bloemfontein where they obtained the required work experience to attain their qualifications.

The DBSA launched the IAT programme in September 2022 and placed four trainees within Internal Audit on a three-year professionalisation programme. The trainees are undergoing training to qualify as internal auditors and register with the Institute of Internal Auditors of South Africa. In addition to the individualised programmes, all the young talent candidates across these programmes had continuous development through a formalised mentorship programme and were also trained on emotional intelligence and stress management.

#### IDD occupational health and safety

The building and construction aspect of infrastructure development carries the risk of physical injury for our contractors. We aim to provide the safest working environment possible through training, extensive processes and meticulous monitoring of all safety incidents on our sites.

	Principal contrac
61 224	1 2 2 4 4
contractor employees	shifts wor
	Lost-time injury fre
	0.18
	against a targ

#### Incidents:

Long-term injuries Medical treatments Fatalities Near misses COVID-19 cases First aid cases

#### Diversity, inclusion and transformation

#### **Employment Equity Plan**

The DBSA Employment Equity Plan for the period 2021 to 2023 is currently in place and monitored on a regular basis.

The Bank's Employment Equity (EE) and Skills Development (SD) Committee is fully operational and meets on a quarterly basis. The subcommittees within the committee have been working at addressing the barriers identified within the current plan. Additional training has also been provided to the committee to address any knowledge gaps identified and to empower members to fulfil their functions and responsibilities. This feedback was incorporated into the Bank's EE three-year plan for the period 1 April 2021 to 31 March 2024.

ctor statistics		
480	9 795 840	
orked	contractor hours worked	
equency rate:		
3		
get of <1.2		

7	
3	
2	
1	
8	}
3	



#### Our employment equity vision:

To build a transformed and high-performing workforce that is representative of the demographics of South Africa.

#### **Employee demographics**

The following table reflects our employment equity statistics as at 31 March 2023.

	Mal	es b	y rao	ce	Fem	ales	by ra	ace	Foreign r	nationals	
Occupational levels	А	С	I	W	А	С	I	W	Male	Female	Total
Top management	3	1	-	1	4	-	-	-	1	-	10
Senior management	7	-	1	2	5	1	-	-	2	1	19
Professionally qualified and experienced specialists and mid-management	93	4	19	24	97	9	12	18	25	7	308
Skilled technical and academically qualified workers, junior management, supervisors, foremen and superintendents	42	1	1	2	98	7	4	15	1	3	174
Semi-skilled and discretionary decision- making	29	_	_	_	18	-	-	-	-	-	47
Unskilled and defined decision-making	4	-	-	-	17	-	-	-	-	-	21
TOTAL PERMANENT	178	6	21	29	239	17	16	33	29	11	579
Temporary employees	5	1	-	-	4	-	-	-	-	-	10
GRAND TOTAL	183	7	21	29	243	17	16	33	29	11	589

The DBSA has an overall 83.53% black representation with the balance made up of 10.5% white and 6.8% foreign nationals. The main challenges in employment equity remain in the areas of senior management and employees with disabilities.

#### Diversity and gender representation (%)

We manage gender diversity to ensure our employee composition is representative of the society in which we operate. In the year under review, 54% of our staff were female. Beyond gender diversity within the DBSA, we focus on improving gender diversity beyond our own operations through gender mainstreaming, as detailed below.

#### Race representation (%)

#### Gender representation (%)



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#### Black representation over 10 years



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## **MANAGING OUR MANUFACTURED AND NATURAL CAPITAL**

Our manufactured capital represents our business structure and operational processes, including our physical and digital infrastructure, while our natural capital represents the natural resources we use in our operations and business activities.

#### Manufactured capital inputs

- The DBSA campus
- ICT infrastructure

#### Natural capital inputs

- 7.1 megawatts of electricity consumed
- 4.0 kilolitres of water consumed

#### Value created for stakeholders

- Access to climate financing
- Awareness of the need for a Just Transition •

#### Key factors impacting the Bank's manufactured and natural capital

Associated key risks	Strategic focus areas	Material issues	Stakeholders
<ul> <li>Cyber risk</li> <li>Reputation risk</li> <li>Business environment and operations</li> <li>People and culture risk</li> </ul>		<ul> <li>Governance</li> <li>People and culture</li> <li>Institutional knowledge</li> <li>Navigating the Just Transition</li> <li>Scaling-up and fast- tracking infrastructure development</li> </ul>	

#### Governance oversight

The Board's oversight of the management of our social and relationship capital is delegated to SEC.

#### **Board level oversight**

#### **Social and Ethics Committee**

This committee monitors the DBSA's environmental impacts.

#### Natural capital initiatives in our operations

The DBSA's environmental appraisals and decision-making is guided by the Environmental Appraisal Framework and lower case environmental and social safeguard standards. We aim to reduce the impact of our operations by monitoring and managing our energy demand, business travel and water consumption.

Electricity consumption Water consumption

#### Natural capital initiatives in the infrastructure development value chain

The impacts of climate change are widely apparent and the DBSA has been investing in initiatives aimed at climate change mitigation and adaptation. The DBSA has an integrated sustainable finance approach in place aimed at integrating the Bank's multiple sustainability, climate change, green and social inclusivity initiatives across DBSA to ensure a cohesive and impactful approach to sustainable development, the Just Transition and the Bank's netzero approach.

#### Green Climate Fund (GCF)

The DBSA's accreditation by the GCF, an entity of the UN Framework Convention on Climate Change, facilitates the DBSA's regional aspirations of developing a sustainable green economy. Considering the DBSA's stance on the Just Transition, GCF reaccredited the Bank in 2021 for a further five years, opening up new finance options to our projects and partners in sub-Saharan Africa.

#### **Climate Finance Facility**

The DBSA, in partnership with the national Department of Environmental Affairs, manages a special fund that provides catalytic finance to facilitate investment in high-impact and sustainable green initiatives in South Africa, as well as to support poverty reduction and job creation.

The Southern African region is particularly vulnerable to the extreme climate and rainfall fluctuations brought on by climate change, but access to suitable long-term financing remains a challenge for regional climate investments. The DBSA's Climate Finance Facility, based on the Green Bank model, is a lending facility adapted for emerging market conditions, which aims to increase climate-related investments in Southern Africa.

The DBSA's Climate Finance Programme de-risks and increases the bankability of climate projects, thereby attracting more private sector investment. It will provide the template for similar financial models in other countries.

#### Number of projects underway

#### Investment projects

All these projects are self-sustaining and we expect complete repayment of debt.



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2023	2022
7.1	0.4
4 023	2 573

Project pipeline	Approved for finance
6	2



### **Our Climate Finance Facility pipeline projects**

#### Embedded Generation Investment Programme (EGIP)

The DBSA's first commercial and industrial project under the EGIP, Tronox Mineral Sands, disbursed during October 2022. The project is a 200MW solar PV projects with an offtake from Tronox Mineral Sands, located in Western Cape and KwaZulu-Natal. The projects were co-funded with three commercial banks.

The DBSA pipeline includes a further nine projects under the EGIP, which are in various stages of project file cycle by 2022/23 financial year end. Unlocking the foreign currency risk on EGIP remains a challenge. If it remains unresolved, the additional hedging costs may be borne by either the Bank or clients.

### **Digital innovation**

Digital innovation is key to the Bank's drive to be future-fit. We are refining our operating models within the Bank, including through the incorporation of an e-procurement system and data management.

#### Cybersecurity

The DBSA experienced no major cyber breaches during the year under review. We ensure employees are trained and tested on cyber risk.





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# ENSURING VALUE CREATION THROUGH GOOD GOVERNANCE

### Our governance philosophy

The DBSA has internalised the principle that sound corporate governance is a prerequisite to unlocking shareholder value and creating a necessary platform for increased investor confidence and achieving maximum development impact. The DBSA places a huge premium on good corporate governance and this permeates every facet of the Bank's activities.

Good governance – which promotes accountability, transparency, rule of law and participation – is central to creating and sustaining an enabling environment for development. The DBSA has a crucial responsibility of fostering a climate that stimulates economic growth and transformation. As an organisation, we play a significant role in addressing economic, social and service delivery challenges facing the region. The Bank's strong principles and high standards of governance are the bedrock of our business. Robust governance is permeating all facets of the organisation, playing a pivotal role in accessing capital and securing necessary funds for our operations and initiatives.

We firmly believe our commitment to the highest standards of corporate governance, integrity and ethics sets us apart from other institutions. It is our

Governance environment						
Key legislation and regulations	Governance principles	Governance partnerships	Policies and procedures in place			
<ul> <li>The DBSA Act</li> <li>Public Finance Management Act</li> <li>Companies Act (where appropriate)</li> </ul>	<ul> <li>King IV (where appropriate)</li> <li>Corporate Governance Development Framework</li> <li>Association of African Development Finance Institutions</li> <li>Prudential Standards Guidelines and Rating System</li> <li>UN Global Compact</li> </ul>	<ul> <li>SADC Development Finance Resource Centre</li> <li>Corporate Governance Development Framework</li> <li>SADC Working Group</li> </ul>	<ul> <li>Board Charter</li> <li>Code of Ethics</li> <li>Delegation of Authority</li> <li>Directors' Policy on Conflict of Interest</li> <li>Directors' Code of Conduct</li> <li>Employees' Policy on Conflict of Interest</li> <li>Board and subcommittees' terms of reference</li> <li>Gift and Hospitality Policy</li> <li>Whistle-blowing Policy</li> <li>Appointment of DBSA nominee directors and private equity</li> <li>Advisory Committee Member Policy</li> <li>Ethics hotline</li> </ul>			

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unwavering commitment to these principles that enables us to fulfil our mandate and create sustainable value for our stakeholders. We remain resolute in our determination to maintain and strengthen our governance framework to ensure we continue to meet and exceed these standards.

Our commitment to these principles is enabled by a robust governance framework complemented by an effective and efficient operating structure. We take great pride in our carefully developed and meticulously applied corporate governance policies, which guarantee every decision we make is governed by stringent standards.

Governance practices and processes add value by making certain that the DBSA is managed in a sound and ethical manner. This includes ensuring the DBSA has a strong Board of Directors, that its executive management is competent and experienced, that its strategy is aligned with its values and that it complies with all applicable laws and regulations. Governance practices and processes also help to safeguard the DBSA's reputation and make sure it is responsive to the needs of its stakeholders.

#### **Governance structures**

Our governance and control framework sets out the governance structures over operational functional areas and the interaction of these structures to ensure effective governance. The framework creates a conducive environment for independence and an objective decision-making process and facilitates agility, teamwork and swift decision-making across all levels of the organisation.

The separation of powers, duties and responsibilities between the shareholders, Board and management

is strictly observed and has contributed immensely to making sure the DBSA has an effective corporate governance framework. The Directors of the DBSA are committed to full compliance with the principles embodied in appropriate domestic and international corporate governance codes and strive to align the Bank's corporate governance with national and international best practices. An efficient corporate secretarial team under the direction of the company secretary supports the DBSA governance structures.

The figure below illustrates its governance framework.



#### Our Board

At the heart of our governance framework is the Board, which serves as the custodian of corporate governance. Our Board, the majority of whom are independent Non-executive Directors, upholds the highest possible corporate governance standards by ensuring the tone is set at the top. In this regard, the DBSA Board works proactively with the executive management team to foster a corporate culture of effective governance across the Bank. The enforcement of good corporate governance principles extends to cover the relationship the DBSA has with its clients. This is further enhanced through engagement with regulators and industry bodies and seeking regular feedback from other stakeholders.

The Board is responsible for the sustainability of the DBSA and, to this end, sets the strategic direction, approves the strategy and monitors the performance of the Bank. Risks, opportunities, performance, operating model and sustainability matters are considered in terms of the DBSA's vision, development position and values, and are approved by the Board. The key performance measures and targets for assessing the achievement of strategic objectives over the short, medium and long term are approved and monitored by the Board. The strategies have taken the risks, the consequences of the Bank's activities and outputs on the economy, society and natural environment into account.

#### Key focus areas in FY2022/23

In line with our approved 2022/23 strategy and identified key strategic initiatives, the following areas were focused on in the 2022/23 financial year.

#### **Board and Executive succession**

The Board has successfully formulated and implemented a succession strategy, which yielded an orderly and peaceful filling of the vacancies of the Executive Director and Non-executive Director vacancies. In this regard, following the end of the tenure of Patrick Dlamini as the CEO of the DBSA on 31 March 2023, the Board identified and nominated Boitumelo Mosako, former CFO of the Bank, as the new CEO to the shareholder for its approval. The shareholder approved the appointment of Boitumelo Mosako as the new CEO of DBSA effective from 1 April 2023.

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**08** 

In addition, to invigorate the capabilities of the Board, three new Directors – two independents (Ms Dinao Lerutla and Mr Ebrahim Rasool) and one shareholder representative (Mr Kenneth Brown) respectively – were appointed for a term of three years effective from 30 November 2022 to 29 November 2025. The new Directors bring on board the necessary skills and extensive experience in areas of leadership, investment banking, socio-economic development, and extensive public sector experience in areas of intergovernmental relations, procurement and stakeholder management. These skills are imperative in driving the strategy of the Bank.

#### Integrated municipal approach

Considering the deepening crisis of local government, which is DBSA's core business, the Board spent a significant amount of time engaging on this matter to ensure alignment with the approach to municipal interventions. The matter remains a work in progress.

#### Strategy oversight

The strategy engagement remains a key item on the Board and relevant Board subcommittee's agenda. The Bank strategy leverages the Bank's ability to conceptualise infrastructure projects through a programmatic approach, which is a powerful means of solving pressing socio-economic challenges at scale and driving the implementation of government policy priorities.

In September 2022, the Board considered the mid-year review report on strategy execution update and it was confident that the Bank remains focused on delivering on the medium-term strategy notwithstanding constraints in the operating environment, particularly those presented by the external environment and largely impacting on the cost of funds. The annual Exco and Board strategy sessions for the 2023/24 financial year were held in October and November 2022 respectively.

#### ESG oversight

Integration of investment approval: The Board discussed the need for greater balance between the between SEC and BCIC considering that SEC plays a subordinate role to BCIC on ESG dimension.

#### Key Board discussions and approvals in the 2022/23 financial year

- Discussed the Corporate Governance Assessment Report, which indicated that the governance framework of the Bank is sound
- Approved the Annual Financial Statements for the year ended 31 March 2022
- Approved the Chief Executive Officer annual . remuneration review and performance rating.
- Reflected on the current state of loadshedding and the impact it has on the economy and the role of the DBSA
- 2021/22 development impact results
- Discussed key actions and decisions for approval from the Board strategy session
- Approved 2023/24 corporate plan and shareholder compact
- Approved risk appetite statement .
- Noted the appointment of BDO Advisory Services (Pty) Ltd as a Board evaluation service provider

#### Future focus areas

#### Leadership and succession

- Continuous support of the incoming CEO to continue to lead our esteemed Bank towards even greater stability, strength and sustainable arowth
- Recruitment of a capable Chief Financial Officer. .
- Filling of Board vacancies, including that of the . Board Chairman whose term will expire on 1 October 2023
- Enhancing operational excellence .
- Fit-for-purpose DBSA (digitalisation and organisational design review)

#### Other

- Expansion of DLabs in terms of number across the country
- Integrated municipal approach .
- Policy regulatory matters

#### **Board composition**

The DBSA Board reports to the Minister of Finance, who is the shareholder representative on behalf of the South African government. In terms of Section 7 of the DBSA Act, the Minister, in consultation with cabinet, appoints the Board members of the DBSA. Directors shall be appointed on the grounds of their ability and experience in relation to socioeconomic development, development finance, business, finance, banking and administration. The Chief Executive Officer, any executive manager or a member of the staff of the Bank may be appointed as a director. Directors shall hold office for a period of three years but shall be eligible for reappointment.

The DBSA's Board comprises a suitable balance of knowledge, skills, experience, diversity and independence to carry out its governance role and responsibilities objectively and effectively. To strengthen the Board diversity across different sectors, in filling the existing vacancies, the Board will seek to attract candidates with expertise in information and communications technology, human capital and deep experience in implementing ESG.

#### Board members at the end of the current year:



Independent Non-executive Directors: 77% (10)

Non-executive Director (shareholder representative): 8% (1)



#### **Directors' skills and experience**

Board expertise is categorised in terms of clause 7(3) of the Act, which stipulates that members of the Board of Directors shall be appointed on the grounds of their ability and experience in relation to socio-economic development, development finance, business, finance, banking and administration.

Banking	2
Finance	4
Business	1
Development finance	4
Socio-economic development	2

#### Gender

Gender representation on the Board is below the required 50% of women representation in management positions. In filling its vacancies, the Board will focus on gender representativity.

	Female	2	Male	
	Number	%	Number	%
Black	4	80	7	87.5
White	1	20	1	12.5
Total	5	100	8	100

#### Age (years)

60+	6
50–59	5
40–49	2

#### **Rotation and tenure**

In line with the DBSA Act and recommendations by King IV, the DBSA does not have any members serving for longer than nine years. To ensure continuity, the Board has been implementing a succession strategy that focuses on structuring the Board appointments, so members fall into different terms. The Board effort is starting to yield some results. Our Board members fall into three different terms.

Maximum number of terms to be served	3 (nine years)
Third term (more than six years)	3
Second term (3–6 years)	2
First term (0–3 years)	3
Appointed to the Board in 2022/23 (November 2022)	3

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Notes: Excludes Executive Directors' terms

#### **Active participation**

Annual General Meeting	1
Scheduled Board meetings	4
Special Board meetings	0
Board strategy sessions	1
Attendance at Board meetings	100

#### Board changes in the year under review

#### **Expiry of term**

By the effluxion of time, the term of office of Ms Malijeng Ngaleni as a Director and shareholder representative came to an end with effect from 1 April 2022. The Board expressed its appreciation for her valuable contribution to the Bank and wishes her well in her future endeavour.

#### Resignation

Ms. Maseapo Kganedi resigned as an independent non-executive director of the Board of DBSA and its committees (HRC and SEC) with effect from 30 April 2022 for personal reasons.

#### Reappointment

To retain valuable knowledge, skills and experience and maintain continuity within the Board, Ms Martie Janse van Rensburg was reappointed as an Independent Non-executive Director of the DBSA Board for a term of three years effective from 1 April 2022 to 31 March 2025.

#### **Appointments**

To invigorate the capabilities of the Board, three new Directors - two independent (Ms Dinao Lerutla and Mr Ebrahim Rasool) and one shareholder representative (Mr Kenneth Brown) –were appointed for a term of three years effective from 30 November 2022 to 29 November 2025. The new Directors bring on board the necessary skills and extensive experience in areas of leadership, investment banking, socioeconomic development, and extensive public sector experience in areas of intergovernmental relations, procurement, and stakeholder management. These skills are imperative in driving the strategy of the Bank.

#### **Board Chair appointment**

Prof Mark Swilling was appointed as DBSA board chair following the annual general meeting held on 30 May 2022.

#### **Board Deputy Chair appointment**

Dr Gaby Magomola, an Independent Non-Executive Director, was appointed as the DBSA Board Deputy Chair, with effect from 7 February 2023.

#### **CEO and CFO appointments**

Following the departure of the CEO (Mr Patrick Dlamini) on 31 March 2023, Ms Boitumelo Mosako, CFO of the Bank was appointed as the Chief Executive Officer effective from 1 April 2023. Ms Zodwa Mbele, current Group Executive Transacting, was appointed as the acting CFO with effect from 1 April 2023 to 30 September 2023, subsiguently she was appointed as the permanent CFO from 01 July 2023.

#### **Board elevation**

#### **Governance assessment**

During the year under review, the Board received the governance assessment report. Among others, it revealed the following points:

**Strategy and planning:** The Board possesses adequate ability to discharge its role in setting up the Bank's vision and strategy.

**Capabilities and culture:** The DBSA Board has adequate skills and competencies within its composition and the profiles of the Board members were sufficient to lead the bank effectively as well as shaping its culture.

**Processes and structures:** The Board has established governance structures that allow them to effectively discharge its role and responsibilities.

Stakeholder engagement and disclosure on stakeholder relationships were highlighted as areas of improvement. Corrective measures have been put in place to address the weakness identified.

The report articulating the Board performance and that of its committees, its chair and its individual members to support the continued improvement of the Board performance and effectiveness will be released in 2023/24 financial year.

#### **Board committees**

In support of an effective corporate governance environment, the Board has established six committees to assist it in the execution of its oversight mandate. The committees established by the Board play an important role in enhancing standards of governance and effectiveness within the group. Each committee acts in line with its terms of reference, all of which were reviewed during the year. The Board committees report on their activities to the Board at all meetings. The delegation of the Board's responsibilities to committees is not by itself abdication of the Board's fiduciary duties.

The Board is in the process of reviewing the Social and Ethics Committee terms of reference to enhance oversight over ESG matters.

A summary of the Board committees' composition and responsibilities and the meeting attendance, as well as the reports from the Audit and Risk Committee, Board Credit and Investment Committee, Human Resources and Remuneration Committee and Nominations Committee, Infrastructure Delivery and Knowledge Management Committee and Social and Ethics Committee are provided from pages 135 to 143.

To refresh the expertise of the Board committees and to accommodate the newly appointed directors, the Board committees have undergone the following changes in accordance with the changes made to the Board of Directors during the year under review.

### Board Credit and Investment Committee (BCIC)

Ms Dinao Lerutla and Mr Ebrahim Rasool were appointed as members of the BCIC effective from 7 February 2023.

#### Infrastructure Delivery and Knowledge Management Committee (IDKC)

Mr Kenneth Brown, Mr Ebrahim Rasool, Dr Gaby Magomola and Ms Pinkie Nqeto were appointed as members of IDKC effective 7 February 2023. Further, Mr Petrus Matji, an existing member of IDKC, was appointed Chairperson of the IDKC. Mr Petrus Matji replaced Prof Mark Swilling who remained on as a member of the IDKC. Mr Patrick Dlamini ceased to be a member of the IDKC.

#### Human Resources and Remuneration Committee (HRC)

Mr Petrus Matji, Mr Kenneth Brown and Mr Bongani Nqwababa were appointed as members of the HRC. Dr Blessing Mudavanhu ceased to be member of the HRC.



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#### Social and Ethics Committee (SEC)

Mr Kenneth Brown and Mr Ebrahim Rasool were appointed as members of the SEC. Prof Mark Swilling was appointed as the Chairperson of the SEC replacing Ms Pinkie Nqeto who remained as a member of the SEC.

#### **Nominations Committee (NOMCO)**

Dr Gaby Magomola was appointed as a member of the NOMCO (by virtue of his position as Deputy Chair of the Board), effective 7 February 2023.

#### Audit and Risk Committee (ARC)

Ms Dinao Lerutla was appointed a member of ARC and Dr Gaby Magomola and Ms Pinkie Nqeto ceased to be members of the ARC, effective 10 March 2023.



#### Board and committee record of attendance

		Number of meetings					
	Board	ARC	BCIC	HRC	SEC	IDKC	NOMCO
Scheduled	4	4	9	4	4	4	6
AGM	1	-	-	-	-	-	-
Strategy	1	-	-	-	-	-	-
Risk focused	-	2	-	-	-	-	-
Investment valuations <sup>1,2</sup>	-	2	-	-	-	-	-
Other/special	-	-	1	-	-	-	-
Total	6	8	10	4	4	4	6
Independent Non-executive Directors							
Mark Swilling <sup>2</sup> (Chairman)	6	1	8	3	3	4 (Chair)	6 (Chair)
Martie Janse van Rensburg	6	8 (Chair)	10	-	-	4	-
Blessing Mudavanhu	6	6	10	3	-	-	-
Patience Nqeto	6	8	-	4 (Chair)	4 (Chair)	-	6
Anuradha Sing <sup>4</sup>	6	8	10 (Chair)	4	-	-	5
Bongani Nqwababa <sup>4</sup>	6	8	8	-	-	-	-
Gaby Magomola (Deputy Chairman) <sup>6</sup>	6	8	10	-	-	-	-
Petrus Matji	6	2	10	-	-	4	-
Dinao Lerutla <sup>3</sup>	2	-	2	-	-	-	-
Ebrahim Rasool <sup>3</sup>	2	-	2	-	-	-	-
Kenneth Brown <sup>3</sup>	2	-	2	-	-	-	-
Adv M Kganedi <sup>9</sup>	-	-	-	-	-	-	-
Executive Directors <sup>8</sup>							
Patrick Dlamini <sup>5</sup> (Chief Executive Officer)	6	7	9	4	3	4	-
Boitumelo Mosako (Chief Financial Officer) <sup>7</sup>	6	8	10	-	-	-	_

Notes

- 1 ARC meets twice a year to consider new investment valuations
- 2 BCIC members are invited to the ARC investment valuation meetings
- 3 New Board members were appointed from 30 November 2022 to 29 November 2025
- 4 Board members co-opted to NOMCO during the financial year
- 5 Patrick Dlamini's second term of office expired 31 August 2022 and was extended until 31 March 2023
- 6 Appointed as Deputy Chairman with effect from 07 February 2023 until 31 October 2023
- 7 Boitumelo Mosako was Chief Financial Officer and was appointed the Chief Executive Officer of the Bank, effective from 01 April 2023
- 8 Zodwa Mbele was appointed as the Acting Chief Financial Officer of the Bank, effective from 01 April 2023. Subsiguently she was appointed as the permanent CFO from 01 July 2023
- 9 Resigned with effect from 30 April 2022

# IRREGULAR EXPENDITURE DISCLOSURE

In terms of Chapter 9 of the new PFMA Compliance and Reporting Framework issued in December 2022, there is now a requirement for disclosure of irregular, wasteful and fruitless expenditure in our annual report, as detailed below:

in thousands of rands

#### 1. Reconciliation of irregular expenditure

Balance at the beginning of the year Add: Irregular expenditure confirmed Less: Irregular expenditure condoned Less: Irregular expenditure not condoned and removed Less: Irregular expenditure recoverable Less: Irregular expenditure not recovered and written off **Closing balance** 

#### 2. Reconciling notes to the financial statement disclosure

Irregular expenditure that was under assessment in 2021/22 Irregular expenditure that relates to 2021/22 and was identified Irregular expenditure for the current year Total

#### 3. Reconciling notes to the financial statement disclosure

Irregular expenditure that was under assessment in 2021/22 Irregular expenditure that relates to 2021/22 and was identifie Irregular expenditure for the current year

#### 4. Details of current and previous year irregular expenditur

Irregular expenditure condoned Total

#### 5. Details of current and previous year irregular expenditure removed (not condoned)

Irregular expenditure condoned Total ▶ 05 ▶ 06

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	2023	2022
	-	766
	111	-
	-	(766)
	-	-
	-	-
	-	
	111	-
	-	-
ed in 2022/23	-	-
	111	-
	111	-
	-	-
ed in 2022/23	-	-
	111	-
ire condoned		
	-	766
	-	766

-	-
-	-



in thousands of rands

2023 2022

#### 6. Details of current and previous year irregular expenditure recovered

Irregular expenditure condoned	-	-
Total	-	-

#### 7. Details of current and previous year irregular expenditure written off (irrecoverable)

Irregular	expenditure	condoned
Total		



8. Details of non-compliance where the DBSA is involved in an inter-institutional arrangement and is not responsible for non-compliance

#### Description

None

9. Details of non-compliance where the DBSA is involved in an inter-institutional arrangement and is responsible for non-compliance

#### Summary of instances

Total	8 816	3 120
Contractor executed additional work without the DBSA's approval	-	3 120
approved by principal department	8 253	-
Variation order exceeded the internally approved threshold, but within limit		
Service providers were engaged to offer services before variation order was approved	563	-
5		

#### 10. Details of current and previous year disciplinary or criminal steps taken as a result of irregular expenditure

None Total







#### **REPORTING OF PROCUREMENT BY OTHER MEANS**

No	Project Description	Name of Supplier	Value of contract	Award Date	Contract start date	Contract expiry	Reason for the procurement by other means
1	Online Disclosure Project	Microsoft	R129 456,88	13-Apr-22	1-Jul-22	30-Jun-23	The underlying technology that has been selected to support ICT part of the Microsoft Enterprise Agreement.
							USD Rate on Date of Award: R14.559 Award Amount: \$8 891.88
2	Temporary support system / propping service provider for Charlotte Maxeke johannesburg academic hospital (CMJAH) on behalf of the national Department of Health		R69 493 236.50	18-May-22	19-May-22	19-Nov-22	The specialist subcontractor VIVA Formwork & Scaffolding, who's main contractor due to the main contractors contract having been in threats to remove props, will result in and the threat to life and Therefore, urgent intervention is needed to ensure such props or
							It should be noted that the above costs are not fixed and are seculuding instances where additional props are required. Referen
3	Euromoney: Sustainability Unlocked Learning Platform	Euromoney	R201 000.00	2-Aug-22	1-Aug-22	31-Jul-23	Climate and Environmental Finance Unit (CEFU) explored varior institutions and have identified the learning platform titled "Sust relevant and comprehensive training platform to address the abo
4	Additional user licenses for caseware valid for a period of 12 months (1 years)	Adapt IT	R55 022.15	16-Aug-22	1-Sep-22	31-Aug-23	Caseware Africa are the Sole Distributors of Caseware Software i
5	Additional 10 ARCGIS enterprise user type licenses from ESTRI	ESRI	R112 734.50	6-Sep-22	1-Sep-22	31-Aug-23	ESRI is the international sole supplier of geographic informati management applications. The Bank has been using ESRI ARCGIS analytics and deployment of our on-site and desktop mobile data
6	Casual Guarding – Protection Services	TRSS	R28 980.00	24-Aug-22	1-Sep-22	2-Sep-22	To provide protection for DBSA facilities and assets, controlling of to cover entire building including perimeter as well as any other s
7	Guest Speaker -Manco Strategy Session	Craig Wing	R40 000.00	16-Sep-22	16-Sep-22	31-Oct-22	The Bank holds annual strategy sessions to reflect on the busine process of doing this, it may be necessary to invite subject matter with the Bank's leadership trends that the Bank should be aware or relevant. The subject matter eperts were selected based on the r
8	Azure e-Procurement Production	Microsoft	R535 294.03	20-Sep-22	1-Sep-22	31-Mar-23	DBSA ICT have an approved strategy that focuses on 'Cloud First the focus will be to consider the cloud solution of the application support ICT's cloud strategy in Microsoft Azure.
							Microsoft Azure is a cloud computing service from Microsoft for bu services through Microsoft-managed data centers. Azure offers Infrastructure as a service (IaaS), and Managed Database Service
9	SharePoint Online Storage	ВСХ	R430 976.00	7-Oct-22	1-Jul-22	28-Feb-25	BCX was appointed to provision Microsoft 365 OneDrive, Share from December 2020 to 31 July 2022. The allocation of the Sha migration. The migration of shared folders from the on-premises F storage requirement. To enable business continuity, the storage ne continue to collaborate on SharePoint Online and provisioned for
10	Accounting System Software Licence	Sage Pastel	R14 228.18	10-Oct-22	1-Oct-22	30-Sep-23	The IPP Office makes use of Sage Pastel as its accounting system provide the renewal of the annual license
11	ThinkCell Licence Renewal	Titus Corporation	R48 438.00	10-Oct-22	1-Oct-22	30-Sep-23	Titus Corporation is the sole reseller of ThinkCell software in Sout
12	Quantum changes for reference rate reform	Quantum	R46 200.00	6-Oct-22	10-Oct-22	10-Dec-22	During the scoping of IBOR requirements, the application vendor 21.4.0 as a pre-requirement for the IBOR changes. This in line recommendation
13	iPads and peripherals for EXCO	iStore	R429 345.80	11-Oct-22	11-Oct-22	31-Oct-22	Acquisition of iPads from OEM for Group EXCO

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CT's private cloud strategy in Microsoft Azure. Sole Source -

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▶ 06

▶ 05

's contract was terminated by SKS Business Solutions as the een termintated. Due to non-payment issues to SKS resulting and risk of complete collapse of the fire damaged structure. on site, are not removed.

e subject to progressive reduction as props are removed, ence to be made to the detailed Concurrence Document.

arious training modules being offered by local and global ustainability Unlocked" offered by Euromoney as the most pove needs.

e in South Africa, and Adapt IT are the accredited distributor

ation systems (GIS) software, web GIS and geodatabase GIS software solution since 2010. ArcGIS is used for mapping, ata capture solution

of access/egress at all entrances and pro-actively patrolling r security related services.

ness of the DBSA and chart a new path for the Bank. In the atter experts, whether in academia or in corporate, to share e of to help it better position itself to remain competitive and e relavance to the topics and their individual track record.

irst'. Essentially when considering new application solutions, on first. The underlying technology that has been selected to

building, testing, deploying, and managing applications and rs the following services: (1) Platform as a service (PaaS), (2) ce capabilities.

arePoint online migration and Enterprise Mobility & Security sharePoint Online storage allocated to DBSA was 8TB prior is File Server to SharePoint Online has resulted in increased e needs to be increased with an additional 37TB so that users for future growth.

em and it has been in use for the last 8 years. Only Sage can

outh Africa

dor, FIS recommended an upgrade of Quantum to version line with OEM (Original Equipment Manufacturer) support

No	Project Description	Name of Supplier	Value of contract	Award Date	Contract start date	Contract expiry	Reason for the procurement by other means
14	HR Advisory and Consultancy (Specific topic and reference)	Professor Theo Veldsman	R500 000.00	13-Oct-22	13-Oct-22	31-Oct-22	The particular course that piqued the Bank's interest is de reason hereof is because the Bank's Group Executives (GE's the 2017 Operating Model Review continued to advance c
							Dr/Professor Veldsman has not only been an academic and a proprivate sector on the same. He is internationally well-respected also authored a book on the topic. His knowledge and experien enablement sessions with Board, Executive Committees as well
15	Participation in the Deloitte Best Company Survey	Deloitte	R405 300.00	25-Oct-22	1-Nov-22	31-Mar-23	Participation of the DBSA in the Deloitte Best Company Survey experienced by employees in the Bank and for the DBSA to ber
16	Request for approval for procure check renewal	Lexus Procure Check	R194 208.17	3-Nov-22	7-Nov-22	7-Nov-23	Lexis Procure Check uses advanced technology and multiple of both the human resources and procurement environments. Lexis market to assist procurement, compliance and forensic auditing of supplier management processes
17	Board Strategy Session	Craig Wing	R63 250.00	9-Nov-22	18-Nov-22	19-Nov-22	The DBSA Board conducts a strategy session to ensure that it i the Bank's strategic direction to ensure that it remains relevant a the strategy of the Bank which will, in turn, be translated into tar Shareholder's Compact and the Corporate Plan
18	Approval for Martin Hopkins (Mr.), Head of Reward Advisory Services, Bowmans	Martin Hopkins	R75 000 actual costs	5-Dec-22	15-Dec-22	15-Dec-25	Mr Martin Hopkins is one of the foremost experts in overall Remu (LTI) structuring in the country. Martin's participation in the DBSA agreed to.
			•				Total of R125 000 including contingencies
19	Limpopo Province new office rental for 5 years	Rendeals Four Consulting	R5 220 956.41	1-Mar-23	1-Mar-23	28-Feb-23	The purpose of this request is to obtain approval to utilise the service provider for the IDD Limpopo offices in Polokwane
20	Lender's insurance advisor (LIA) for the social housing programme (SHP) for the infrastructure fund (if) phase 1: Prefinancial close activities	INDECS Consulting Limited	USD 78 000	28-Feb-23	28-Feb-23	29-Apr-23	The required services are of a complex nature, and thus it required with typical insurance matters for housing projects
21	Request for deviation from the normal tender process for urgent plumbing services for underground water leak on the main canteen water supply line next to the main water meter by Normad Plumbing	Normad Plumbing	R44 990.00	12-Feb-23	13-Feb-23	6-Mar-23	The purpose is to approve the deviation from normal proces underground water leak next to the main canteen water mete
22	Request for deviation from the normal tender process for urgent repairs of leaking slab roof at welcome centre passage next to the electrical distribution board and security surveillance server room by Mmusi Project Management	Mmusi Project Management	R183 667.00	21-Dec-22	22-Dec-22	7-Mar-23	The required services are of a complex nature, and thus it required the leaking roof slab at welcome centre passage towards security server room.



▶ 06

▶ 07

designing fit-for-purpose organisations for the future. The E's), together with the Unit Heads (HoD's) have following changes to the Divisions/Units' organisational structures

practitioner, but has also consulted both in the public and the ed and his expertise on this topic is validated by him having ience are unmatched which make him a credible authority for ell as Executive/Senior Management.

ey to assess the current climate, culture and engagement, as enchmark itself as an Employer of Choice.

e databases to highlight any conflicts of interest that exist in exis Procure Check is a solution designed for the South African ng departments in procurement vetting, supply chain audit and

it is in line with its delegated authority and clearly articulates t and aligned with the mandate. The Strategy session informs tangible agreements and targets with the Shareholder in the

nuneration, Executive Remuneration and Long-Term Incentive SA Remuneration Policy project has been consulted with and

ne single source procurement strategy to appoint a suitable

quires a competent LIA in advising and assisting the Lenders

cess for the emergency plumbing services for R44 990.00

quires a competent LIA in advising and R183 667.00 assisting curity server room next to the electrical distribution board and



ensuring value creation through good governance < 131

#### Upholding an ethical culture

The DBSA is committed to establishing an organisation rooted in ethical values and principles. Our employees embody the principles of collaboration, professionalism and a strong customer orientation as they serve our communities. Through our Umoja 'We are one' ethics journey comprising ethics-related initiatives, we foster a culture of high moral conviction, accountability, responsiveness, proactivity and adaptability to change and innovation. Our employees lead by example, displaying these qualities in their behaviour. They demonstrate high moral conviction, accountability, responsiveness, proactivity as well the ability to embrace change and innovation and lead by example. The Bank has a robust ethics and governance programme in place that includes a variety of proactive measures to identify unethical behaviour and address gaps where needed.

#### Governing and managing ethics

In maintaining the highest ethical standards, we have ensured that the DBSA Code of Ethics has been implemented throughout our organisation, thus creating an ethical culture that is evident in our robust internal control systems, proactive analytics and zero tolerance for breaches of governance.

The DBSA Code of Ethics is the foundation of our organisational culture, providing a guiding framework for our Board, senior management and all employees. It directs us to make decisions rooted in ethics, enabling us to effectively execute our corporate strategy.

The Ethics Office assumes the responsibility of safeguarding the Code of Ethics and ethics-related policies. As custodians, they are dedicated to promoting and reinforcing ethical standards within the organisation. They achieve this through diligent policy management, comprehensive training and awareness initiatives, and proactive management of ethics risks. During 2022/23, the Ethics Office has continued to ensure that ethical conduct remains a central focus, cultivating an environment that upholds the highest ethical standards throughout the organisation.

Policy management is crucial in maintaining an ethical culture. Therefore, during 2022/23, the following policies were reviewed and updated:

- Board of Directors Conflict of Interests Policy
- Anti-Bribery and Anti-Corruption Policy
- . Code of Ethics
- Gifts, Entertainment and Hospitality Policy.

Furthermore, the DBSA embarked on a review of the DBSA Conflict of Interest policy in advance of its refresh date as the organisation continually reassesses its risk appetite against international standards and global trends. This has provided the DBSA with valuable data to safeguard itself against emerging ethics risks.

Regarding risk management, the main focus for the financial year was creating a more efficient automation of processes relating to conflict of interest. In January 2023, the DBSA launched its refurbished online declaration system, which has improved the declaration process for employees and directors. Over and above a smoother declaration process, the new system also provides the Ethics Office with a holistic view of all declarations made.

In keeping with principles 1 and 2 of the King IV Code, the DBSA ethics 'We are one' Umoja journey was launched and entails ethics-based training activities and awareness initiatives. The first group comprised graduates and trainees who were taken through the journey with the aim of understanding the importance of working cohesively in teams and being ethical future leaders. Employees also received continuous ethics training and awareness through divisional virtual training and participation in induction sessions for new employees and targeted conflict of interest training for managers.

The DBSA takes decisive action where incidents of unethical behaviour are identified and ensures a vigorous consequence management process is followed. For the financial year, no findings of unethical behaviour by staff were noted.

During the year under review, the Board provided oversight on strategic direction and targets set within a robust strategic framework while monitoring overall performance against targets. The Board led through good governance, setting the tone for ethical and effective leadership, with the support of a strong company secretary.

For the coming 2023/24 financial year, the Ethics Office will be focused on improving ethics-related policies based on analytics conducted and further embedding the 'We are one' journey initiatives to promote ethical behaviour in the organisation. Having examined key learnings from the Zondo Commission of Inquiry, the DBSA will be implementing a dedicated anti-corruption strategy. The outcomes of these initiatives will be measured in the 2023/24 ethics risk assessment to determine effectiveness.

#### Managing risks of politically exposed persons

The definitions of Politically Exposed Persons ("PEP") are wide-ranging. According to the Financial Intelligence Centre, a PEP is the term used for an individual who is or has in the past been entrusted with a prominent public or private sector position. The Financial Intelligence Centre Amendment Act sets out two categories of PEPs, namely foreign prominent public officials and domestic prominent influential persons.

PEPs are considered to be high risk as they hold positions of power and influence that may be abused for private gain or to benefit family members or close associates. Due to these risks, it is imperative that the DBSA takes steps to identify whether a client or prospective client is a PEP and ensures that the necessary enhanced due diligence and enhanced monitoring processes are applied.

By setting up these processes, the DBSA will ensure that it is able to appropriately manage any legal and reputational risks that may arise from entering business relationships with PEPs. It will also ensure compliance with various guidelines and directives issued by the Financial Intelligence Centre, which are aimed at combatting money-laundering and preventing and detecting fraud and other corrupt practices, including financing of terrorist activities.

The DBSA is not precluded from doing business with a PEP. Therefore the identification of a PEP does not on its own create an automatic reason to decline or reject an application for funding. However, when a PEP is identified, an enhanced due diligence should be conducted prior to a decision on whether to establish a business relationship or not.

The DBSA has adopted a PEP Policy to mitigate reputational risk, operational risk and legal risk. The policy is based on internationally accepted best practice, standards and guidelines on the management of PEPs, while simultaneously meeting regulatory compliance standards imposed by the Financial Intelligence Centre Act. This policy applies to all PEPs who may have an interest in obtaining any form of financing from the DBSA. The policy also applies to any employees of the DBSA who are

PEPs as well as prospective suppliers and/or service providers.

#### **JSE Debt Listings Requirements**

It is the function of the JSE Limited (JSE) under the Financial Markets Act to provide for the listing, trading, clearing and settlement of debt securities in a transparent, efficient and orderly marketplace. The JSE Debt Listings Requirements reflect, inter alia, the rules and procedures governing new applications and the ongoing obligations of applicant issuers are aimed at providing investor confidence via an orderly, secure, efficient and transparent financial market. The JSE Debt Listings Requirements provide for the minimum disclosure that investors and their professional advisers would reasonably require for the purpose of making an informed assessment of the nature and state of an applicant issuer's business and terms of the debt securities. The relevant JSE Debt Listings Requirements sections are as follows:

#### **Domestic prominent influential persons**

Section 7.9 – 'If the applicant issuer is a state-owned entity or municipality, the applicant issuer must have a current policy dealing with the disclosure and treatment of domestic prominent influential persons (i) at board level and (ii) for prescribed officers of the applicant issuer in respect of any transactions/ dealings by the applicant issuer with domestic prominent influential persons. The policy must be available on the website of the applicant issuer."

The DBSA's PEP Policy, which is published on the DBSA's website (https://www.dbsa.org/about-us/ governance), deals with the disclosure and treatment of domestic prominent influential persons.

Section 7.10 – 'A current register of such domestic prominent influential persons and the relationship with the applicant issuer must be maintained by the applicant issuer and must be made available on the website of the applicant issuer when the applicant issuer publishes its annual financial statements. A negative statement must be made if there are no domestic prominent influential persons.'

The DBSA confirms that it had no transactions/ dealings with such domestic prominent influential persons during the 2022/23 financial year.

#### Procurement

Section 7.12 – 'If the applicant issuer is a state-owned entity or municipality and has a policy dealing with procurement of services and/or products, this policy must be current and published on the issuer's website.'

Section 7.13 – 'A current register of procurement of services and/or products representing 10% or more of the annual procurement spend of the applicant issuer must be maintained by the applicant issuer and must be made available on the website of the applicant issuer when the applicant issuer publishes its annual financial statements. The register must disclose at least the following:

- (a) Parties to the agreement;
- (b) Brief description as to the nature of the agreement;
- (c) Date of the agreement and duration; and
- (d) Total value of the agreement for the duration period.

A negative statement must be made if there are no such procurement partners at that level.'

The DBSA confirms that it had no such procurement partners at that level during the 2022/23 financial year.

#### **General: Loans and procurement**

Section 7.15 – 'If the applicant issuer is a state-owned entity or municipality, the applicant issuer must have a current policy dealing with the disclosure and treatment of loans and procurement, as a minimum, with –

(a) Any related party;

- (b) Domestic prominent influential persons; and (c) Prescribed officers.
- The policy must be available on the website of the applicant issuer.'

Both the DBSA's PEP Policy and the DBSA's Supply Chain Management Policy are published on the DBSA's website (<u>https://</u> <u>www.dbsa.org/about-us/governance</u>) and deal with the disclosure and treatment of loans and procurement with the abovementioned parties, respectively.

Section 7.16 – 'A current register of such loans and procurement with the applicant issuer must be maintained by the applicant issuer and must be made available on the website of the applicant issuer when the applicant issuer publishes its annual financial statements. The register must disclose at least the following:

- (a) Parties to the agreement;
- (b) Brief description as to the nature of the agreement;
- (c) Date of the agreement and duration; and
- (d) Total value of the agreement for the duration period.

A negative statement must be made if there are no loans or procurement with such parties.'

In accordance with the DBSA's PEP Policy, the DBSA maintains an internal current register of such loans and procurement.

## **BOARD COMMITTEE REPORTS**

### Audit and Risk Committee report for the year ended 31 March 2023

ARC adopted an appropriate formal term of reference as its ARC Charter, regulated its affairs in compliance with this charter and discharged its responsibilities as contained therein.

#### Impact of King IV

King IV recommends that the governing body should appreciate that the organisation's core purpose, its risks and opportunities, strategy, business model, performance and sustainable development are all inseparable elements of the value creation process.

ARC actively exercises oversight over the DBSA's risks and opportunities, compliance, strategy, corporate plan, performance and sustainability.

#### Responsibility

The fundamental role of ARC is to assist the Board in effecting its oversight responsibilities in the areas of internal and external audit, internal financial controls, statutory and regulatory compliance and financial reporting.

ARC remains focused on the DBSA's organisational resilience in an ever-expanding risk universe where traditional risks such as credit, market, operational, capital and liquidity risks are impacted by externally driven trends. These trends include adverse geopolitical and macroeconomic risks, as well as major new non-financial risks such as cyber, conduct, crime/ corruption, climate change and COVID-19 risks.

#### Committee activities for the FY2022/23

- Considered and recommended to the Shareholder the appointment of the Auditor-General as external auditors for the 2023 financial year at the annual general meeting
- Monitored the effectiveness of the external auditors in terms of their audit quality, expertise and independence
- Approved the external auditors' 2022/23 audit plan and related scope of work, confirming suitable reliance on Internal Audit and the appropriateness of key audit risks identified

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- Reviewed the findings and recommendations of the external auditors and confirmed that there were no material unresolved matters
- Reviewed the 2021/22 audited Annual Financial Statements and related disclosures and recommended them to the Board for approval
- Reviewed the 2022/23 audited Interim Financial Statements and related disclosures and recommended them to the Board for approval
- Reviewed reports from management, the Chief Internal Auditor and the external auditors and considered the effectiveness of the internal financial controls
- Monitored the effectiveness of the Internal Audit function in terms of its scope, execution of its plan, coverage, independence, skills, staffing, overall performance and position within the organisation
- Monitored and challenged, where appropriate, actions taken by management regarding adverse internal audit findings
- Monitored that the Bank maintained information technology system functional availability and system stability (uptime) at world-class levels and ensured sound cybersecurity. The Bank had no reported incidents of cyber breaches during 2022
- Assessed compliance with all statutory requirements in terms of the Companies Act of 2008, King IV, JSE Debt Listings Requirements and any other applicable regulatory requirements and confirmed that no reportable irregularities were identified and reported by the external auditors in terms of the Auditing Profession Act, 26 of 2005
- Considered and were satisfied with the appropriateness of the expertise and experience of the Chief Financial Officer
- Recommended the Proposed Road Map to Regulatory Oversight
- Recommended the Single Obligor and Country
   Limits to the Board for approval



In terms of organisational resilience for 2022/23, ARC

- Monitored the DBSA's risk universe heatmap and risk trends, as well as the top 10 principal risks
- Reviewed reporting thereon across all three lines of defence in the DBSA's risk governance structure:
- Line 1: Business
- Line 2: Independent Group Risk
- Line 3: Independent Assurance from Internal Audit and External Audit
- Ensured the DBSA's Enterprise Risk Management Framework remained 'fit for purpose', including monitoring the evolution/maturity of the newer major non-financial risks and other emerging risks
- Monitored that the Board-approved 2022/23 Risk Strategy and Risk Appetite (per 2022/23 Group Business Plan), and top 10 risks (for 2022/23) were successfully managed in all material respects
- Encouraged management's evolution of combined assurance
- Reviewed the DBSA's Balance Sheet Management risks and, in particular, oversight of outcomes across Capital Management, Liquidity and Funding, and Interest Rate Risk in the Banking Book
- Reviewed and recommended the Capital Allocation Plan to the Board for approval
- Considered the Capital Management Programme
- Assessed the DBSA's Stage 3 Assets portfolio and the Expected Credit Loss (ECL) Impairments
- Assessed the valuations of the DBSA's Credit and Equities Portfolios
- Continuing education
- Attended a Risk Rating Methodology Refresher
  training
- Attended refresher training on IFRS 9 and 13
   presented by Ernst & Young
- Recommended the country and prudential limits for 2022/23

#### Key focus areas for FY2023/4 and beyond

The committee is cognisant of the critical role it plays in ensuring the Bank has strong cybersecurity defences. It is responsible for establishing and overseeing the information security governance framework. The Bank ensures, among other things, that cyber threats are prioritised as part of its risk management process. The committee will assess the DBSA's activities in the following areas:

- Jointly with other committees monitor transition processes for senior management, as well as oversight and evaluation of the Bank's succession plan
- Continue to ensure that the DBSA's financial systems, processes and internal financial controls are operating effectively
- Review and consider management's plans in respect of future changes to IFRS and other regulations
- Monitor the implementation of the amended JSE Debt Listings Requirements, in particular the requirements regarding internal financial controls
- Update the DBSA's policies on Anti-money Laundering (AML), Combating the Financing of Terrorism (CFT) and sanctions, cyber, climate and conduct risks, with a focus on strategic execution risk and the fast-emerging digital/technology risks, and ultimately organisational resilience
- ARC will continue to focus on the information technology environment and cloud migration to ensure focused data protection and increased cybersecurity to mitigate cybercrime. This is in response to increased demands placed on the DBSA by the Protection of Personal Information Act (POPIA) 4 of 2013 and the General Data Protection Regulation 2016
- Continue monitoring the risk universe heatmap and changing risk trends or new emerging risks and management's response closely
- Implement the 2022/23 Risk Strategy and Risk Management Plan in conjunction with the Boardapproved risk appetite
- Oversee the implementation of the Capital Management Programme

Ms Martie Janse van Rensburg Chairman of the Audit and Risk Committee

## Board Credit and Investment Committee report for the year ended 31 March 2023

The Board delegates to BCIC the oversight responsibility for approval decisions relating to DBSA investments (credit instruments, equity and development loans) and assessment of management portfolio reporting. The Chairman may propose that any decision within its mandate be escalated to the full Board for approval. BCIC adopted appropriate, formal terms of reference as its Board Credit and Investment Committee Charter, regulated its affairs in compliance with this charter and discharged its responsibilities as contained therein.

#### Impact of King IV

In terms of King IV's 'risk and opportunity governance', integrated thinking helps the Board to avoid taking excessive risks that may lead to organisational failure. Risk and opportunity governance sets the tone for organisations to realise that risk management should cover both the negative and positive potential governance outcomes. The Board is responsible for setting the risk tolerance levels relevant to the organisational strategy and objectives.

#### Responsibility

The Board delegated to BCIC the oversight responsibility for approval decisions relating to DBSA investments (credit instruments, equity and development) and assessment of management portfolio reporting.

#### Committee activities for the FY2022/23

- Received updates on DBSA funding and liquidity levels and forecasts
- Reviewed and approved money market funds
   counterparty credit limits
- Received the DBSA project pipeline monthly reports
- Received updates on watch-listed borrowers
- Received DBSA project preparation year-end
  review
- Received syndication distribution review report
- Received an update on DBSA capital
   management roadmap to regulatory oversight
- Received the 2023 Country Risk Outlook report
   Received portfolio management updates
   outlining processes and policies applicable to
- outlining processes and policies applicable to credit and portfolio management
- Approved equity investment strategy
- Approved credit and investment proposals

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- Approved Fragile State Policy/Framework outlining the DBSA's role within the fragility, conflict and social upheaval situations
- Reviewed its annual review of terms of reference and approved the BCIC annual agenda.

#### Summary of new loans approved

The total value of new loans approved during the year is detailed in the following table. It reflects the value of loans and bonds approved by the executive Investment Committee (IC) and by the BCIC in terms of their respective authority limits, together with the percentage thereof approved at BCIC:

R million	Approved by IC	Approved by BCIC	Total	BCIC approval %
South Africa				
Municipal clients	1534	5 844	7378	79%
Non- municipal clients	226	31 415	31 641	1%
SADC	-	3 556	3 556	100%
Rest of Africa	-	2 659	2 659	100%
TOTAL	1 760	43 474	45 234	96%

Note: These are new loans only and do not include any restructuring of existing loans.

#### Key focus areas for FY2023/24 and beyond

- Ensure best practices are embedded in the management of credit portfolios to improve the quality and efficiency of investment
- Ensure the vigilant monitoring and reporting of high-risk watch list clients
- Provide guidance on single obligor high concentrations
- Receive updates on watch listed borrowers



Ms Anuradha Sing Chairman of the Board Credit and Investment Committee



#### Infrastructure Delivery and Knowledge Management Committee report for the year ended 31 March 2023

The Infrastructure Delivery and Knowledge Management Committee (IDKC) adopted appropriate, formal terms of reference as its Infrastructure Delivery and Knowledge Management Committee Charter. The committee regulated its affairs in compliance with this charter and discharged its responsibilities as contained therein.

#### Impact of King IV

King IV recommends that organisations proactively engage with regulators, legislators and industry associations. The committee monitors the implementation and impact of the DBSA's Development Position and related strategies to make recommendations on how best to remove any obstacles to implementation. In doing so, the committee must understand the compliance and regulatory universe of the DBSA to fulfil this King IV recommendation. The committee does not envisage any insurmountable obstacles in this quest.

#### Responsibility

In the execution of its function, the committee has oversight responsibility of the infrastructure delivery, knowledge management and non-financing infrastructure delivery support and programme implementation of the Bank.

#### Committee activities for the FY2022/23

Reviewed the IDKC terms of reference and approved the IDKC annual agenda.

#### Infrastructure delivery

As a DFI focused on investments in infrastructures that have a sustainable development impact, the DBSA is required to monitor developments in infrastructure planning and implementation, as well as the enabling environment that impacts the delivery of infrastructure and how it is financed. The committee:

- · Considered and recommended the Bank's 2022/23 development impact results for approval by the Board
- Reviewed the 2022/23 performance report of . infrastructure delivery in the Bank
- Discussed the National Infrastructure Plan 2050
- Approved Western Cape Department of Health . and Wellness Infrastructure Programme

 Approved Free State Human Settlement Infrastructure Programme

#### Knowledge management

The DBSA is committed to facilitating processes of internal and external knowledge development and sharing. This facilitates appropriate learning, enhancing its status as an infrastructure DFI and supports the implementation of the DBSA's Development Position. In this regard the Committee:

- Approved the research agenda for the 2022/23 financial year
- Approved the following research outputs:
  - Infrastructure and Monetary Policy
  - The Construction Sector Post-Lockdown
  - The DBSA and Development Practice
  - Infrastructure as an Asset Class
  - Cutting-edge Practices: The Role of Project Preparation Facilities
  - Development Impact and the Current State of Infrastructure in Democratic South Africa. 1994-2019
- Received and deliberated on economic update reports on the latest economic developments
- Facilitated thought leadership engagements that provoked thought, dialogue and strategising on issues relevant to the strategy of the Bank and industry at large. The topics covered were as follows:
  - Financing the Just Energy Transition
  - Discussed the National Infrastructure Plan (NIP) 2050

#### Social Economic Investment Support and **Programme Implementation (Strategic** Mandates)

The DBSA is committed to supporting the government in accelerating the implementation of agreed infrastructure and implementation programmes on a fully funded and/or cost-recovery basis. These strategic mandates include the provision of project management and other support in key priority sectors critical to the achievement of national objectives of economic growth, job creation, infrastructure delivery and governance, poverty eradication, environmental sustainability and wellbeing. The committee:

- Approved the Social Infrastructure Programme
- Approved the Rural Community Water Schemes Programme

- Considered DLABS Development Impact and Value Creation Report
- Considered the Infrastructure Fund Journey Report
- Considered the Climate Finance Facility for children .
- Considered the National Department of Health Infrastructure Programme
- Considered four (4) New DLAB Business Cases
- Considered Ecological Infrastructure update report

#### Key focus areas for FY2023/24 and beyond

- · Continuing to facilitate thought leadership engagements that provoke thought, dialogue and strategising on issues relevant to the strategy of the Bank and industry at large
- · Continuing to monitor the Bank's activities aimed at sustainable development, green finance and the Just Transition
- Monitoring expansion of DLABS in terms of number across the country
- Monitoring implementation of the Municipal Integrated Approach

Prof Mark Swilling Chairman of the Infrastructure Delivery and Knowledge Management Committee



#### Social and Ethics Committee report for the year ended 31 March 2023

The Social and Ethics Committee (SEC) adopted an appropriate formal term of reference as its SEC charter, regulated its affairs in compliance with this charter and discharged its responsibilities as contained therein.

#### Impact of King IV

King IV recommends that the governing body should lead ethically and effectively and should govern the ethics of the organisation in a way that supports the establishment of an ethical culture. SEC actively exercises oversight over the ethics management of the Bank.

#### Responsibility

The committee ensures that management cultivates a culture of ethical conduct and sets the values to which the DBSA adheres.

#### Key focus area

With the rise of ESG, the focus of the committee's oversight shifted to measures required to analyse how the Bank measures and evaluates its impact on society and the environment. The committee continues to deliberate on ESG issues. To demonstrate its commitment to addressing its ESG status, the Bank has hired an ESG specialist. The Board will bring in an ESG specialist to assist the committee in navigating the sustainability difficulties in the coming fiscal year.

#### Committee activities for the FY2022/23

- · Considered the Bank's ESG Framework and recommended the adoption thereof on a pilot basis for approval by the Board
- Oversaw delivery on the Bank's purpose by referencing the SDGs as measures of such delivery
- Oversaw the Bank's response to climate change from an operational perspective by creating a watch list of environmentally unfriendly transactions and transactions that might not meet their covenants
- Monitored the Bank's media and corporate social investment activities
- Oversaw the Bank's establishment of gender mainstreaming within the organisation

- Monitored the B-BBEE transformation in the DBSA's procurement policies and appointment of service providers and contractors
- Considered the quarterly Ethics Reports, and Stakeholder Relations Reports
- Considered the audit of the implementation of the Memoranda of Agreements and Understandings Framework
- Considered the lessons learnt from the Zondo Commission
- Held in-committee meetings guarterly, during which reports on forensic investigations and legal cases involving the DBSA were discussed

#### Key focus areas for FY2023/24 and beyond

Strategic focus areas:

 Continue making meaningful progress in gaining a deeper understanding of sustainability issues and ensuring that ESG matters are considered in the Bank's operations. The committee and Board continue to discuss ESG issues, trends and best practices to ensure that the Bank addresses global ESG challenges and opportunities that are relevant to the DBSA's day-to-day operations, strategy and risk profile. The implementation of the ESG framework and elevated reporting on ESG will be a continued focus area for the Committee for 2023 and beyond supporting the national agenda to bring about transformation, incorporating gender mainstreaming, adopting a collaborative approach to ethical leadership, having a commonly accepted and lived set of values, effective governance and effective risk and compliance management.

• In addressing these, the committee will continue:

- its oversight and guidance to enhance the culture of ethics and ethical leadership at the DBSA, working with key stakeholders and industry bodies to deliver better outcomes for society and inform the industry view on transformation
- monitoring B-BBEE transformation in the Bank across all pillars of the BEE scorecard
- overseeing the Bank's approach to the measurement, assessment and disclosure of its financial exposure to climate-related risks, ensuring its corporate governance mechanisms align our goals with those of

our broad base of stakeholders in fulfilling our purpose of putting our financial expertise to do good while supporting stakeholder capitalism

- overseeing the implementation of gender mainstreaming within the Bank

**Ms Patience Nosipho Ngeto Chairman of the Social and Ethics Committee** 

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# Human Resources and Remuneration Committee report for the year ended 31 March 2023

HRC adopted an appropriate formal term of reference as its charter, regulated its affairs in compliance with this charter and discharged its responsibilities as contained therein.

#### Impact of King IV

King IV recommendeds that the accounting authority should ensure that the organisation remunerates fairly, responsibly and transparently to promote the achievement of strategic objectives and positive outcomes in the short-, medium- and long term. The HRC is responsible for reviewing and monitoring the implementation of the organisation's human capital strategy and plan. The DBSA has a remuneration policy and reward framework in place focused on attraction, retention and reward of strong performance and ensuring that employees are appropriately remunerated.

#### Responsibility

HRC supports the Board in the execution of its duties for the implementation of the human capital strategy and related matters, executive remuneration for the DBSA, governance issues and/or additional governance requirements outside the mandate of the Nomination Committee.

#### Committee activities for the FY2022/23

#### Governance

- Reviewed the HRC terms of reference and approved the HRC annual agenda
- Reviewed performance against agreed strategic objectives, as set out in the corporate plan and balanced scorecard, to facilitate effective performance monitoring, evaluation and corrective action
- Reviewed the 2023/24 Shareholder Compact and its alignment to good governance practices
- Considered and recommended for approval by the Board the DBSA delegation of authority

#### Remuneration

 Reviewed the market-related remuneration review report from the 21st Century for executive positions within the DBSA

- Considered and recommended for approval by the Board 2021/22 quantum of incentive pool for executives and staff of the DBSA
- Considered and recommended for approval by the Board 2023/24 headcount and remuneration budget
- Considered and recommended for approval by the Board 2023/24 annual increase envelope for employees
- Considered the DBSA Remuneration Policy and its alignment to best practices.

#### Human resources

- Discussed the design of a fit-for-purpose organisation for the future presentation
- Reviewed the enterprise risk management report concerning human capital risk
- Received and deliberated on the future-fit DBSA progress report evaluating the form of DBSA required to suit the current demands and the changing operating environment
- Reviewed the Units heads and General Executives succession Planning Report
- Reviewed Project Preparation Division Capacity
  Constraints and Turnaround Strategy
- Reviewed the human capital, headcount and remuneration report
- Recommended standardisation of the key personnel notice periods to mitigate the risk of unexpected terminations in the context of key performance areas and deliverables

# Key focus areas for FY2023/24 and beyond

- Continue to monitor transition processes for senior management, as well as oversight and evaluation of the Bank's succession plan.
- Continuous engagements with the shareholder on the remuneration policy and its governance to ensure that the remuneration policy is fit for purpose
- Monitor the implementation of the Project
  Preparation Division turnaround strategy
- Monitoring the future-fit DBSA process

Ms Patience Nosipho Nqeto Chairman of the Social and Ethics Committee

### Nomination Committee report for the year ended 31 March 2023

The Nomination Committee (NOMCO) adopted an appropriate formal term of reference as its NOMCO Charter, regulated its affairs in compliance with this charter and discharged its responsibilities as contained therein.

#### Impact of King IV

King IV recommends that the process for nomination and election and, ultimately, the appointment of the members to the Board, should be formal and transparent. The NOMCO oversees the process for the appointment of directors, which includes identification of suitable members of the Board as well as performance of reference and background checks of candidates prior to nomination, including fit and proper assessment and conflicts of interest.

#### Responsibility

The NOMCO supports the Board in the execution of its duties in the nomination of directors for the DBSA's Board, directors' affairs and governance-related matters.

#### Committee activities for the FY2022/23

- Reviewed the NOMCO terms of reference and approved the NOMCO annual agenda
- Approved the search strategy for filling existing
  Board vacancies
- Oversaw recruitment, including the onboarding process of the newly appointed Chief Executive Officer
- Discussed the outgoing Chief Executive Officer
  handover report
- Oversaw the onboarding of the newly appointed directors
- Oversaw the implementation of the 2022/23 Board enrichment plan and considered the 2023/24 enrichment plan
- Considered the governance assessment (deep dive) report and the action plan
- Considered progress report on the Board evaluation process
- Considered the Chief Executive Officer and Executive Directors' performance and salary review

#### Key focus areas for FY2023/24 and beyond

- Consider feedback from BDO Advisory Service on Board performance and that of its committees, its chair and its individual members to support the continued improvement of Board performance and effectiveness and enhance the governance of the Bank
- Recommend to the Board and the Minister suitably qualified and experienced directors to fill the existing vacancies and improve the diversity of the Board
- Finalise the Chief Financial Officer recruitment process

Prof Mark Swilling Chairperson of the Nominations Committee



# **REMUNERATION REPORT**

The Bank's remuneration philosophy is aligned to its mandate, corporate strategic objectives and growth strategy of the organisation. Our philosophy is embedded in our objective to achieve sustained growth, improve the development impact of the Bank and ensure our long-term financial sustainability.

The Bank's Remuneration Policy is aligned to the prescripts of King IV and best practices in remuneration and associated South African legislation inclusive of the Basic Conditions of Employment Act, Employment Equity Act and Skills Development Act. The Bank retains its status as a respected DFI by adhering to the promotion of good governance and risk management. The aforementioned principles are embodied in the remuneration practices of the Bank and considered accordingly in the designated approval structures.

The Bank fosters several principles that shape its Remuneration Policy, which include consistency, equity, fairness and transparency. The financial sector broadly, and the development finance sector in particular, are characterised by intense competition for highly talented and skilled employees. In this competitive market, the Bank continuously needs the ability to compete effectively in the labour market to ensure that it has the competencies needed to support the execution of its mandate and business strategy. The Bank prides itself on its ability to attract, retain and motivate talented employees with skills required to achieve the Bank's strategic objectives. With the right competencies, the institution can achieve its long-term objectives.

It is important to reinforce, encourage and promote superior performance at all levels of the Bank, not only for the good of the institution, but to ensure that employees reach their personal development goals while in the employment of the Bank. Culture also plays an important role in defining the way staff engage with the institution, how they interact with each other and how they promote the values and mission of the Bank. Employees continuously endeavour to espouse the values and culture of the Bank in their work and professional relationships.

#### Human resources committee (HRC)

HRC is delegated by the Board to ensure that the organisation remunerates fairly and responsibly to promote the achievement of strategic objectives and positive outcomes in the short, medium and long term.

HRC's roles include:

- · Considering for approval by the Board the Remuneration Policy and the Bank's employment practices in addition to any other strategic remuneration issues referred to by management and the Board of Directors in line with market trends and prevailing legislation
- · Overseeing the setting and administering of remuneration at all levels and the establishment of a remuneration policy that will promote the achievement of strategic objectives and encourage individual and team performances
- Reviewing performance against agreed strategic objectives as set out in the corporate plan and balanced scorecard to facilitate effective performance monitoring, evaluation and corrective action
- Recommending to the Board for approval any changes to the agreed key performance indicators and ensuring that the shareholder compact is duly amended and submitted to the Minister of Finance and National Treasury
- Reviewing and recommending performance incentive policies applicable to executive directors and executive management to the Board of Directors to ensure that they are fairly rewarded for their individual and collective contribution to the Bank's performance
- . Making recommendations to the Board for the approval of the annual remuneration budget for the Bank
- Making recommendations to the Board for approval of the annual employee salary increase
- Determining remuneration, retention incentives and termination policies and procedures for executives and staff of the Bank
- Considering and recommending to the Board for approval the quantum of incentive pool for executives and staff of the Bank
- Ensuring that all benefits, including retirement benefits and other financial arrangements, are justified and correctly valued.

The HRC Chairperson provides feedback to the Board post each HRC meeting for discussion and/or to seek approval where required. The HRC Chairperson also represents the Board at the Annual General Meeting on remuneration matters.

#### HRC considerations and decisions

The DBSA set out challenging targets to achieve despite the impact of the COVID-19 pandemic and a tough economic and political environment on the continent. Despite these conditions, the Bank achieved good performance results from a financial sustainability and development perspective. This achievement could only be achieved because of the hard and consistent work of our management and employees. The performance of the Bank is further detailed in this report.

The key decisions taken by HRC and ratified by Board for the 2022/23 financial year:

- Approved the corporate and CEO performance scorecards
- Assessed the corporate and CEO performance against the approved corporate and CEO scorecard
- Approved annual increase envelope for employees and executives
- Approved the short-term incentive (STI) pool for employees and executives

#### Bank's reward framework

The Bank's reward framework consists of financial and non-financial components.



- Approved the headcount and personnel expenditure budget for the next financial year (2023/24)
- · Approved allocation of STI for the CEO and executives
- Approved retention bonus allocation for the CEO and executives
- Reviewed the DBSA remuneration practices specifically from a gender and pay parity perspective
- · Monitored the progress regarding employment equity and that the DBSA filed the appropriate reports with the Department of Employment and Labour
- Monitored and reviewed the learning and development programme and initiatives for the Bank
- Monitored and reviewed the key human capital risks
- Reviewed the DBSA practices in respect of remuneration governance in accordance with King IV
- Reviewed and approved the performance • conditions for the organisation for the 2022/23 financial year
- Approved increases and adjustments for executives, senior management and employees
- Recommended the Remuneration Policy to the Annual General Meeting (AGM) for approval



#### Benchmarking

To ensure market competitiveness for the attraction and retention of key talent, the Bank benchmarked its pay mix with the financial services sector (inclusive of investments), development finance institutions sector, construction sector and national market (inclusive of state-owned enterprises).

The Bank utilises remuneration surveys as a basis for determining the benchmarked pay ranges per grade. The pay ranges are for all job categories inclusive of the CEO and group executives.

Benchmarked pay ranges are reviewed on an annual basis to ensure market competitiveness and adjusted for market movements. Multiple service providers, dependent on suitability to the sector, are employed to determine the market relatedness of the remuneration structure. Benchmarking for Executives is done for all components of remuneration, i.e. guaranteed pay, on-target earnings, STI and LTI. The Bank pays employees from the first quartile (25%) to the upper quartile (75%) of the grade pay range.

Where the Executive Directors (Chief Executive Officer and Chief Financial Officer) and Prescribed Officers (Group Executives) exceed the market median, the requisite motivation and rationale are tendered for consideration and approval as per the State-Owned Enterprises Remuneration Guidelines (SOERG).

Overall appropriate benchmarking assists the DBSA to align its remuneration with best practice and deliver fair and responsible remuneration.

#### The DBSA total reward approach consists of guaranteed and variable pay:

Guaranteed Pay (GP): A fixed income/salary an employee receives for the role he or she performs. The GP includes contributions to medical aid, the provident fund and insured benefits.

Short-term Incentives (STI): An annual performance incentive subject to the organisation and individuals achieving agreed key performance targets for the financial year.

Retention/buyout incentive: An incentive award for the purposes of hiring key talent and/or retaining key employees of the Bank based on continued demonstrated skills, capability and performance.

#### Remuneration in a broader context

Guaranteed pay: This is pay for the job role, skills and experience requirements. This level of pay includes a cash component and includes mandatory benefits for permanent and long-term contract employees. The mandatory benefits are detailed below.

**Retirement benefit:** The Bank has a defined contribution provident fund. Employees have the option to use their level contribution to the provident fund, starting from 6% up to a maximum of 25% of GP. The normal retirement age for employees is 60 years unless otherwise specified in the Bank's retirement policy.

Insured benefit: The Bank provides compulsory risk benefits such as group life insurance, spouses cover, funeral benefit, critical illness and disability benefit. The cost of these benefits is funded from the employees GP.

Disability benefit: Employees who are medically boarded through a process of medical evaluation and approval by the insurer will receive a monthly income of 75% of their GP. The disability premiums are included in the insured benefit cost. This benefit, if permanent, is payable to retirement age or, in case of temporary disability, until the employee sufficiently recovers. During the period of disability, in addition to the disability payment, the insurer will continue to contribute to the employee's retirement fund and insured benefits.

Medical aid: It is compulsory for all employees to join any of the Bank's medical aid scheme provider/s unless the employee is on his/her spouse's medical aid. The Bank reviews the medical aid schemes on an annual basis to assess their appropriateness. As part of the medical aid benefit offering, we have medical aid consultants (currently ASI) available to assist employees with any medical aid-related queries.

Short-term incentive: Eligibility to participate is at the discretion of HRC. Eligibility is restricted to fulltime, permanent and long-term contract employees of the Bank.

Although staff are eligible to participate in this scheme, actual participation will depend upon the Bank achieving its annual performance targets set out in the rules of the scheme and the individual achieving at least the minimum performance standard requirements in his or her personal performance appraisal for the year.

The Bank's STI bonus pool is determined by the performance measures agreed for the financial year under review. To qualify for a bonus pool the organisation must achieve the minimum performance rating of three or greater in annual balanced scorecard performance assessment, achieve an unqualified audit and achieve a weighted score of =>80% of the STI scorecard. The STI hurdles to measure and determine the size of the pool are as follows:

STI Scorecard			
Measure	Strategy	Weighting	
Sustainable earnings*	Sustainable profitability	40%	
Operating cash flow generated	Profitability converted to cash	30%	
Value of infrastructure unlocked	Developmental mandate	30%	

\* Sustainable earnings = net profit, adjusted for non-recurring items, foreign exchange gains/losses and revaluation adjustments on treasury instruments

Payments are made once an ungualified audit has been attained, the Bank has achieved the financial, development and other strategic targets and a bonus pool has been approved by HRC and Board. For the FY2022/23, the total STI payment was capped at 20% of total actual personnel costs.

Retention incentives: The Bank may award retention incentives for the purposes of retaining key employees. The retention incentives (awards/agreements) will be determined by the relevant Group Executive in consultation with the Group Executive: Human Capital and approved by the CEO. The allocation of retention incentives (awards/ agreements) for Group Executives is determined by the CEO and approved by HRC. The NOMCO is responsible for the determination of a retention incentive for the CEO. A precondition of the retention incentives is that if the recipient of the incentive leaves the employ of the Bank within 12 to 36 months (period determined according to value and criticality of skill), the recipient will be required to pay the prorated incentive back to the Bank.

Agencies mandate specific and cost recovery programme: Individuals appointed on cost recovery programmes or mandates will apply the Bank's remuneration guidelines. These guidelines as directed by the relevant principals of the programme are subject to availability of funds in their respective programmes.

Areas of focus for the next year

- Long-term incentive scheme: for the Bank, including the appropriate performance conditions
- Succession management
- Fit-for-purpose organisational architecture: aligned to the growth strategy of the Bank
- best talent to deliver on our mandate
- Focus on fair and responsible pay

· Monitor changes in the labour market and environment with regards to pay to be competitive to attract the

# **Annexure A: Application of King IV Principles**

### King IV Principle

Principle 1: The governing body should lead ethically and effectively The DBSA's Board is responsible for providing leadership and strategic oversight to the Bank to ensure that the Shareholder's value creation is achieved. The Board members are accountable both as individuals and as a collective to provide sound judgment and ethical leadership through the ethical principles enacted in King IV and their fiduciary responsibilities contained in the Companies Act of 2008. These principles and responsibilities are embedded in the Board Charter, the DBSA's Code of Ethics and the Code of Conduct. Our ethics policies include the Directors' Conflict of Interest Policy, the Politically Exposed Persons Policy and the Anti-Bribery and Corruption Policy which govern the Board to uphold ethical standards and lead ethically. Furthermore, the Board ensures that the shared organisational values are enshrined in all the policies and operations of the Bank.

During the year under review, the Board received the outcome of the shareholderinitiated independent Board evaluation. The outcome was that the Board is ethical in its dealings, there is good governance and it is supported by a strong company secretariat team. During the year under review, the Board approved four ethicsrelated policies, namely the Code of Ethics, Board of Directors' Conflicts of Interest Policy, Anti-Corruption and Anti-Bribery Policy and Gifts, Entertainment and Hospitality Policy. The Board confirms that is has executed the evaluation responsibilities stipulated in NOMCO's terms of reference.

The annual disclosure process for board members has now been automated through the introduction of a new online declaration system for the board. The board discloses their financial and external interests, and where there are instances of conflict of interests the board as a collective and/or board committee mitigates the risk appropriately to the best interest of the Bank. Furthermore, each board and committee's agenda consist of a declaration of interests in reference to the agenda items at each meeting. This affords the board to act responsibly and remain transparent.

# **REFERENCE INFORMATION**





### The Board has approved shared values namely integrity, high performance, service The governing orientation, customer, and innovation. These values came under serious test during body should govern the period of the pandemic; however, we were able to stick to them and remain as the ethics of the agile as possible in the new way of work. These values form the basis of our Code of Ethics, which applies to the DBSA's employees, Board, and suppliers. The Ethics organisation in a way that supports the Office has developed a well-consulted Ethics Management Strategy and Plan during the year under review. This is aimed at entrenching ethics in the day-to-day business establishment of an ethical culture. conducts, thus building towards a maturing ethical culture in the Bank. Training of ethics policies was provided during inductions throughout the year and through employees/managers consulting with the Ethics Office for ethical advice before making business decisions in the best interest of the Bank. Performance evaluations of employees include ethical conduct. **Principle 3:** The governing body should ensure that

Application

King IV Principle

**Principle 2:** 

the organisation is and is seen to be a responsible corporate citizen.

The Ethics Office reports to the Social and Ethics Committee guarterly about the ethics performance of the Bank. The Social and Ethics Committee of the Board exercises oversight over the ethics management of the Bank. As a continuous endeavour to establish an ethical culture, the future focus includes starting to institutionalise the three years Ethics Management Plan according to the

timelines on the plan. However, it must be noted that the adverse effect emanating from the COVID-19 pandemic has stalled progress on this deliverable as most of the activities required physical contact. However, virtual initiatives are considered to maintain an ethical culture in the Bank.



The Code of Ethics is available on our website, www.dbsa.org.

The DBSA deliberately incorporates responsible corporate citizenship (RCC) into its business practices. The Board has given the Social and Ethics Committee and the Board Credit and Investment Committee authority to oversee the DBSA's performance in terms of integrated responsible corporate citizenship.

The Board understands the need to reform how it measures and assesses the impact of the Bank on society and the environment given the rise of ESG. Our approach to ESG will become clearer in the coming year and measuring standards will be developed.

The Social and Ethics Committee continued deliberating the report outlining the DBSA's social and environmental concerns during the year under review.

#### King IV Principle **Principle 4:**

The governing body should appreciate that the organisation's core purpose, its risks and opportunities, strategy, business model, performance and sustainable development are all inseparable elements of the value creation process.

The DBSA's Board sets out the strategic direction of the Bank annually, which informs the Corporate Plan development. The strategy of the DBSA is implemented through four key pillars and considers risks and opportunities as well as stakeholder concerns. The four pillars which encapsulate the strategic intent of the Bank focus on the DBSA being a Conceptualizer, a Catalyser, an implementer and responsive to a dynamic environment. The Strategy of the DBSA is centred around sustainable development, and this is clearly articulated in the Integrated Annual Report and Sustainability Review report. By reviewing and assessing transactions, designing tailored financing solutions and enhancing partnerships among stakeholders, the DBSA is helping to mobilise capital in support of sustainable development.

The Board is accountable for the strategic direction and provides strategic direction by proposing, discussing and approving plans and strategies based on the values and objectives of the Bank, taking into consideration stakeholder interests and expectations. The Bank ensures a continuous risk identification and assessment process in order to remain ahead of emerging risks. Prior to approving the Corporate Plan of the Bank, the Board satisfies itself that key performance and risk areas have been identified and the mitigation actions have been put in place. The Integrated Annual Report provides an assessment of performance against the strategy and plans.

#### Principle 5:

The governing body should ensure that reports issued by the organisation enable stakeholders to make informed assessments of the organisation's performance, and its short-, medium- and long-term prospects.

The BDSA Board oversees organisational performance reporting, taking into account amongst others the applicable legislation, JSE Listings Requirements, Integrated Reporting Framework, GRI, IFRS and King IV. The DBSA Integrated Annual Report complies with the Public Finance Management Act of 1999 and JSE reporting requirements.

The Integrated Annual Report presents material information in an integrated manner and provides users with a holistic, clear, concise and understandable presentation of the DBSA's performance in terms of sustainable value creation in the economic, social and environmental context within which it operates. Our reporting is also geared towards reporting on development impact in order to demonstrate the economic and social impact of our programmes, identify development-focused transactions and crowd in third-party capital providers. The DBSA solicits input from key users of our reports and communicates with our stakeholders amongst others, through our reports, website and Stock Exchange News Service (SENS).

The IAR also provides illustrative examples of transactions in the sustainability report and outlines our strategic priorities. The Board assesses continually the positive and negative outcomes resulting from its business model and responds to it as highlighted in the Integrated Annual Report. The DBSA's Integrated Annual Report, Annual Financial Statements, Sustainability Review and Corporate governance disclosures required can be downloaded from our website, www.dbsa.org



#### King IV Principle

#### **Principle 6:**

The governing body should serve as the focal point and custodian of corporate governance in the organisation.

Application

The DBSA Board serves as the focal point and custodian of corporate governance in the organisation by ensuring that at all levels, the DBSA subscribes to the highest standards of corporate governance, integrity and ethics. The directors of the DBSA are committed to full compliance with the principles embodied in appropriate domestic and international corporate governance codes and strive to align the Bank's corporate governance with national and international best practices. In carrying out its oversight responsibility which amongst other include accountability for the strategic direction and performance of the DBSA, the Board is satisfied that it has fulfilled its responsibilities in accordance with the King IV principles of good governance, Board and Board Committee Charters which were reviewed during the year under review to ensure alignment with best practices. The Board met 5 (five) times and attendance was satisfactory.

Some of the steps taken by the Board during the year under review concerning its custodianship of governance include deliberating the outcome of the governance assessment and action plan to be implemented to address the recommendations made. In addition, the Board endorsed the appointment of an independent service provider to conduct Board evaluation on Board performance and that of its committees, its chair and its individual members to support the continued improvement of the Board's performance and effectiveness and how to enhance the governance of the Bank. The report will be issued in the 2023/24 financial year.

#### The Board Charter is available on our website, www.dbsa.org.

#### Principle 7:

The governing body should comprise the appropriate balance of knowledge, skills, experience, diversity, and independence for it to discharge its governance role and responsibilities objectively and effectively.

The Board is satisfied with the current composition and believes that it reflects the appropriate mix of knowledge, skills, experience, diversity and independence. The majority of the members are independent directors (the chairman of the Board is an independent director) and the Board has diverse skills in terms of qualifications, experience and overall strong value add. In addition, the Board has satisfactory diversity in terms of skill set, race, age and gender. Consideration will be given to female gender representation in the coming Board appointment cycle. During the year under review, three new directors, i.e., two independents (Ms. Dinao Lerutla and Mr. Ebrahim Rasool) and one shareholder representative (Mr. Kenneth Brown) were appointed for a term of 3 years effective from 30 November 2022 to 29 November 2025. The new directors bring on board the necessary skills and extensive experience in areas of leadership, investment banking, socio-economic development, and extensive public sector experience in areas of intergovernmental relations, procurement and stakeholder management. These skills are imperative in driving the strategy of the Bank. At year end the Board has two Board vacancies.

The DBSA does not have any members that are serving for more than 9 years. In accordance with the Board Charter, any term beyond nine years (three three-year terms) for an independent non-executive director should be subject to a particularly rigorous review by the Board, of not only the performance of the Director but also the factors that may impair his independence.

For more detail on the composition of the Board of Directors, refer to pages 27 to 30 of the IAR.

## King IV Principle

**Principle 8:** The governing body should ensure that its arrangements for delegation within its own structures promote independent judgement year. and assist with balance of power and the duties.

**Principle 9:** 

The governing body

evaluation of its own

performance and that

of its committees, its

members, support

effectiveness.

chair, and its individual

in its performance and

should ensure that the

(DoA) matrix. The Committee charters and DOA matrix were reviewed during the

In support of an effective corporate governance environment, the Board has effective discharge of its established six committees to assist the Board in the execution of its oversight mandate. The committees established by the Board play an important role in enhancing standards of governance and effectiveness within the Group. Each committee acts in line with its terms of reference, all of which were reviewed during the year. The Board committees report back on their activities to the Board at all meetings. The delegation of the Board's responsibilities to committees is not by itself an abdication of the Board's fiduciary duties.

> The Board is in the process of reviewing the Social and Ethics Committee's terms of reference to enhance oversight over ESG matters.

> For information on Board Committees, i.e., responsibilities, functions, composition, etc. refer to page 135 to 143 of the IAR.

> During the year under review, the Board received the Governance Assessment Report which amongst others revealed that:

> Strategy and Planning- The Board possess adequate ability to discharge its role in setting up the bank's vision and strategy.

Capabilities and Culture- The DBSA Board has adequate skills and competencies within its composition and the profile of the Board members were sufficient to lead continued improvement the bank effectively as well as shaping its culture.

> Processes and Structures -The Board has established governance structures that allow them to effectively discharge its role and responsibilities.

> Stakeholder engagement and disclosure on stakeholder relationships were highlighted as areas of improvement. Corrective measures have been put in place to address the weakness identified.

> During the next financial year, the Board would consider feedback from BDO Advisory Service on Board performance and that of its committees, its chair and its individual members to support the continued improvement of the Board performance and effectiveness in how to enhance the governance of the Bank.

To enable the Bank to optimally balance the needs for timely, effective and quality decisions and appropriate control, assurance, and oversight and confirmation of the location of authority and decision rights within the Bank, there is a clear delegation of authority from the Board to its Committees and subsequently to the Chief Executive Officer articulated by the Committee charters and the DBSA Delegation of Authority



### King IV Principle

Application

**Principle 10:** 

The governing body should ensure that the appointment of, and delegation to, management contribute to role clarity and the effective exercise of authority and responsibilities

The Board considers Delegation of authority an essential principle of confirming the location of authority and decision rights within the Bank. The Board is satisfied that its delegation to management enables the Bank to optimally balance the needs for timely, effective and quality decisions and appropriate control and assurance.

Directors receive regular briefings on changes in risks, laws and the environment in which the Company operates. The Nomination Committee oversees the development and implementation of continuing development programs for directors in relation to the requirements of the Bank.

The Board is satisfied with the current arrangements in place for accessing professional corporate governance services and there is an ongoing discussion to enhance the arrangements.

### King IV Principle

#### **Principle 11:** The governing body should govern risk in a way that supports the organisation in setting and achieving its strategic objectives.

Application The management of risk and opportunity is a fundamental part of delivering on our mandate ensuring that the Bank achieves its objectives on a sustainable basis. The DBSA's risk management function adheres to the principles of KING IV to oversee the Bank's internal control framework and the implementation of risk management processes across the Banks value chain.

The Bank has adopted a combined assurance model that comprises five lines of defence and clearly defines the roles and responsibilities for the management of risk within the Bank. It emphasizes that the ownership and management of risk is everyone's responsibility within the Bank from the Board to line management and employees. As per DBSA's governance framework, the DBSA Board has appointed the Audit and Risk Committee (ARC), a Board subcommittee, to be ultimately accountable for the effective management of risk and opportunity. All other Board subcommittees provide oversight for key risks that are relevant for their Terms of Reference.

In pursuit of the Bank's strategic objectives which are: deepening financial sustainability, accelerating development impact, building future-fit DBSA and smart partnerships. The Bank identifies the effects of uncertainty on these objectives, this is done on an annual basis and published as the principal risks. The Board has approved a risk appetite statement with specific metrics to track and monitor key risks that have been approved by the Board. The risk appetite statement defines the types and amount of risk that the DBSA can take in pursuit of its objectives.

Rank	Principal risk	Residual Risk Rating (2023)
1	Credit risk	High
2	Cyber security risk	High
3	Liquidity risk	Moderate
4	Reputation risk	Moderate
5	Business environment and operations	High
6	People and culture risk	Moderate

A review of the Enterprise Risk Management (ERM) function across the Bank, is done on a regular basis by external auditors. The outcome showed that the control environment for the ERM process is considered to be "Good" in providing reasonable assurance that the inherent risks are appropriately managed and that the business objectives will be attained. Actions emanating from any findings are addressed where applicable. The ERM unit sets out its objectives in the annual Enterprise Risk Management plan which is approved by the Audit and Risk Committee.

As of 31 March 2023, the following were the principal risks of the DBSA:



#### King IV Principle

Principle 12:

The governing body should govern technology and information in a way that supports the organisation setting and achieving its strategic objectives.

Application

The Board places the importance of technology and information as it is interrelated with the strategy, performance and sustainability of the DBSA.

The Audit and Risk Committee exercises oversight over the governance of the Information, Communication and Technology function of the Bank. The operationalisation of Information and Communication Technologies (ICT) governance and compliance has been delegated to management. Management monitors the implementation and compliance of ICT Governance, ICT Risk Management (aligned to the Bank's ERM framework), IT infrastructure and Architecture and implementation of Business and Information Technology (IT) projects aligned to the Bank's priorities through the ICT Steering Committee.

Priorities are the enterprise data and analytics platform, ongoing cybersecurity capabilities, cloud migration and optimisation of existing ICT infrastructure.

Initiatives to continuously automate business processes are progressing well for the reporting period. Heightened cybersecurity awareness training was provided to employees, simulation tests conducted periodically, and gaps identified addressed through ICT operational and monitoring processes in place. There were no major incidents during the reporting period.

The Internal Audit function annually issues a written assessment to the Audit and Risk Committee (ARC), providing assurance on the overall control environment, taking into account the governance of information technology. The assurance provided is informed by the outcome of the audits/ reviews conducted based on an approved risk-based audit plan.

The future focus continues to be the acceleration of the digital bank capabilities and initiatives for both internal and external stakeholders, through the establishment of a digital centre of excellence, that will optimise the Banks approach towards achieving digital transformation and driving execution.

### King IV Principle

Principle 13: The governing body should govern compliance with applicable laws and adopted, non-binding rules, codes and standards in a way that supports the organisation being ethical and a good corporate citizen.

Regulatory and best practice requirements, as well as ongoing changes to the regulatory environment within which the DBSA operates, require an increased focus on compliance. This includes the need to ensure compliance with not only the applicable legislation but also supervisory requirements and industry guidelines. The DBSA's compliance risk management programme is aligned to King IV's principle 13, as well as the Generally Accepted Compliance Practice Framework of the Compliance Institute Southern Africa. A compliance framework has been implemented to ensure effective compliance management. The compliance framework supports the active management of compliance risk, which entails a fourphase cyclical approach to identify, assess, manage, and monitor compliance risk. Furthermore, this framework sets out arrangements for governing and managing compliance, evident in the DBSA's respective compliance policies.

The Compliance Unit has adopted a risk-based approach to the compliance management process within the DBSA. This pragmatic approach recognises that there is a need to prioritise regulatory requirements based on their relative risks and implications.

During the year under review, the Compliance Unit focused on the UN Global Compact Principles which calls on companies to align strategies and operations with universal principals on human rights, labour, environment, and anti-corruption.

Planned areas of future focus: on an annual basis. Key focus areas include, inter alia:

- Public Finance Management Act, No 1 of 1999,
- National Treasury Regulations, •
- Cyber Crimes Act 19 of 2020,
- Environmental, Social and Governance (ESG) criteria

The status of DBSA's compliance is still within our risk appetite, relationships are being well managed with our respective regulators and no fines and/or penalties have been incurred in the financial year.

The DBSA Board and executive management formally endorse the establishment of the compliance function and are committed to ensuring that business within the DBSA is run with integrity, complies with all regulatory and best practice requirements, and is conducted in accordance with the highest ethical standards.

Key compliance focus areas are approved by the DBSA's Audit and Risk Committee

- Preferential Procurement Policy Framework Act, No 5 of 2000,
- Protection of Personal Information Act No 4. of 2013,

FATF grey listing recommendations, the Anti-Money Laundering Legislative Framework, Financial Intelligence Centre Act Amendment Act, No 2 of 2017



#### King IV Principle

Application

#### Principle 14:

The governing body should ensure that the organisation remunerates fairly, responsibly, and transparently so as to promote the achievement of strategic objectives and positive outcomes in the short, medium and long term.

#### Principle 15:

The governing body should ensure that assurance services and functions enable an effective control environment, and that these support the integrity of information for internal decisionmaking and of the organisation's external reports.

Remuneration at the DBSA is set against a number of factors such as performance, job level, the scope of responsibilities, market benchmarks and competitiveness, the country's economic drivers, and State-Owned Enterprises Remuneration Guidelines pronouncements. The DBSA's Board has the ultimate responsibility to ensure compliance with remuneration principles and limiting risk (this is achieved through an appropriate governance structure). The Human Resources and Remuneration Committee (HRC) determines appropriate remuneration policies and guidelines for different levels of the organisation (subject to delegated authority) and monitors performance, in line with the committee's role and responsibility as set out in the HRC terms of reference. The Audit & Risk Committee assists the Board in carrying out its responsibilities regarding governance, compliance, and risk management. This includes the approval of the financial affordability of the remuneration envelope and Short-Term Incentives (STI) pool to ensure the risk exposure within the organisation remains at acceptable levels. The CEO is responsible for approval of changes in remuneration, incentives and benefits and signs off on all increases, promotions, and performance bonus awards (within mandate). The Group Executive: Human Capital is responsible for managing the day-to-day application of the Remuneration Policy and for recommending changes to policies and practices to the CEO and HRC.

The DBSA has established an effective Internal Audit Unit that reports functionally to the Board Audit and Risk Committee. It provides independent assurance on key and high-risk areas, amongst others to senior management and the Audit and Risk Committee quarterly in line with an approved audit plan.

In addition, the DBSA has implemented a combined assurance which the Internal Audit function facilitates and coordinates, ensuring that the assurance of all assurance providers are consolidated and presented to the Audit and Risk Committee.

A combined assurance policy has been developed, which includes the formation of a formal Combined Assurance Working Committee comprising representatives from business, risk management, compliance, business continuity, credit and market risk, IT, as well as internal and external audit. This ensures that all levels of assurance can be provided by the various assurance providers, supporting the independent assurance provided by both internal and external audits. Quarterly assurance reporting is done by the Combined Assurance Working Committee to the Audit and Risk Committee. In line with Combined Assurance, Internal Audit also provides the Auditor General their approved audit plan and working papers with the view to place reliance on their work and reduce duplication.

The Board is satisfied that assurance results in an adequate and effective control environment and integrity of reports for better decision-making.

### King IV Principle

Principle 16: In the execution of its governance role and responsibilities, the governing body should adopt a stakeholderinclusive approach that balances the needs, interests, and expectations of material stakeholders in the best interests of the organisation over time.

The DBSA is committed to a stakeholder-inclusive and customer-centric approach to business and has embedded engagement with stakeholders into its value creation process. The DBSA regards stakeholder relationships as very critical to gaining an authentic social license to operate in the various markets we operate in. The DBSA has a Stakeholder Relationship Management Policy Framework approved by Board. To operationalize the Framework, an annual Stakeholder Engagement Plan that outlines Board, Executive and Employees' responsibilities and deliverables is developed.

Stakeholder identification and prioritisation is fundamental to the DBSA SRMF given that the organisation's business is operated in diverse contexts where stakeholders have varied interests and levels of influence. Each stakeholder is identified and ranked in accordance with the DBSA strategic intent, prevailing risk factors and the prevailing business environment. The interests and influence of stakeholders are dynamic and require continuous monitoring. Such monitoring is conducted in line with the Bank's stakeholder matrix. The focus is on key stakeholders including, employees, clients, suppliers, shareholder, service providers and providers of finance.

The focus of the Board in the period under review was to measure the perceptions and expectations of stakeholders and identify gaps using a brand health survey. This has helped the Bank to establish a reputation baseline in the Bank markets as a reference point for continuous improvement. The key component of the survey, brand delivery, a measure of the quality of relationships with stakeholders scored 80% which compromising of two variables advocacy and delivery which respectively scored 80%. In an effort to address concerns emanating from the 2022/23 client satisfaction survey results, a Bank-wide client engagement strategy is being developed to close the client satisfaction gaps identified and improve the client experience. The approach entails a six-phase process outlining key activities and key deliverables. In addition, the focus in 2023/24 will be on developing a measurable stakeholder engagement plan aligned to the survey recommendations to drive desired outcomes at corporate level.



# ACRONYMS AND ABBREVIATIONS

ARC	Audit and Risk Committee
AU	African Union
<b>B-BBEE</b>	Broad-based black economic empowerment
BCIC	Board Credit and Investment Committee
CEO	Chief Executive Officer
COVID-19	Coronavirus disease 2019
DBSA	Development Bank of Southern Africa
DFI	Development finance institution
ERM	Enterprise risk management
GDP	Gross domestic product
HRC	Human Resources and Remuneration Committee
ICT	Information and communications technology
IDD	Infrastructure Delivery Division
IDKC	Infrastructure Delivery and Knowledge Management Committee
IFRS	International Financial Reporting Standards
NDP	National Development Plan
PEP	Politically exposed person
PFMA	Public Finance Management Act, No 1 of 1999
SADC	Southern African Development Community
SARB	South African Reserve Bank
SDG	Sustainable Development Goal
SMME	Small, medium, and micro-enterprise
SOE	State-owned entity
UN	United Nations

Callable capital	The authorised but unissued	
Cost-to-income ratio	Operating expenses, (ind depreciation and amortisation expenditure as a percentage	
Income from operations	Net interest income, net fee	
Interest cover	Interest income divided by i	
Long term debt-to-equity ratio	Total liabilities, excluding o benefits, as percentage of to	
Long term debt-to-equity ratio (including callable capital)	Total liabilities, excluding of benefits as a percentage of	
Net interest margin	Net interest income (interest interest bearing assets	
Return on average assets	Net profit or loss for the yea	
Return on average equity	Net profit or loss for the yea	
Sustainable earnings	Profit or loss from operatio gain/(loss) from financial ass on equity investments	

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# NITIONS

▶ 05

ed share capital of the DBSA

ncluding personnel, general and administration, ion expenses), project preparation and development ge of income from operations

▶ 06 ▶ 07

▶ 08

e income and other operating income

interest expense

other payables, provisions and liabilities for funeral total equity

other payables, provisions and liabilities for funeral f total equity and callable capital

est income less interest expense) as a percentage of

ar expressed as a percentage of average total assets ar expressed as a percentage of average total equity

ons before net foreign exchange gain/(loss) and net sets and financial liabilities, but including revaluation



# **GENERAL INFORMATION**

Registered office	Headway Hill
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	Johannesburg
	South Africa
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	Midrand
	South Africa
Postal address	PO Box 1234
	Halfway House
	1685
	South Africa
Banker	Standard Bank of South Africa
Registered auditor	Auditor-General of South Africa
Company registration number	1600157FN
JSE debt sponsor	Rand Merchant Bank (a division of FirstRand Bank Limited)
Primary Debt Listings	JSE Limited
Telephone	+27 11 313 3911
Fax	+27 11 313 3086
Home page	www.dbsa.org
LinkedIn	www.linkedin.com/company/dbsa/
Twitter	twitter.com/DBSA Bank
Email	dbsa@dbsa.org

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